# **Texas Bond Review Board**

# 2009 Annual Report

## Fiscal Year Ended August 31, 2009



## Texas Bond Review Board Annual Report 2009

Fiscal Year Ended August 31, 2009

Rick Perry, Governor Chairman

David Dewhurst, Lieutenant Governor

Joe Straus, Speaker of the House of Representatives

Susan Combs, Comptroller of Public Accounts

Robert C. Kline Executive Director

December 2009

### Overview

The Texas Bond Review Board (BRB) is responsible for the approval of all state debt issues (excluding Permanent University Fund and Tax and Revenue Anticipation Notes financings) and lease purchases with an initial principal amount greater than \$250,000 or a term of longer than five years. The BRB is also responsible for the collection, analysis and reporting of information on the state debt as well as the debt of local political subdivisions in Texas. In addition, the BRB is charged with the responsibility of administering the state's Private Activity Bond Allocation Program. This report discusses the activities undertaken by the BRB and related events of the past fiscal year.

Even though Texas' economy declined during fiscal 2009, it still remained relatively strong compared to other states around the nation. In August 2009, Standard & Poor's raised its credit rating on Texas' general obligation debt to AA+ from AA based on the state's strong and diverse economy coupled with its projected surplus in the state's Economic Stabilization (rainy day) Fund of \$9 billion. Texas' general obligation debt is now rated Aa1/AA+/AA+ by the three major credit rating agencies, Moody's Investors Service, Standard & Poor's and Fitch Ratings, respectively. S&P also raised its rating on the state's appropriation debt to AA from AA-.

Texas ended fiscal year-end 2009 with a consolidated General Revenue Fund cash balance of \$3.91 billion, a decrease of 60.2% from fiscal 2008's \$9.82 billion. According to the Comptroller of Public Accounts, the decrease is primarily due to a decline in tax collections coupled with expenditures of the anticipated surplus balance from appropriations made by the 80<sup>th</sup> Legislature.

Not self-supporting debt ratios for Texas rank well below those of other states, including comparisons with the ten most populous states and those rated AAA by the three major rating agencies. (Not self-supporting debt receives annual legislative appropriations from state general revenue for debt-service payments.) U.S. Census Bureau figures for 2006-2007 rank Texas 2<sup>nd</sup> in population, 2<sup>nd</sup> among the ten most populous states in terms of Local Debt Per Capita, 10<sup>th</sup> in State Debt Per Capita and 5<sup>th</sup> in Total State and Local Debt Per Capita.

As of August 31, 2009 Texas' constitutional debt limit remained below the maximum of 5.00% with 1.22% calculated for debt outstanding and 4.08% calculated including authorized but unissued debt. These figures represent a decrease of 6.2% from fiscal 2008's 1.30% for debt outstanding while the 4.08% calculated including authorized but unissued debt decreased by 0.01%. During fiscal 2008 the state's constitutional debt limit for authorized but unissued debt increased by 124.9% from fiscal 2007's 1.82% as a result of the passage in the November 2007 general election of constitutional amendments for more than \$9.75 billion in additional general obligation debt including \$3 billion for cancer research and \$5 billion for transportation projects.

#### State and Local Financings in FY 2009

Approximately \$4.79 billion in new-money and refunding bonds were issued by state agencies and institutions of higher education in fiscal 2009 compared to \$6.14 billion in fiscal 2008, a decrease of 22.0%. In addition, approximately \$1.39 billion in commercial paper and variable-rate notes were issued in fiscal 2009 compared to approximately \$1.52 billion issued in fiscal 2008, a decrease of 8.3%. New-money bond issuances totaled \$3.99 billion during fiscal 2009 compared to \$4.59 billion in fiscal 2008, a decrease of 13.3%. Continued lower interest rates resulted in the issuance of nearly \$799.3 million in refundings of state debt in fiscal 2009 compared to nearly \$1.54 billion in refundings completed in fiscal 2008.

For the fiscal year ending August 31, 2009 Texas' total state debt outstanding increased by 9.8% to \$34.08 billion compared to \$31.03 billion at fiscal year-end 2008. This increase is primarily attributable to increased issuances of Revenue Finance System (RFS) debt by various colleges and universities and \$1.21 billion in issuances by the Texas Transportation Commission for the Texas Mobility Fund.

Projections for fiscal year 2010 indicate an increase in overall state debt issuance of approximately \$2.29 billion (37.1%) over the actual amount of debt issued in fiscal 2009. Much of the anticipated increase is attributable to projected financings by the Texas Department of Transportation for the Proposition 12 Transportation Bonds (\$400 million) and the State Highway Fund (\$1.5 billion), The University of Texas System – RFS (\$2.05 billion) and Texas Water Development Board for the Clean Water State Revolving Fund and Development Fund II Programs (\$1.13 billion).

Local government debt issuance in Texas reached \$26.03 billion in fiscal 2009, a 13.6% decrease from the record \$30.11 billion issued in fiscal 2008. New-money volume decreased by 7.1% over fiscal 2008 as did refunding bond volume by 25.9%. Data for fiscal 2009 indicate that of the \$26.03 billion issued, approximately \$18.40 billion was issued for new-money purposes (\$2.61 billion were Build America Bonds) and \$7.63 billion was issued to refund prior outstanding debt.

For the fiscal year ending August 31, 2008, Texas' total local government debt outstanding increased by 13.4% to \$160.31 billion compared to \$141.39 billion outstanding at fiscal year-end 2007. Debt outstanding totals for fiscal 2009 are not yet available for local governmental entities.

#### **Issuance Costs**

Issuance cost data for state debt transactions in fiscal 2009 reveal that the total costs of issuance, including the underwriting spread, offering expenses, and fees for all issues averaged \$1,373,645 (\$8.94 per \$1,000) compared to \$918,096 in total costs (\$9.37 per \$1,000) in fiscal 2008. In fiscal 2009 total issuance costs for bond issues of less than \$25 million averaged \$203,619 per issue (\$18.16 per \$1,000). Costs for the larger issues of over \$150 million averaged \$2,536,936 per issue (\$6.70 per \$1,000). On the basis of cost per \$1,000, the costs for the larger issues were 63.1% less than the costs of smaller issues. Overall, the increase in average costs and the decrease in the costs per \$1,000 are explained by the fact that fiscal 2009 saw fewer issuances under \$49 million than fiscal 2008. In fiscal 2009, 20% of all issuances were under \$49 million compared to 36% in fiscal 2008.

#### Texas Private Activity Bond Allocation Program and Other Bonding Authority

Texas experienced a 7.8% increase in volume cap for the calendar 2009 Private Activity Bond Allocation Program to finance "private activities" such as single-family mortgages, multifamily housing, pollution control facilities and student loans. The 2009 volume cap was set at \$2,189,427,660, an increase of \$157.6 million from the 2008 cap of \$2,031,872,300.

Although Texas' volume cap increased in 2009, demand decreased, and only slightly more than half of the available allocation had been requested before the August 15<sup>th</sup> collapse. After the collapse the BRB received just over \$2 billion in requests. Applications received for Program Year 2009 including carryforward requests, totaled \$3.59 billion or 80.5% of the total available allocation of \$4.47 billion. As of November 15, 2009 all requests for reservations were granted, but 79.3% of the state's 2009 PAB volume cap had not been allocated. A substantial portion of that amount will be converted to carryforward.

In July 2008, the Housing and Economic Recovery Act of 2008 increased the amount of Private Activity Bond volume cap available to the state for single-family and multifamily housing projects by \$748.5 million.

In October 2008, the Heartland Disaster Tax Relief Act of 2008 created \$1.86 billion in tax-exempt bonding authority for the Hurricane Ike disaster area which includes 34 counties along the Texas coast.

In February 2009, the American Recovery and Reinvestment Act of 2009 created four new types of bonding authority and expanded authority under three existing programs. The four new types of bonding authority created are Build America Bonds, Recovery Zone Economic Development Bonds, Recovery Zone Facility Bonds and Qualified School Construction Bonds. The three expanded programs are Qualified Zone Academy Bonds, Qualified Energy Conservation Bonds and Clean Renewable Energy Bonds.

#### 81st Legislature - Regular Session and Special Session

The 81<sup>st</sup> Legislature appropriated debt service for the issuance of \$225 million annually for fiscal years 2010-2011 by the Cancer Prevention and Research Institute of Texas. In addition, House Bill 4409 was enacted authorizing the issuance of three different classes of public securities totaling \$2.50 billion to fund excess losses incurred by the Texas Windstorm Insurance Agency and Senate Bill 2064 was enacted modifying the Private Activity Bond Program and the responsibilities of the Bond Review Board.

The 81<sup>st</sup> Legislature's First Called Special Session appropriated debt service of \$100.0 million for the issuance of \$2 billion in Proposition 12 bonds for highway projects during the 2010-2011 biennium.

This report concludes with four appendices. Appendix A provides a detailed description of each state bond transaction closed in fiscal 2009. Appendix B reports on commercial paper and variable-rate debt programs used by state agencies and universities. Appendix C provides a background discussion of Texas Swap Programs and reports on the state's swaps outstanding and debt-service requirements. While not a debt of the state, the aggregate notional amount of interest rate swaps outstanding at the state level was \$4.43 billion at fiscal year-end 2009. Appendix D provides a brief description of each of the state's bond issuing entities.

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#### **Cautionary Statements**

Chapter 1231 of the Texas Government Code directs issuers of state securities to report their securities transactions to the Bond Review Board (BRB). Chapter 1231 also requires the BRB to report the data to the governor, lieutenant governor, the speaker of the house, and each member of the legislature in an annual report within 90 days of the end of each state fiscal year. This report is intended to satisfy these Chapter 1231 duties.

The data in this report and on the BRB's website is compiled from information reported to the BRB from various sources and has not been independently verified. The reported debt and defeasance data of state agencies may vary from actual debt outstanding, and the variance for a specific issuer could be substantial.

State debt data compiled does not include all installment purchase obligations, but certain leasepurchase obligations are included. In addition, SECO LoanSTAR Revolving Loan Program and certain other revolving loan program debt and privately-placed loans are not included. Outstanding debt excludes debt for which sufficient funds have been escrowed to retire the debt either from proceeds of refunding debt or from other sources.

Future debt issuance is based on estimates supplied by each issuing agency. Future debt service on variable-rate, commercial paper, and other short-term and demand debt is estimated on the basis of interest rate and refinancing assumptions described in the report. Actual future data could be affected by changes in legislative and oversight direction, agency financing decisions, prevailing interest rates, market conditions, and other factors that cannot be predicted. Consequently, actual future data could differ from the estimates, and the difference could be substantial. The BRB assumes no obligation to update any such estimate of future data.

Historical data and trends presented are not intended to predict future events or continuing trends, and no representation is made that past experience will continue in the future.

This report refers to credit ratings. An explanation of the significance of the ratings may be obtained from the rating agencies furnishing the ratings. Ratings reflect only the respective views of each rating agency. In reporting ratings herein, the BRB does not intend to endorse the ratings or make any recommendation to buy, sell or hold securities.

This report is intended to meet chapter 1231 requirements and inform the state leadership and the Legislature. This report is not intended to inform investors in making a decision to buy, hold, or sell any securities, nor may it be relied upon as such. Data is provided as of the date indicated and may not reflect debt, debt service, population or other data as of any subsequent date. This data may have changed from the date as of which it is provided. For more detailed or more current information, see the issuers' web sites or their filings at Electronic Municipal Market Access (EMMA®). The BRB does not control or make any representation regarding the accuracy, completeness or currency of any such site, and no referenced site is incorporated herein by that reference or otherwise.

#### Chapter 1 Texas Debt in Perspective

In August 2009 Standard  $\mathfrak{C}$  Poor's raised its credit rating on Texas' general obligation debt to AA+ from AA based on the state's strong and diverse economy coupled with its projected surplus in the state's Rainy Day Fund of \$9 billion. Texas' general obligation debt is now rated Aa1/AA+/AA+ by the three major credit rating agencies, Moody's Investors Service, Standard  $\mathfrak{C}$  Poor's and Fitch Ratings, respectively.  $S\mathfrak{C}$ P also raised its rating on the state's appropriation debt to AA from AA-.

Based on 2008 data, Texas had \$520 in net taxsupported debt per capita outstanding, up from \$481 in the prior year, compared to a national median of \$865 and an average of \$1,195.

#### STATE DEBT

#### Texas' Financial Position

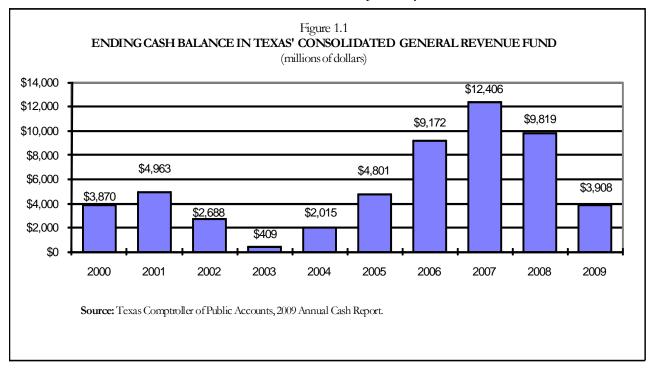
Texas ended fiscal year 2009 with a total consolidated General Revenue Fund cash balance of \$3.91 billion *(Figure 1.1),* a 60.2% decrease from the fiscal 2008 year-end closing balance of \$9.82 billion.

According to the Texas Comptroller of Public Accounts, the decrease was primarily due to a decline in tax collections coupled with expenditures of the anticipated surplus balance from appropriations made by the 80<sup>th</sup> Legislature.

Total Tax Collections received decreased by 9.0% to \$35.31 billion. Total Net Revenues and Other Sources fell by less than 1% while Total Expenditures and Other Uses increased by 2.9% to \$114.96 billion *(Table 1.1).* 

The state's primary source of revenue is the Sales Tax which accounted for 59.4% of Total Tax Collections during fiscal 2009. Sales Tax collections decreased to \$20.97 billion, a 2.7% decrease from the prior fiscal year. Cigarette and Tobacco Taxes ended the year at \$579.8 million, an increase of 8.6% from the prior fiscal year. The Oil Production Tax, Natural

Gas Production Tax and Motor Vehicle Sales Tax all decreased significantly from the prior fiscal year by 38.4%, 47.6% and 22.6%, respectively.



#### Table 1.1 STATEMENT OF CASH CONDITION CONSOLIDATED GENERAL REVENUE FUND (amounts in thousands)

	<u>Fiscal 2008</u>	<u>Fiscal 2009</u>	<u>Percent</u> <u>Change</u>
Revenues and Beginning Balance			
Beginning Balance, September 1	\$12,406,484	\$9,819,410	-20.9%
Tax Collections			
General Revenue Fund			
Sales Tax	21,565,182	20,974,434	-2.7%
Oil Production Tax	1,436,879	884,511	-38.4%
Natural Gas Production Tax	2,684,648	1,407,739	-47.6%
Motor Fuels Taxes	3,101,527	3,032,770	-2.2%
Cigarette and Tobacco Taxes	534,091	579,820	8.6%
Motor Vehicle Sale/Rental, Mfg. Housing Sale	3,329,545	2,578,633	-22.6%
Franchise Tax	2,874,564	2,777,811	-3.4%
Alcoholic Beverages Taxes	784,069	796,948	1.6%
Insurance Taxes	1,450,184	1,257,314	-13.3%
Inheritance Tax	5,580	2,004	-64.1%
Hotel and Motel Tax	370,980	343,544	-7.4%
Utilities Taxes	503,879	518,884	3.0%
Other Taxes	176,285	156,608	-11.2%
Total Tax Collections	\$38,817,413	\$35,311,020	-9.0%
Federal Income	23,395,635	26,179,959	11.9%
Interest & Investment Income	316,228	91,581	-71.0%
Licenses, Fees, Permits, Fines, & Penalties	5,652,557	5,585,109	-1.2%
Contributions to Employee Benefits	15,020	271	-98.2%
Sales of Goods and Services	177,448	164,585	-7.2%
Land Income	19,635	23,148	17.9%
Settlements of Claims	547,599	563,222	2.9%
Net Lottery Proceeds	1,597,487	1,581,962	-1.0%
Other Revenue Sources	2,735,865	3,311,752	21.0%
Interfund Transfers / Investment Transactions	35,810,310	36,238,981	1.2%
Total Net Revenue and Other Sources	\$109,085,197	\$109,051,590	0.0%
Expenditures and Ending Balance			
General Government	2,399,138	2,756,079	14.9%
Health and Human Services	29,621,557	32,858,353	10.9%
Public Safety and Correction	3,525,201	4,495,437	27.5%
Education	28,857,993	31,269,186	8.4%
Employee Benefits	2,598,136	2,555,492	-1.6%
Lottery Winnings Paid	422,895	491,322	16.2%
Other Expenditures*	1,854,103	2,064,839	11.4%
Interfund Transfers / Investment Transactions	42,393,462 \$111,672,485	38,472,678	-9.2%
Total Expenditures and Other Uses	\$111,672,485	\$114,963,386	2.9%
Net Increase to Petty Cash Accounts	217	120	
Ending Balance, August 31	\$9,819,413	\$3,907,734	-60.2%

Source: Texas Comptroller of Public Accounts, 2009 Cash Report, Tables 1 & 11.

\* Includes Transportation, Natural Resources/Recreational Services, Regulatory Agencies, Payment of Interest and Capital Totals may not sum due to rounding.

## 81<sup>st</sup> Legislature - Regular Session and 1<sup>st</sup> Called Special Session

The 81<sup>st</sup> Legislature made appropriations to the Cancer Prevention and Research Institute of Texas in the amount of \$225 million annually for fiscal years 2010-2011. In addition, House Bill (HB) 4409 was enacted authorizing the issuance of three different classes of public securities totaling \$2.50 billion to fund excess losses incurred by the Texas Windstorm Insurance Agency, and Senate Bill (SB) 2064 was enacted modifying the Private Activity Bond Program and the responsibilities of the Bond Review Board (BRB). See Chapter 5 for a discussion of recent changes to the Private Activity Bond Program.

In November 2007 voters authorized the issuance of \$5 billion in general obligation bonds by the Texas Transportation Commission to provide funding for highway improvement projects. The 1<sup>st</sup> Called Special Session of the 81<sup>st</sup> Legislature appropriated \$2 billion to the Texas Transportation Commission for the 2010-2011 biennium for those purposes.

#### 80<sup>th</sup> Legislature - Regular Session

The 80<sup>th</sup> Legislature authorized more than \$9.75 billion in additional general obligation debt that was approved by the voters in the November 2007 general election. These include: SJR 64 to finance \$5 billion for transportation projects; HJR 90 to finance \$3 billion for cancer research; SJR 65 to finance \$1 billion for capital projects for certain state agencies; SJR 57 to finance \$500 million for student loans and SJR 20 to finance \$250 million for water projects.

The passage of SB 1332 modified the BRB statutes. Among its provisions the bill requires issuers to submit Requests for Proposals to provide services, final proposals for those services and executed contracts upon request. The BRB has requested that all state issuers provide this information. The bill also added a definition of interest rate management (derivative) agreements and requires the BRB to develop a state policy for such agreements. The definition of a state security was expanded to include certain obligations issued under the Texas Education Code, Chapter 53. Under SB 1332, the BRB, in conjunction with the Legislative Budget Board is annually required to submit a Debt Affordability Study to state leadership.

SB 968 expanded and clarified interest rate management agreements as defined in the Texas Government Code, Chapter 1371. This bill requires issuers to have appropriate policies and oversight unless they are considered experienced as defined within statute. SB 792 expanded authority for State Highway Fund Bonds from \$3 billion to \$6 billion.

#### Additional Bonding Authority

In July 2008, the Housing and Economic Recovery Act of 2008 (HERA) increased the amount of Private Activity Bond volume cap available to the state by \$748.5 million for single-family multifamily and housing projects. In October 2008, the Heartland Disaster Tax Relief Act of 2008 created \$1.86 billion in tax-exempt bonding authority for the Hurricane Ike disaster area which includes 34 counties along the Texas coast. See Chapter 5 for further details regarding the Housing and Economic Recovery Act of 2008 and Hurricane Ike bonding authority.

In February 2009, the American Recovery and Reinvestment Act of 2009 (ARRA) created four new types of bonding authority and expanded authority under three existing programs. The four new types of bonding authority created are Build America Bonds (*see Chapter 2*), Recovery Zone Economic Development Bonds, Recovery Zone Facility Bonds and Qualified School Construction Bonds. The three expanded programs are Qualified Zone Academy Bonds, Qualified Energy Conservation Bonds and Clean

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<u>Steps from</u> AA Ranking	<u>State</u>	<u>Moody's</u> <u>Investors</u> <u>Service</u>	<u>Standard</u> <u>&amp;</u> <u>Poor's</u>	<u>Fitch</u> <u>Ratings</u>
0	Delaware	Aaa	AAA	AAA
0	Georgia	Aaa	AAA	AAA
0	Maryland	Aaa	AAA	AAA
0	Missouri	Aaa	AAA	AAA
0	North Carolina	Aaa	AAA	AAA
0	Utah	Aaa	AAA	AAA
0	Virginia	Aaa	AAA	AAA
1	Minnesota	Aa1	AAA	AAA
1	South Carolina	Aaa	AA+	AAA
2	Florida	Aa1	AAA	AA+
2	Vermont	Aaa	AA+	AA+
3	New Mexico	Aa1	AA+	**
3	Tennessee	Aa1	AA+	AA+
3	TEXAS	Aa1	AA+	AA+
4	Washington	Aa1	AA+	AA
4	Nevada	Aa2	AA+	AA+
5	Alaska	Aa2	AA+	AA
5	Ohio	Aa2	AA+	AA
6	Alabama	Aa2	AA	AA **
6 6	Arkansas Hawaii	Aa2	AA AA	
6	Massachusetts	Aa2 Aa2	AA	AA AA
6	New Hampshire	Aa2	АА	AA
6	Pennsylvania	Aa2	АА	АА
6	Oregon	Aa2	AA	AA
6	Montana	Aa2	AA	AA
6	Oklahoma	Aa3	AA+	AA
7	Connecticut	Aa3	АА	AA
7	Maine	Aa3	AA	AA
7	Mississippi	Aa3	AA	AA
8	Rhode Island	Aa3	AA	AA-
8	New Jersey	Aa3	AA	AA-
8	Wisconsin	Aa3	AA	AA-
8	New York	Aa3	AA	AA-
9	West Virginia	Aa3	AA-	AA-
10	Michigan	Aa3	AA-	A+
12	Illinois	A1	AA-	А
12	Louisiana	A1	A+	A+
17	California	Baa1	А	BBB
*	Arizona	*	*	*
*	Colorado	*	*	*
*	Idaho	*	*	*
*	Indiana	*	*	*
*	Iowa	*	*	*
*	Kansas	*	*	*
*	Kentucky	*	*	*
*	Nebraska North Dakota	*	*	*
*	North Dakota South Dakota	*	*	*
*	South Dakota	**	*	*
	Wyoming	ነተጥ	-15	Ť

Renewable Energy Bonds. See Chapter 5 for further details regarding the new and expanded programs.

#### Texas Receives Upgraded Credit Ratings

In August 2009 Standard & Poor's raised its credit rating on Texas' general obligation debt to AA+ from AA based on the state's strong and diverse economy coupled with its projected surplus in the state's Rainy Day Fund of \$9 billion. Texas' general obligation debt is now rated Aa1/AA+/AA+ by the three major credit rating agencies, Moody's Investors Service (Moody's), Standard & Poor's (S&P) and Fitch Ratings (Fitch), respectively. S&P also raised its rating on the state's appropriation debt to AA from AA-.

The impact of the ratings upgrade from S&P on borrowing costs for the state has not been significant. Because Moody's and Fitch have for years rated Texas' general obligation debt one step below triple-A, the state's debt has traditionally been well-received in the municipal bond market and has generally traded at rates of less than 10 basis points higher than the debt of triple-A rated states.

*Table 1.2* provides a tier ranking of each state relative to states that are rated triple-A by all three rating agencies. Texas is currently three steps away from a triple-A rating from each of the three rating agencies.

#### Recent Credit Rating Agency Reports on Texas' General Obligation Debt

S&P based its upgrade on Texas' 2010-11 biennial budget, increased reserves in the state's Rainy Day Fund and the state's low tax-supported debt burden. S&P credit analyst Horacio Aldrete-Sanchez commented that, "The ratings continue to reflect our opinion of the state's large and steadily diversifying economy, which despite the recession continues to perform better than the nation in terms of both economic activity and employment. Furthermore, we expect that the Texas economy will recover earlier and at a faster rate than most other states given its continued population growth and relatively low cost of doing business, which we expect will contribute to gradual employment gains in 2010, particularly in the health, education and services sectors."

The state's credit ratings from Moody's and Fitch remained unchanged at fiscal year-end 2009.

*Moody's* addressed its Aa1 rating for Texas in a report dated August 25, 2009 stating that "The Aa1 rating reflects a state economy with strong fundamentals that lagged the nation entering the downturn but that now is fully feeling the effects of the recession, a history of balanced budgets but growing structural imbalance resulting in part from recent changes to its school finance and property tax relief funding mechanism, near-term reliance on federal stimulus funds that further delays difficult fiscal decisions, and low but rising debt levels. The rating outlook is stable."

Fitch continues to assign the state a stable credit rating of AA+. In a report dated August 10, 2009, Fitch provided some analysis on its current rating of Texas stating that, "Financial pressures arise from the demands that rapid growth places on the state's consumption-based tax system, as well as from efforts to address transportation needs and property tax relief. In particular, the general revenue fund remains sensitive to longer-term funding shortfalls of property tax relief in the form of increased state funding for school finance. After remaining resilient to the national economic downturn during 2008, economic and revenue performance has now slipped. The state forecasts a sizable revenue slowdown this year and next. The fiscal 2010-2011 appropriations budget, enacted in June 2009, achieves balance by lowering planned spending from the prior biennium and relying on federal stimulus funds."

Table 1.3 CHANGES IN STATE GENERAL OBLIGATION BOND RATINGS August 2008 to August 2009							
State Rating Change Agency							
	Upgrades						
Texas	AA to AA+	Standard & Poor's					
Downgrades							
California	A1 to Baa1	Moody's					
California	A+ to A	Standard & Poor's					
California	A+ to BBB	Fitch					
Illinois	Aa3 to A1	Moody's					
Illinois	AA to AA-	Standard & Poor's					
Illinois	AA to A	Fitch					
Michigan	AA- to A+	Fitch					
Nevada	Aa1 to Aa2	Moody's					
Ohio	Aa1 to Aa2	Moody's					
Ohio	AA+ to AA	Fitch					
Rhode Island	AA to AA-	Fitch					
Sources: Moody Fitch Ratings	's Investors Service, St	andard & Poor's, and					

## Factors Affecting the Rating of Texas' General Obligation Debt

Credit rating agencies consider four primary factors when rating a state's debt: economy, finances, debt and management. Within economic factors, the agencies review the income, employment, state's economic diversity and demographics. Financial factors considered are the state's revenues, cost structure, balance sheet health and liquidity. Debt factors reviewed include debt ratios and debt security and structure. Management, a major factor for the rating agencies includes: budget development and management practices; constitutional constraints, initiatives and referenda; executive branch controls; mandates to maintain a balanced budget; rainy day funds; and political polarization.

Texas' AAA rating was downgraded in 1987 due to the state's economic recession during the 1980s. Since that time the state's economic base has shown considerable improvement and diversification. A steady transition from an oil and gas economy to one increasingly based on services, manufacturing

<u>State</u>	<u>Moody's</u> <u>Rating</u>	<u>Net Tax-Supported</u> <u>Debt as a % of 2007</u> <u>Personal Income</u>	<u>Rank</u>	Net Tax-Supported Debt Per Capita	Ranl
Hawaii	Aa2	9.4%	1	\$3,675	3
Massachusetts	Aa2	8.9%	2	4,323	2
Connecticut	Aa3	8.2%	3	4,490	1
New Jersey	Aa3	7.3%	4	3,621	4
New York	Aa3	6.3%	5	2,921	5
Delaware	Aaa	5.4%	6	2,128	6
Mississippi	Aa3	5.2%	7	1,478	13
Washington	Aa1	5.1%	8	2,087	7
Kentucky	Aa2*	4.8%	9	1,477	14
Oregon	Aa2	4.6%	10	1,606	11
Illinois	A1	4.6%	11	1,877	8
Rhode Island	Aa3	4.5%	12	1,812	9
New Mexico	Aa1	4.6%	13	1,394	16
California	Baa1	4.4%	13	1,805	10
Wisconsin	Aa3	4.0%	15	1,429	15
Louisiana	A1	3.3%	16	1,164	18
West Virginia	Aa3	3.6%	10	1,050	20
0	Aas Aaa	3.3%	17	1,507	20 12
Maryland Kansas	Aaa Aa1*	3.2%			12
			19	1,164	
Georgia	Aaa	3.0%	20	984	21
South Carolina	Aaa	2.9%	21	899	24
Florida	Aa1	2.9%	22	1,115	19
Ohio	Aa2	2.8%	23	962	22
North Carolina	Aaa	2.5%	24	832	28
Arizona	Aa3*	2.5%	25	807	29
Alabama	Aa2	2.5%	26	796	30
Pennsylvania	Aa2	2.5%	27	950	23
Maine	Aa3	2.2%	28	743	33
Michigan	Aa3	2.2%	29	766	32
Nevada	Aa2	2.2%	30	865	26
Alaska	Aa2	2.2%	31	861	27
Minnesota	Aa1	2.1%	32	866	25
Missouri	Aaa	2.0%	33	670	35
Virginia	Aaa	1.9%	34	782	31
Vermont	Aaa	1.8%	35	692	34
Idaho	Aa2*	1.6%	36	513	38
Oklahoma	Aa3	1.5%	37	511	39
Utah	Aaa	1.5%	38	447	41
Indiana	Aa1*	1.5%	39	482	40
TEXAS	Aa1	1.4%	40	520	37
New Hampshire	Aa2	1.3%	41	525	36
Arkansas	Aa2	1.3%	42	375	43
Montana	Aa2	1.2%	43	391	42
North Dakota	Aa2*	1.0%	44	356	44
Colorado	NGO**	0.8%	45	340	45
South Dakota	NGO**	0.8%	46	274	46
Tennessee	Aa1	0.7%	47	233	47
Iowa	Aa1*	0.2%	48	79	49
Wyoming	NGO**	0.2%	40 49	84	49
Nebraska	NGO**	0.2%	49 50	17	40 50
	INGU	3.1%	50	\$1,195	50
Mean Median		3.1% 2.5%		\$1,195 \$865	
Puerto Rico***	Baa3	66.3%		\$33,489	

\*\*\* Induded for comparison purposes only. Not induded in any totals, averages or median calculations. **Source:** Moody's Investors Service, 2009 State Debt Medians.

S	ELECTED DEB	Table <b>[ MEASURES FOR</b> ]	-	AND STATES RAT	ED AA	A
		Net Tax-Supported				2007
		Debt as a % of 2007		Net Tax-Supported		Personal Incon
<u>State</u>	Rating*	Personal Income	<u>Rank</u>	<u>Debt Per Capita</u>	<u>Rank</u>	Per Capita
Delaware	AAA	5.4%	6	\$2,128	6	\$40,068
Georgia	AAA	3.0%	20	984	21	34,650
Maryland	AAA	3.3%	18	1,507	12	47,050
Missouri	AAA	2.0%	33	670	35	33,964
North Carolina	AAA	2.5%	24	832	28	34,952
Utah	AAA	1.5%	38	447	41	31,739
Virginia	AAA	1.9%	34	782	31	43,275
TEXAS	Aa1/AA+/AA+	1.4%	40	\$520	37	\$36,829
Median of A	AA States**	2.5%		\$832		\$34,952
Mean of AA	A States**	2.8%		\$1,050		\$37,957

\*\*Median and mean figures do not include Texas.

Sources: Moody's Investors Service, 2009 State Debt Medians; Bureau of Economic Analysis, State Bear Facts

and technology has broadened the state's sources of revenue.

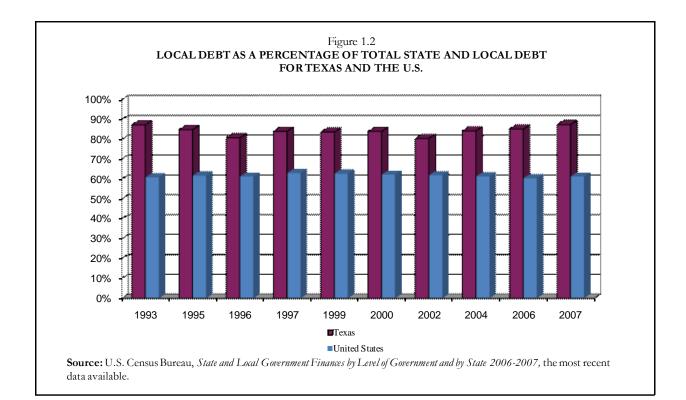
In June 1999, Moody's upgraded the state's general obligation debt from Aa2 to Aa1. The core factors that led to the higher rating were: (1) the state's economic expansion, (2) reduced dependence on oil and gas, (3) low debt ratios, (4) balanced state finances, (5) increasing cash balances, and (6) tobacco settlement funds targeted for health and higher education.

#### Six States Receive Rating Downgrades

During fiscal 2009, six states received rating downgrades for their general obligation debt. Texas was the only state to receive a rating upgrade in fiscal 2009. California and Illinois received rating downgrades from all three rating agencies while Ohio received a downgrade from Moody's and Fitch. In addition, Michigan and Rhode Island received a downgrade from Fitch, and Nevada received a downgrade from Moody's (Table 1.3). Fitch no longer carries a rating for the states of Arkansas and New Mexico. Similarly,

					Та	ble 1.6						
	TOTA	L STAT	E AND LO	CAL DEB	T OUTS	TANDING:	TEN M	IOST POF	ULOUS	STATES		
	Тс	otal State a	ind Local Del	bt		State I	Debt			Local	Debt	
		Per			Per		% of	Per	Per		% of	Per
	Population	Capita	Amount	Per Capita	Capita	Amount	Total	Capita	Capita	Amount	Total	Capita
State	(thousands)	Rank	(millions)	Amount	Rank	(millions)	Debt	Amount	Rank	(millions)	Debt	Amoun
New York	19,298	1	\$259,518	\$13,448	1	\$110,085	42.4%	\$5,704	1	\$149,433	57.6%	\$7,743
Illinois	12,853	2	116,471	9,062	2	54,535	46.8%	4,243	6	61,936	53.2%	4,819
Pennsylvania	12,433	3	112,378	9,039	4	37,125	33.0%	2,986	3	75,253	67.0%	6,053
California	36,553	4	330,150	9,032	3	114,702	34.7%	3,138	4	215,448	65.3%	5,894
Texas	23,904	5	189,371	7,922	10	23,909	12.6%	1,000	2	165,462	87.4%	6,922
Florida	18,251	6	133,954	7,340	8	36,483	27.2%	1,999	5	97,471	72.8%	5,341
Michigan	10,072	7	72,807	7,229	5	28,522	39.2%	2,832	7	44,285	60.8%	4,397
Ohio	11,467	8	68,162	5,944	6	26,065	38.2%	2,273	9	42,097	61.8%	3,671
North Carolina	9,061	9	50,155	5,535	7	19,246	38.4%	2,124	10	30,909	61.6%	3,411
Georgia	9,545	10	48,463	5,077	9	11,370	23.5%	1,191	8	37,093	76.5%	3,886
MEAN			\$138,143	\$7,963		\$46,204	33.6%	\$2,749		\$91,939	66.4%	\$5,214

Source: U.S. Census Bureau, State and Local Government Finances by Level of Government and by State: 2006-2007, the most recent data available.

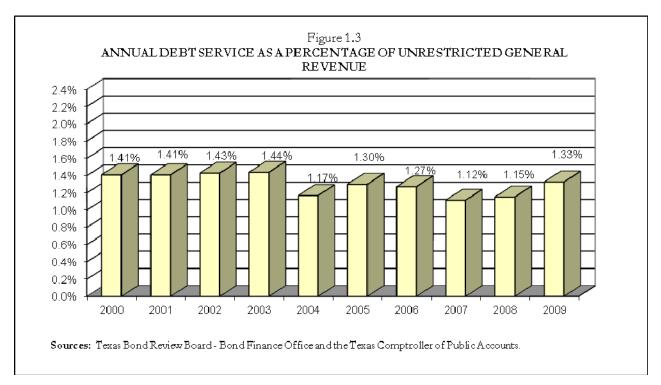


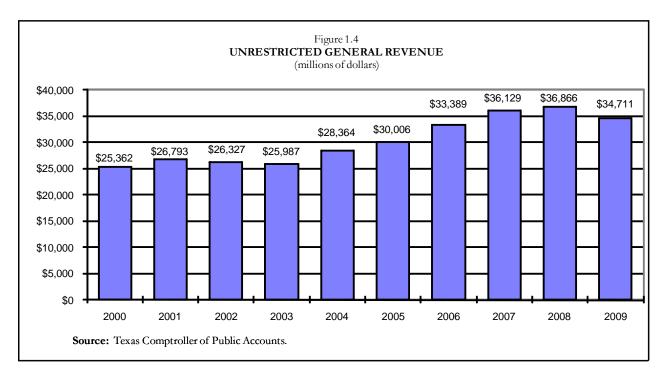
Moody's no longer rates Wyoming.

#### Texas' Debt Ratios Compared to Triple A-Rated and Other States

According to Moody's 2009 State Debt Medians (Table 1.4), Texas ranked 37<sup>th</sup> among all states

in net tax-supported debt per capita, up from 39<sup>th</sup> in the prior year. According to the Moody's report, Texas expended \$520 in net tax-supported debt per capita, up from \$481 in the prior year. The national median and mean for such debt were \$865 and \$1,195,





respectively.

Texas' net tax-supported debt as a percent of 2007 personal income was 1.4%, 40<sup>th</sup> among the 50 states and well-below the national median and mean of 2.5% and 3.1%, respectively *(Table 1.4).* Compared to the seven states rated AAA by all three major rating agencies, Texas' ranked lowest at 1.4% while the median and mean of the seven states were 2.5% and 2.8%, respectively *(Table 1.5).* 

With net tax-supported debt per capita at \$520, Texas ranked lower than the seven AAA-rated states. By comparison, AAA-rated Delaware had the highest debt per capita at \$2,128. Additionally, Texas' 2007 personal income per capita of \$36,829 is above that of Georgia, Missouri, North Carolina and Utah, all of which are rated AAA.

The most recent U.S. Census Bureau data on state and local debt outstanding shows that for 2006-2007 Texas ranked  $2^{nd}$  among the ten most populous states in terms of Local Debt Per Capita,  $10^{th}$  in State Debt Per Capita and  $5^{th}$  in Total State and Local Debt Per Capita *(Table 1.6).* In 2007, 87.4% of Texas' total state and local debt burden was at the local level *(Figure 1.2).* Local debt includes

debt issued by cities, counties, school and hospital districts and special districts.

Many communities throughout Texas are continuing to experience significant population growth with resulting increased demand for infrastructure, programs and services. Net migration to the state has forced many small and medium-sized communities to increase financing for infrastructure such as roads, schools and water and wastewater services to meet those needs. Based on projections of current demographic trends, Texas will continue to experience increasing demand for expenditures in these areas.

#### Debt Supported by General Revenue

Texas' general obligation debt pledges "the full faith and credit of the state" to back the payment of the debt. In the event that revenue to support the debt is insufficient for debt service, the first monies coming into the Office of the Comptroller – Treasury Operations not otherwise constitutionally appropriated shall be used to pay the debt service on these obligations.

Some general obligation bonds, such as those issued by the Texas Veterans' Land Board are self-supporting, that is, the debt is repaid from revenues generated from programs or projects the debt finances. Other general obligation debt, such as that issued by the Texas Public Finance Authority to finance programs for the Texas Department of Criminal Justice, the Texas Department of Aging and Disability Services and the Texas Youth Commission are not self-supporting and must receive annual appropriations from the legislature for debt-service payments from the state's general revenue fund.

At the end of fiscal year 2000, the total of not self-supporting state debt payable from general revenue was \$3.37 billion. At the end of fiscal 2009, \$3.07 billion of such debt was outstanding, a decrease of 8.9% since fiscal 2000, but an increase (7.7%) from the \$2.85 billion outstanding in fiscal 2008. This increase is mainly attributed to the additional bonds that were issued by the Texas Water Development Board under its Water Infrastructure Fund Program during fiscal 2009.

Annual debt service as a percent of unrestricted general revenue increased from 1.15% in fiscal year 2008 to 1.62% in fiscal year 2009 (Figure 1.3). Funds accessible to make debt-service payments decreased 5.9% in fiscal 2009 to \$34.71 billion from a total of \$36.87 billion in fiscal 2008 (Figure 1.4). Unrestricted general revenue is typically considered the most available funding source to make debt-service payments and to fund appropriations for state operations.

#### Authorized but Unissued Debt Adds to Texas' Debt Burden

Authorized but unissued debt (debt that has been authorized by the legislature and may be issued at any time without further legislative action) decreased by 8.6% from approximately \$18.45 billion at the end of fiscal 2008 to approximately \$16.87 billion at the end of fiscal 2009. Of the \$16.87 billion, approximately \$12.08 billion is general obligation debt while \$4.79 billion is non-general obligation debt. Approximately \$10.27 billion of the authorized but unissued amount includes general obligation and non-general obligation debt payable from general revenue.

#### Texas' Constitutional Debt Limit and Debt-Management Policy

The Texas Constitution limits the amount of tax-supported debt that may be issued. In 1997, the 75<sup>th</sup> Legislature passed and voters approved HJR 59 which states that additional tax-supported debt may not be authorized if the maximum annual debt service on debt payable from general revenue, including authorized but unissued debt, exceeds 5% of the average annual unrestricted General Revenue Fund revenues for the previous three fiscal years.

As of August 31, 2009 Texas' constitutional debt limit remained below the maximum of 5% with 1.22% calculated for debt outstanding and 4.08% calculated including authorized but unissued debt. These figures represent a decrease of 6.2% from fiscal 2008's 1.30% for debt outstanding while the 4.08% calculated including authorized but unissued debt decreased by 0.01%. During fiscal 2008 the state's constitutional debt limit for authorized but unissued debt increased by 124.9% from fiscal 2007's 1.82% as a result of the passage in the November 2007 general election of constitutional amendments for more than \$9.75 billion in additional general obligation debt including \$3 billion for cancer research and \$5 billion for transportation projects.

With the passage of HB 2190, the 77<sup>th</sup> Legislature directed the BRB to adopt formal debt policies and issuer guidelines to provide guidance to issuers of state securities and to ensure that state debt is prudently managed. These policies and guidelines are posted on the agency's website.

With the passage of SB 1332, the 80<sup>th</sup> Legislature amended the agency's statutes to

require the BRB to adopt a state policy related to the risks and effects of the execution of interest rate management (derivative) agreements. At its meeting on August 29, 2008 the BRB awarded Swap Financial Group, LLC the contract for swap advisor under RFP No. 352-8-001, to assist the BRB with the development of a state interest rate management policy and its analysis of interest rate management agreements.

## Capital Planning Review and Approval Process

The 76<sup>th</sup> Legislature (1999) passed legislation that biennially directs the BRB to produce the state's Capital Expenditure Plan (CEP). This legislation specifies that all state agencies and institutions of higher education appropriated funds by the General Appropriations Act are required to report capital planning information for projects that fall within four specific project areas: (1) acquisition of land and other real property, (2) construction of buildings and facilities, (3) repairs and/or rehabilitation and (4) acquisition of information resource technologies.

From a budgetary and capital planning standpoint, a number of state agencies work together to coordinate both capital reporting and the budget approval process for all state agencies. These include the Governor's Office of Budget, Planning & Policy, the Legislative Budget Board, the Texas Higher Education Coordinating Board, the Comptroller of Public Accounts, the House Committee on Appropriations, the Senate Finance Facilities Committee and the Texas Commission (formerly the Texas Building and Procurement Commission).

The legislature defines the types of projects and cost thresholds to be reported in the CEP. The BRB coordinates the submission of capital projects through the CEP, develops the report and determines the effect of the additional capital requests on the state's budget and debt capacity. The completed plan is then forwarded to the Governor's Office of Budget, Planning & Policy and the Legislative Budget Board for their use in the development of appropriations' recommendations to the legislature. The two budget offices, with input from the requesting agencies or universities also assess short-term and long-term needs. The legislature then prioritizes needs through consideration of recommendations from the two budget offices and, with the approval of the governor, makes the final decisions on which projects will be funded.

Approved capital and operating budgets are integrated into the General Appropriations Act which authorizes specific debt issuance for capital projects. Through the capital budgeting process, capital projects are approved for the biennial period. In addition, to plan for the future and identify longer-term needs for the state, the CEP also reports on three out-years.

The 2010-2011 CEP, was released September 1, 2008 pursuant to HB 1, Article IX, Section 11.02, 80<sup>th</sup> Legislature (2007) and covers the out-years 2012-2013. This report represents the fifth published CEP for the state. The CEP is another management tool for state decision makers to use in assessing future individual capital expenditure requests within the framework of the state's overall financial position. The 2010-2011 CEP is available on the agency's website. The 2012-2013 CEP will be released September 1, 2010 and will cover out years 2014-2015.

The debt-issuance process has become more consolidated at the state level while at the local level the process remains highly fragmented. At the state level the number of active, direct debt-issuing agencies has been reduced to seventeen, but on the local level that number is nearly 4,400.

#### Debt Affordability Study

The state's Debt Affordability Study (DAS) is designed to provide the state leadership with

an integrated approach to manage state debt by assessing historical debt use and analyzing the state's financial and economic resources in conjunction with long-term needs contained in the CEP. The BRB, Legislative Budget Board and the Texas Public Finance Authority prepared the state's first DAS, released in February 2007. With the passage of SB 1332 during the 80<sup>th</sup> Legislature the BRB in conjunction with the Legislative Budget Board is responsible for subsequent editions of the DAS. The 2007, 2008 and 2009 DAS reports are available on the agency's website. The 2010 DAS will be released in February 2010.

#### LOCAL DEBT

#### Local Debt Issuance Process

Local governments in Texas issue debt to finance construction and renovation of government facilities (school instructional facilities, public safety buildings, city halls and county courthouses), public infrastructure (roads, water and sewer systems) and various other projects for economic development. Key factors that affect a government's need or ability to borrow funds for infrastructure development include population changes, revenue sources, tax rates and levies, interest rates and construction costs. Other factors that affect debt issuance may simply be the importance of a project to a particular community.

Like state government, local governments issue two major types of long-term debt – general obligation debt and revenue debt. General obligation debt is secured by the full faith and credit of the issuers (i.e., the government's taxing authority) while revenue debt is secured solely by a specified revenue source.

The Texas Constitution indirectly sets debt limitations for local government entities by setting maximum ad valorem tax rates per \$100 of assessed property valuation. These rates vary by government type, but all must generate sufficient funds based on annual ad valorem tax collections to provide for the payment of the principal and interest on all ad valorem tax (general obligation) debt. Additionally, all local debt issuance must be approved by the Office of the Attorney General – Public Finance Division and registered with the Texas Comptroller of Public Accounts.

#### Texas Local Debt Issuance Slows After Record High

Nationwide, municipal bond issuance has fluctuated upward and downward since 2003. Bond issuance reached a record high of \$429.88 billion in calendar year 2007. Calendar 2008 saw a 9.3% decline to \$389.86 billion despite an unsurpassed volume of municipal bonds being issued for the months of April, May and June 2008 (\$51.56 billion, \$43.75 billion and \$50.79 billion, respectively).

Texas local governments had similar year-toyear swings in debt issuance with \$20.92 billion in fiscal 2004, \$27.16 billion in fiscal 2005, \$19.99 billion in fiscal 2006, and \$29.07 billion in fiscal 2007. There was a continuing upward climb in fiscal year 2008 to a record \$30.11 billion, a rise of 3.6% since 2007 and nearly 44% since fiscal 2004. Breaking the pattern of many other states during calendar 2008, Texas saw an increase in total state and local issuance volume of nearly 7%.

National market statistics for fiscal 2009 indicate a significant slowdown in issuances (down 20.6% for the September 2008 – August 2009 period). Texas local government entities declined at a slower rate and issued approximately \$26.03 billion in local debt, down from \$30.11 billion or 13.6% from fiscal 2008. During this period, seven local government entities took advantage of the

financing opportunities made available through the American Recovery and Reinvestment Act (ARRA) and issued \$2.61

Table 1.7 TEXAS LOCAL GOVERNMENTS Debt Outstanding Summary									
As of August 31, 2008									
(most recent data available)									
Гуре of Issuer	Tax-Supported	Revenue	Total Debt						
Cities, Towns, Villages			\$55,132,822,218						
Tax	\$22,918,519,790								
Revenue		\$31,957,997,124							
Sales Tax		222,860,000							
Conduit revenue		16,865,304							
Lease-purchase contracts (jail facilities only)		16,580,000							
Community and Junior Colleges			3,235,753,104						
Tax	2,060,989,600								
Revenue		919,527,102							
Lease-purchase contracts (ed. facilities)		255,236,402							
Counties			11,380,592,267						
Tax	8,697,409,798								
Revenue		2,053,786,100							
Conduit revenue		7,300,000							
Lease-purchase contracts (jail facilities only)		622,096,369							
Health / Hospital Districts			1,947,433,912						
Tax	508,329,999								
Sales Tax	26,437,000	1 100 101 010							
Revenue		1,402,421,913							
Conduit revenue		10,245,000							
Public School Districts			54,349,699,820						
Voter-approved tax (ed. facilities)	53,527,893,115								
Maintenance tax (ed. equipment)	491,742,337								
Lease-purchase contracts (ed. facilities)	327,679,368	2 295 000							
Revenue (athletic facilities)		2,385,000							
Water Districts and Authorities	0.400.000.007		25,406,177,674						
Tax	9,100,898,337	7 644 640 220							
Revenue		7,564,569,338 8,740,710,000							
Conduit revenue		8,740,710,000							
Other Special Districts and Authorities			8,853,346,444						
(Road, power, housing, mobility									
and transit authorities)	09 (7( 000								
Tax Sales Tax	98,676,000	1,854,160,000							
Revenue		6,817,540,444							
Lease-purchase contracts (ed. facilities and pu	blic transit buses)	82,970,000							
	· · · · · ·								
TOTAL LOCAL DEBT OUTSTANDING	\$ 97,758,575,343	\$ 62,547,250,095	\$160,305,825,439						
t included are obligations of less than one-year maturi	ity and a negatal a bligation	s not requiring Attorney	General approval						

billion in Build America Bonds that carry a 35% interest subsidy from the federal government.

The new-money portion issued during the five-year period (FY 2004 - FY 2008) was \$76.01 billion with refunding totals reaching \$51.24 billion. Cities, school districts and water districts comprised 85.5% of the new-money volume (\$64.97 billion) and 77.8% of the refunding transaction volume (\$39.86 billion) since fiscal 2004.

Local debt refinancing reached the second highest volume at \$11.03 billion in fiscal 2007, but decreased to \$10.30 billion in fiscal 2008. Over the past five years, most governmental entities (81.2%) achieved both a cash and present value savings with these refundings. Some transactions resulted in only a net present value savings with a cash loss and others (5.9%) resulted in a loss in both. In the latter cases, the primary objective was to restructure debt-service requirements to more evenly match budget flows and thus avoid raising taxes during times of economic weakness. Extending debt-service schedules to reduce annual payment requirements assisted in meeting this objective. Overall during this five-year period, Texas local issuers achieved cash savings of approximately \$2 billion with a present value savings of \$1.69 billion.

#### Texas Local Governments: \$160.31 Billion of Outstanding Debt– a 46% Increase in Five Years

As of August 31, 2008, Texas local governments had \$160.31 billion in outstanding debt *(Table 1.7)*, or 45.5% (\$50.16 billion) greater than the amount outstanding at the end of fiscal 2004. Approximately 61% (\$97.76 billion) of that debt is general obligation debt to be repaid from local tax collections while the remaining 39% (\$62.55 billion) will be repaid from revenues generated by various projects such as water

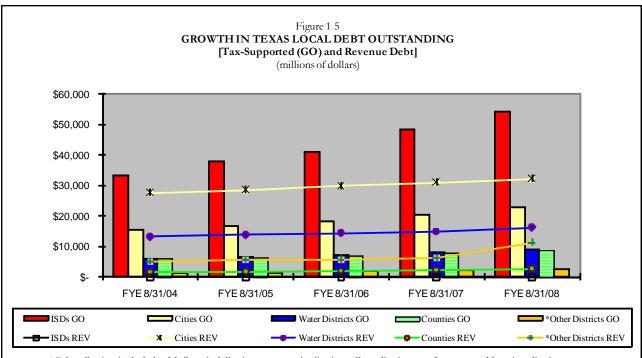
and sewer and electric utility fees. The U.S. Census Bureau data for 2006-2007 showed that Texas continued to be ranked 2<sup>nd</sup> among the ten most populous states in terms of Local Debt Per Capita, 10<sup>th</sup> in State Debt Per Capita and 5<sup>th</sup> in Total State and Local Debt Per Capita.

On a cumulative level for all Texas local governments, five-year statistics show a 56.5% or \$35.30 billion increase in tax-supported debt outstanding and a 31.2% or \$14.86 billion increase in revenue debt outstanding.

#### Majority of Local Debt Financing Supports Educational Facilities and Equipment

During the five-year reporting period, the primary use of local bond proceeds (44%) was for educational facilities and equipment including school buses. The general-purpose category continued to be the second primary use at 18.8%. Financing for water-related infrastructure needs was the third major purpose for debt issuance by Texas local governments (17.4%). Some issuers, especially cities borrow for multiple purposes, and over half of these multipurpose borrowings involve debt financings for water and transportation purposes; therefore, these two categories are likely understated.

Financing for transportation needs including projects for roads, toll ways, bridges, parking facilities, airports, rapid transit and other public transportation (includes acquisition of hybrid diesel electric buses) ranked as the fourth major purpose at 7.1%. For purposes of tracking the use of bond proceeds, the Bond Review Board has selected the following additional categories: economic development, commerce, recreation, solid waste, recycle materials, prisons/detention, power, combined utility systems, healthrelated facilities, fire protection, public safety and pension obligations.



\*Other districts include health/hospital districts, community/junior college districts, road, power and housing districts

**Source:** Texas Bond Review Board - local government debt databases, which include conduit debt as well as lease-purchase obligations for educational and jail facilities, and for public transit buses

#### Special Districts' Revenue Debt Rises 174% in Five Years

Special districts which include road districts, power agencies, government housing authorities, transit authorities and the newly formed regional mobility authorities, showed a noteworthy 174.1% (\$5.56 billion) increase in revenue debt since 2004. The increase was largely due to North Texas Tollway Authority issuing \$4.15 billion in fiscal year 2008 in order to refund previous issues and defease Bond Anticipation Notes. As of August 31, 2008 special districts had \$8.75 billion in revenue debt outstanding.

#### Cities Account for Largest Portion of Revenue Debt and Total Debt Outstanding

Thirty-four percent of all local government debt is carried by Texas cities. Nearly 42% or \$22.92 billion of the city debt is tax-supported and the remaining \$32.21 billion is revenue debt—debt that is repaid from a special revenue source rather than from general tax collections. The majority of city revenue debt has been used to finance utility-related projects, including water, wastewater and in some localities, electric utility systems. Most of this debt is revenue debt to be repaid from user charges.

As shown in *Figure 1.5*, city revenue debt increased by 16.7% (\$4.61 billion) since 2004. The rate of increase is slowly rising reflecting the need to keep pace with infrastructure projects spurred by an 8.5% (\$1.9 million) increase in Texas' population since 2004, particularly in the urban areas where rapid growth has prompted new infrastructure needs including roads and construction for new and expanded water and sewer systems.

Counties had the second highest percentage increase in revenue debt outstanding in the five-year period at 58%. As of August 31, 2008, counties had \$2.68 billion in revenue debt outstanding. Harris County carries nearly 90% or \$1.85 billion of this debt for its toll road projects.

## Tax-Supported Debt Rises Significantly in Five Years

Nearly thirty-four percent of all local government debt is carried by Texas school districts. Outstanding tax-supported debt totaled \$54.35 billion as of August 31, 2008, a 62.3% (\$20.85 billion) increase since 2004 (*Figure* 1.5). During that five-year period, Texas public school attendance increased by approximately 6.4% (254,427 students). School district debt is primarily used to finance instructional facilities while only a handful of school districts carry revenue debt for constructing, improving and equipping athletic/stadium facilities.

Community/junior college districts continue to experience significant increases (92.2%) in tax-supported debt during the same five-year time period from \$1.07 billion outstanding as of August 31, 2004 to \$2.06 billion outstanding as of August 31, 2008. Community/junior college student enrollment increased in five years by 12.1% (65,652) to 606,692 for the 50 college districts in Texas. The increase in community/junior college tax-supported debt levels results from the rising costs of tuition at major universities that has caused many students to attend community/junior colleges for their first two years of higher education. This growth in students has required increases in both construction expenditures for new and expanded campuses along with increases in maintenance outlays.

Tax-supported debt outstanding for health/hospital districts continued to climb (124%) during the five-year period to \$534.8 million outstanding as of August 31, 2008. This significant increase is due to population increases along with the increased health care needs of aging baby boomers (ages 45-63). Aging healthcare facilities are being renovated or replaced to accommodate advances in medical technology, energy efficiency and to comply with new fire & building codes. County tax-supported debt increased by 43.4% over the five-year period with \$8.70 billion outstanding at August 31, 2008. Water districts including navigation and port districts, river authorities, municipal utility districts (MUDs) and municipal water authorities, experienced a 52.8% rise in tax-supported debt outstanding with \$9.10 billion on the books as of August 31, 2008. Cities increased their tax-supported debt outstanding to \$22.92 billion, an increase of 47.6% in five years.

#### Texas Bond Review Board and Local Government Debt

The BRB has no direct oversight of local government debt issuance. Legislative mandates charge the Board with collecting, maintaining, analyzing and reporting on the status of local government debt. When the Office of the Attorney General approves each transaction, the required information on bonds issued by political subdivisions of the state is collected and forwarded to the BRB for its report on local debt statistics (Chapter 1202, Texas Government Code). All reporting on local debt is presented on the agency's website. Visitors to the site can either search databases and/or download spreadsheets that contain debt outstanding, debt ratio and population data by government type at each fiscal year-end. In fiscal 2009, approximately 4,300 different users of the BRB's website downloaded over 14,000 spreadsheets containing Texas local government debt data. The BRB will continue to provide this information annually and post it to the website within approximately four months after the close of the fiscal year.

#### Chapter 2 State Debt Issued in Fiscal 2009

Debt issued by Texas state agencies and universities during fiscal 2009 decreased to an aggregate total of \$4.79 billion compared to \$6.14 billion issued in fiscal 2008. The fiscal 2009 issues included \$3.99 billion in new-money and \$799.3 million in refunding bonds (Table 2.1). Additional information on bond transactions can be found in Appendix A of this report. Other debt issued included \$1.39 billion of commercial paper and variable-rate notes. Additional information on commercial paper and variable-rate notes can be found in Appendix B. In fiscal 2009 the Bond Review Board also approved \$12.0 million for lease purchases by Texas state issuers (Table 2.2).

### New-Money Funding Decreases in FY 2009

New-money bonds issued by Texas state agencies and institutions of higher education during fiscal 2009 totaled \$3.99 billion, a decrease of approximately \$609.9 million (13.3%) compared to \$4.59 billion issued during fiscal 2008 (*Figure 2.1*), not including commercial paper issuances. The proceeds provided financing for infrastructure, housing and loan programs.

For fiscal 2009 the Texas Transportation Commission (TTC), the governing body of the Texas Department of Transportation (TxDOT) issued 30.3% of the total of all new-money bonds. The next highest issuer was The University of Texas System (UTS) with 20.8% of the total. These two agencies accounted for 51.1% of the total new-money issuance for fiscal 2009.

#### Build America Bonds for FY 2009

In fiscal 2009 the American Recovery and

Table 2.1										
TEXAS BONDS ISSUED DURING FISCAL 2009										
SUMMARIZED BY ISSUER										
REFUNDING NEW-MONEY TOTAL BONI										
ISSUER	BONDS	BONDS	ISSUED							
Stephen F. Austin State University	\$0	\$10,200,000	\$10,200,000							
Texas Department of Housing & Community Affairs	\$36,605,000	\$108,690,000	\$145,295,000							
Texas Higher Education Coordinating Board	<b>\$</b> 0	\$71,730,000	\$71,730,000							
Texas Public Finance Authority	\$270,920,000	\$204,774,575	\$475,694,575							
Texas State Technical College System	<b>\$</b> 0	\$1,000,000	\$1,000,000							
Texas State University System	<b>\$</b> 0	\$86,745,000	\$86,745,000							
Texas Tech University System	\$44,690,000	\$126,135,000	\$170,825,000							
Texas Transportation Commission	\$149,275,000	\$1,208,495,000	\$1,357,770,000							
Texas Veterans Land Board	<b>\$</b> 0	\$100,000,000	\$100,000,000							
Texas Water Development Board	\$200,545,000	\$752,595,000	\$953,140,000							
Texas Woman's University	<b>\$</b> 0	\$20,400,000	\$20,400,000							
The Texas A&M University System	\$61,965,000	\$267,855,000	\$329,820,000							
University of Houston System	\$18,975,000	\$160,595,000	\$179,570,000							
The University of Texas System	\$16,320,000	\$830,965,000	\$847,285,000							
University of North Texas System	\$0	\$38,650,000	\$38,650,000							
Total Texas Bonds Issued	\$799,295,000	\$3,988,829,575	\$4,788,124,575							
Note: Table 2.1 excludes commercial paper and variable-	rate notes. See Table	B1, Appendix B, for	hese issuances.							
Source: Texas Bond Review Board - Bond Finance Offi	ce.									

Reinvestment Act of 2009 (ARRA) created a new form of bonds called Build America Bonds (BABs). Two different types of BABs may be issued: Tax Credit BABs and Direct Payment BABs. Tax Credit BABs provide a federal subsidy to investors equal to 35% of the interest payable by the issuer, and Direct Payment BABs provide a direct federal subsidy payment to state and local governmental issuers equal to 35% of the interest payable. Under the terms of ARRA, both types must be issued before January 1, 2011.

Of the total of \$3.99 billion in new-money bonds issued during fiscal 2009, \$1.72 billion (43.1%) were issued as Direct Payment BABs of which TTC issued \$1.21 billion, The UTS issued \$330.5 million and the remaining \$181.8 million was issued by the Texas Public Finance Authority (TPFA). No state issuers issued Tax Credit BABs during fiscal 2009.

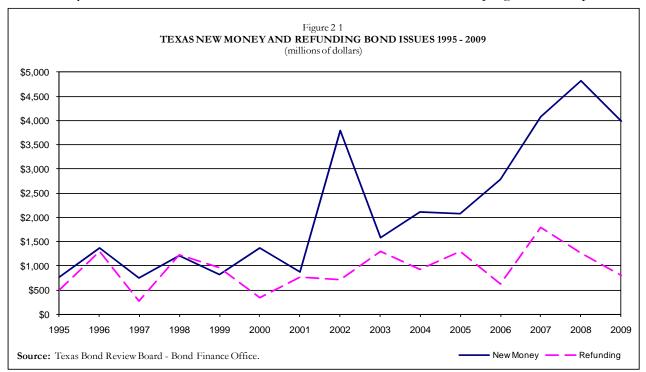
#### Uses of New-Money for FY 2009

The TTC accounted for nearly \$1.21 billion (30.3%) of the total new-money bonds issued in fiscal 2009, all of which were issued as Direct Payment BABs as State of Texas

General Obligation (GO) Mobility Bonds to pay or reimburse the State Highway Fund or Mobility Fund for transportation projects including the costs to construct, reconstruct, expand, acquire and maintain state highways.

The UTS accounted for \$830.9 million in new-money bonds issued in fiscal 2009, of which \$330.5 million were issued as Revenue Financing System (RFS) Direct Payment BABs. The proceeds from the bonds were used to finance improvements on various campuses.

Texas Water Development Board (TWDB) issued a total of \$752.6 million in new-money bonds in fiscal 2009, of which \$302.2 million was issued for its Water Infrastructure Fund, a financial assistance program for the planning, design and construction of projects under the State Water Plan. A total of \$225.4 million was used for the Rural Water Assistance Fund, a financial assistance program that enables small rural water utilities to obtain low cost financing for water-related projects. The remaining \$224.9 million was used to support TWDB's Clean Water State Revolving Fund, a financial assistance program that provides



loans at below-market interest rates to political subdivisions authorized to own and operate a wastewater system.

The Texas Public Finance Authority (TPFA) issued a total of \$204.8 million in new-money bonds in fiscal 2009, of which \$181.8 million was issued as Direct Payment BABs as GO bonds to finance a portion of projects authorized under Texas Constitution, Article III, Sections 50-f and 50-g. TPFA also issued \$22.9 million in RFS bonds on behalf of Stephen F. Austin State University (SFA).

The Texas Department of Housing and Community Affairs (TDHCA) issued a total of \$108.7 million in new-money debt in fiscal 2009, of which \$80.0 million was used for its single family mortgage revenue bond program that provides financing for the purchase of low interest rate mortgage loans made by lenders to first-time home buyers with very low, low or moderate income who are acquiring modestly-priced residences. The remaining \$28.7 million was used for TDHCA's multifamily housing program under which certain percentages of the rental units are set aside for low-to-moderate income households.

The Texas Higher Education Coordinating Board (THECB) issued \$71.7 million in newmoney debt for its GO College Student Loan Program during fiscal 2009.

The Texas Veterans Land Board (VLB) issued \$100 million of new-money debt during fiscal 2009, the proceeds from which will be used to make housing and home improvement loans to eligible Texas veterans and certain surviving spouses.

The remaining \$711.6 million (17.8%) of newmoney financing in fiscal 2009 was issued for institutions of higher education. The Texas A&M University System (TAMUS) issued \$267.9 million; University of Houston System (UHS) issued \$160.6 million; Texas Tech University System (TTUS) issued \$126.1 million; Texas State University System (TSUS) issued \$86.7 million; University of North Texas System (UNTS) issued \$38.7 million; Texas Woman's University (TWU) issued \$20.4 million; Stephen F. Austin State University (SFA) issued \$10.2 million and Texas State Technical College System (TSTCS) issued \$1.0 million. These financings will be used to fund property and facility improvements.

#### Refunding Amounts Decrease in FY 2009

State agencies and universities issued \$799.3 million in refunding bonds in fiscal 2009 compared to \$1.54 billion issued in fiscal 2008, a decrease of 48.1% (\$741.8 million). The refunding bonds comprised 16.7% of the total debt issued in fiscal 2009 as compared to 25.1% of the total bonds issued in fiscal 2008.

TPFA issued \$270.9 million (33.9%) of the fiscal year total to fix out commercial paper (CP) outstanding under TPFA's Commercial Paper Programs.

The TWDB issued \$200.5 million (25.1%) in GO Refunding Bonds to refund outstanding GO Water Development Bonds Series 1998A and 1998C and Series 1999A and 1999C.

The Texas Transportation Commission (TTC) issued \$149.3 million (18.7%) to refund TTC's First Tier Revenue Bonds, Series 2002B.

The TAMUS issued \$61.9 million (7.8%) to refund its outstanding CP notes and RFS Bonds, Series 1997.

TTUS issued \$44.7 million (5.6%) to refund the RFS Revenue and Refunding Bonds, Series 1998A and 1998B (Angelo State University portion) and Refunding and Improvement Bonds Sixth Series (1999).

TDHCA issued \$36.6 million (4.6%) to refund the debt originally issued to construct the Alta Cullen Apartments and to refund Residential Mortgage Revenue and Refunding Bonds, Series 1999B and 1999C.

UHS issued \$18.9 million (2.4%) to refund RFS Revenue Bonds, Series 1999.

The UTS issued \$16.3 million (2.0%) to refund outstanding RFS Revenue Bonds, Series 1998B.

### Interim Financing Decreases in FY 2009

State agencies and institutions of higher education use commercial paper (CP) and variable-rate notes (VRN) to provide interim financing for equipment purchases, construction projects and loan programs. Issuance of this debt totaled \$1.39 billion in fiscal 2009, an 8.3% decrease from the \$1.52 billion issued in fiscal 2008 (*Table B1*, *Appendix B*).

The UTS issued \$264.6 million in RFS CP and \$250 million in Permanent University Fund (PUF) flexible-rate notes in fiscal 2009 and had \$180.8 million of RFS CP and \$250.0 million of PUF flexible-rate notes outstanding at fiscal year-end. The UTS uses CP and PUF flexible-rate notes to provide interim financing for equipment purchases and construction projects.

UNTS issued \$63.8 million in RFS CP in fiscal 2009 and had \$4.4 million outstanding at fiscal year-end.

The TAMUS issued \$32.6 million in RFS CP and \$100 million in PUF flexible-rate notes in fiscal 2009 and had \$16.2 million of RFS CP and no PUF flexible-rate notes outstanding at fiscal year-end. The System utilizes CP and PUF flexible-rate notes to finance construction projects.

TTUS issued \$40.8 million in RFS CP in fiscal 2009 and had \$44.4 million outstanding at fiscal year-end. TTUS utilizes its CP program to finance construction projects.

UHS issued \$46.0 million in RFS CP in fiscal 2009 and had \$27.3 million outstanding at fiscal year-end.

TTC, the governing body of TxDOT issued \$445.0 million in CP in fiscal 2009 and had \$300 million outstanding at fiscal year-end.

TPFA issued \$5.5 million in revenue CP and \$137.6 million in GO CP during fiscal 2009 and had \$107.3 million and \$23.0 million, respectively outstanding at fiscal year-end.

In the November, 2007 general election voters approved Proposition 15 – HJR 90 authorizing the state to establish the Cancer Prevention and Research Institute of Texas (CPRIT) and to issue \$3 billion in GO bonds over ten years to fund grants for cancer research and prevention. The 81<sup>st</sup> Legislature appropriated \$225 million annually to CPRIT for fiscal years 2010 and 2011. In fiscal 2009 TPFA created a new GO CP program to fund CPRIT and issued \$12.7 million in CP in September, 2009.

TDHCA did not issue CP during fiscal 2009 and had no CP outstanding at fiscal year-end.

Texas Economic Development and Tourism Office issued \$9.3 million in RFS CP during fiscal 2009 and had \$9.3 million outstanding at fiscal year-end.

The Texas Department of Agriculture did not issue CP in fiscal 2009 but had \$25.0 million of CP outstanding at fiscal year-end.

Additional information about CP and VRN programs is included in Appendix B of this report.

### **Texas Lease Purchases**

Lease purchases with an initial principal greater than \$250,000 or with a term of more than five years must be approved by the Bond Review Board (BRB). The BRB approved \$12.0 million for five lease-purchase

Table 2.2		
LEASE-PURCHASE AGREEM	I E N T S	
APPROVED BY THE BOND REVI:	EW BOARD	
FISCAL 2009		
AGENCY	PROJECT	
Midwestern State University (TPFA)	Equipment	\$2,130,000
Texas A&M University - Main Campus (Phillips)	Equipment	\$6,402,308
Texas State Technical College System - Marshall (Regents Circle)	Land	\$2,200,000
Texas Tech University (TPFA)	Equipment	\$800,000
Texas Tech University (TPFA)	Equipment	\$500,000
Total Approved Lease-Purchase Agreements		\$12,032,308
<b>Note:</b> Amounts listed above are Texas Bond Review Board <i>appr</i> <b>Source:</b> Texas Bond Review Board - Bond Finance Office	oved amounts	

transactions during fiscal 2009 (*Table 2.2*) compared to approximately \$64.1 million for four lease purchases in fiscal 2008.

The largest lease purchase was \$6.4 million for the Texas A&M University's main campus for medical equipment, software and a related service agreement to be used for research and development at the University's Texas Institute for Preclinical Studies.

TSTCS received approval for the lease purchase of 22.29 acres of land including two buildings totaling \$2.2 million at its Marshall campus.

Midwestern State University received approval for the lease purchase of HVAC systems for both the Coliseum and Music Hall buildings totaling \$2.1 million.

TTUS also received two lease-purchase approvals for the purchase of two gas stack heat recovery units (boiler economizers) totaling \$1.3 million.

## Debt Issuance Projected to Increase in FY 2010

Texas state issuers expect to increase debt issuance in fiscal 2010. The results of an annual survey conducted by the BRB show that state agencies and institutions of higher education are planning to issue approximately \$8.47 billion in bonds, CP and VRN during fiscal 2010 (*Table 2.3*), a projected increase of \$2.29 billion (37.1%) over the actual amount issued in fiscal 2009.

The UTS expects to issue \$2.95 billion of bonds in fiscal 2010, of which \$2.05 billion is expected to be issued to finance various capital projects and to refund portions of outstanding RFS debt. The remaining \$900 million will refund portions of outstanding PUF debt and finance various PUF projects.

TxDOT and its governing board is expected to issue \$1.9 billion in fiscal 2010, of which \$1.5 billion is expected to be issued as State Highway Fund bonds and the remaining \$400 million for Proposition 12 Transportation Bonds authorized by the First Called Special Session of the 81<sup>st</sup> Legislature.

TWDB anticipates issuing \$1.26 billion in new-money debt of which \$400.0 million will be used for the Development Fund II. The remaining issuances are anticipated to be: \$340.0 million for the Clean Water State Revolving Fund, \$284.6 million for the Water Infrastructure Fund, \$187.6 million for the State Participation Program and \$50.6 million for the Economically Distressed Areas Program (EDAP). In addition, TWDB plans to issue \$393.0 million in refunding bonds: \$312.0 million to refund the Clean Water State Revolving Fund Bonds, Series 1998A, 1999B and 2000A; and \$81.0 million to refund the Development Fund II Bonds, Series 2000 and 2000A.

,	TEXAS STAT	E DEBT ISSUES EXPECTED DURING FISCAL 2010	
SSUER	APPROXIMATE AMOUNT	PURPOSE	APPROXIMAT ISSUE DATE
General Obligation Debt			
Self-Supporting			
Texas Higher Education Coordinating Board	\$75,000,000	Hinson-Hazlewood Loan Program (New Money)	Jun-2010
Texas Veterans Land Board	\$16,950,000	Veterans' Housing Assistance Program, Fund II Taxable Refunding Bonds, Series 2009C (Ref Series 1999A-1)	Nov-2009
Texas Veterans Land Board	\$65,845,000	Veterans' Housing Assistance Program, Fund II Taxable Refunding Bonds, Series 2009D (Ref Series 1999B)	Nov-2009
Texas Veterans Land Board	\$50,000,000	Veterans' Housing Assistance Program, Fund II Series 2010A	Jan-2010
Texas Veterans Land Board	\$66,720,000	Veterans' Housing Assistance Program, Fund II Taxable Refunding Bonds, Series 2010B (Ref Series 2000C)	May-2010
Texas Veterans Land Board	\$50,000,000	Veterans' Housing Assistance Program, Fund II Series 2010C	Jun-2010
Texas Water Development Board	\$400,000,000	DFUND II Program - New Money Bonds	Jul-2010
Texas Water Development Board	\$81,000,000	DFUND II Program - Refunding Bonds Ser 2000 & 2000A	Jul-2010
Total Self-Supporting	\$805,515,000		
Not Self-Supporting			
Texas Department of Transportation	\$400,000,000	Proposition 12 Transportation Bonds	Apr-2010
	\$6,535,000	Adjutant General	TBD
Texas Public Finance Authority*		,	
Texas Public Finance Authority*	\$26,987,000	Department of Aging and Disability Services	Nov-2009
Texas Public Finance Authority*	\$80,000,000	Department of Criminal Justice	Nov-2009
Texas Public Finance Authority*	\$16,100,000	Department of Public Safety	TBD
Texas Public Finance Authority*	\$27,228,000	Department of State Health Services	Nov-2009
Texas Public Finance Authority*	\$20,000,000	Historical Commission	TBD
Texas Public Finance Authority*	\$5,556,651	Youth Commission	TBD
Texas Water Development Board	\$284,615,000	WIF New Money Bonds	Dec-2009
Texas Water Development Board	\$187,550,000	State Participation New Money Bonds	Dec-2009
Texas Water Development Board	\$50,620,000	EDAP New Money Bonds	Dec-2009
Total Not Self-Supporting	\$1,105,191,651	-	
otal General Obligation Debt	\$1,910,706,651		
Non-General Obligation Debt			
Self-Supporting			
Midwestern State University	\$14,000,000	Continued Renovation to D.L. Ligon Coliseum	Apr-2010
Texas Department of Housing and Community Affairs	\$120,000,000	Single-Family Mortgage Revenue Bonds (2010A New Money Bonds - Volume Cap)	Aug-2010
Texas Department of Housing and Community Affairs	\$84,000,000	Single-Family Mortgage Credit Certificates (\$21 million in certificates)	Aug-2010
Texas Department of Housing and Community Affairs	\$100,000,000	Multifamily Mortgage Revenue Bonds	TBD
Texas Department of Transportation	\$1,500,000,000	State Highway Fund	Jul-2010
Texas Public Finance Authority	TBD	Stephen F. Austin State University (New Money & Refunding Ser 1998)	TBD
Texas State Affordable Housing Corporation	\$30,000,000	MCC Program for Professional Educators and Homes for Texas Heroes Home Loan Program	Sep-2009
Texas State Technical College System	\$32,000,000	Acquire, purchase, construct, improve, renovate, enlarge or equip various facilities within the System	Nov-2009
Texas State University System - RFS	\$2,070,000	ISC - PA Computer / Learning Resource Center	Apr-2010
Texas State University System - RFS	\$21,000,000	SHSU - University Center at the Woodlands (New)	Apr-2010
Texas State University System - RFS	\$4,000,000	TxST - SM Center for Research Commercialization	Apr-2010
Texas State University System - RFS	\$7,500,000	SRSU - Central Plant Boiler Replacement and Underground Utilities	Apr-2010
Texas State University System- RFS	\$1,476,000	TxST - SM Pecos & State Street Realignment	Apr-2010
Texas Tech University System - RFS*	\$33,030,615	Expected CP issuances for various projects	TBD
Texas Tech University System - RFS*	\$14,838,052	Expected CP issuances for various projects at Angelo State University	TBD
Texas Water Development Board	\$340,000,000	Clean Water State Revolving Fund - New Money	Jun-2010
Texas Water Development Board	\$70,000,000	Refunding Ser 2000A (Clean Water State Revolving Fund)	May-2010
Texas Water Development Board	\$110,000,000	Refunding Ser 1998A (Clean Water State Revolving Fund)	May-2010
Texas Water Development Board	\$132,000,000	Refunding Ser 1999B (Clean Water State Revolving Fund)	Feb-2010
Texas Woman's University-RFS	\$17,500,000	Construction of a Fitness & Recreation Center	Winter - 20 As Needed
The Texas A&M University System - PUF*	\$275,000,000 \$275,000,000	Acquire, purchase, construct, improve, and equip various facilities within the System	
The Texas A&M University System - RFS*(1)	\$375,000,000 \$400,000,000	Acquire, purchase, construct, improve, and equip various facilities within the System, including TRBs	Oct-2009 TBD
The University of Texas System - PUF The University of Texas System - PUF	\$500,000,000	Refund portion outstanding PUF debt; Acquire, purchase, construct, improve, and equip various facilities Refund portion outstanding PUF debt; Acquire, purchase, construct, improve, and equip various facilities	As Needeo
The University of Texas System - PUP The University of Texas System - RFS(1)	\$800,000,000	Refund portion outstanding POF debt; Acquire, purchase, construct, improve, and equip various facilities including TRBs	As Needec TBD
The University of Texas System - RFS(1) The University of Texas System - RFS*(1)	\$1,250,000,000	Refund portion outstanding RFS debt; Acquire, purchase, construct, improve, and equip various facilities, including TRBs Refund portion outstanding RFS debt; Acquire, purchase, construct, improve, and equip various facilities, including TRBs	As Needeo
University of Houston System - RFS	\$26,000,000	UH Classroom/ Business Building	Feb-2010
University of Houston System - KFS	\$20,000,000	UH Health and Biomedical Science Center	Feb-2010 Feb-2010
University of Houston System - KFS	\$32,000,000	UH University Business Park	Feb-2010
University of Houston System - RFS	\$11,000,000	UH Moody Towers Dining Hall Renovation	Feb-2010
University of Houston System - RFS	\$10,300,000	UH Stadium Garage 1	Feb-2010
University of Houston System - RFS	\$4,250,000	UH Victoria Residence Hall	Feb-2010
University of Houston System - RFS	\$50,000,000	UH Residence Hall	TBD
University of Houston System - RFS	\$26,000,000	UH Classroom/ Engineering Building	TBD
University of North Texas System - RFS	\$25,000,000	TRBs for building UNT Dallas/ System Center	Nov-2009
University of North Texas System - RFS	\$50,000,000	TRBs for building the Business Leadership Building	Nov-2009
University of North Texas System - RFS	\$38,000,000	Building Football Stadium	Nov-2009
University of North Texas System - RFS	\$20,725,940	Building Parking Garage adjacent to Business Leadership Building	Nov-2009
Total Self-Supporting	\$6,553,690,607		
Not Self-Supporting			
Texas Public Finance Authority*	\$10,000,000	Revenue Refunding (Series 1997B and 1999A)	TBD
Total Not Self-Supporting	\$10,000,000		
otal Non-General Obligation Debt	\$6,563,690,607		
otal All Debt	\$8,474,397,258		

The TAMUS expects to issue \$650.0 million in PUF and RFS debt during fiscal 2010 to finance facility construction and renovation, purchase equipment and refund outstanding CP. TDHCA plans to issue approximately \$304.0 million in bonds during fiscal 2010, of which \$120.0 million will be used for TDHCA's Single Family Mortgage Revenue Bond Program. The remaining \$184.0 million will

be used for TDHCA's Single Family Mortgage Credit Certificate Program (\$84 million) and TDHCA's Multifamily Mortgage Revenue Bond Program (\$100 million).

The Texas VLB expects to issue \$100.0 million in new-money bonds and \$149.5 million in taxable refunding bonds for its Veterans' Housing Assistance Program, Fund II during fiscal 2010.

TPFA plans to issue approximately \$192.4 million in bonds and CP during fiscal 2010. Approximately \$182.4 million will be GO bonds for various projects for the Adjutant General, the Texas Department of Aging and Disability Services, the Texas Department of Criminal Justice, the Texas Department of Public Safety, the Texas Department of State Health Services, the Texas Historical Commission and the Texas Youth Commission. TPFA plans to issue the remaining \$10 million as revenue refunding bonds.

UHS expects to issue \$186.6 million of newmoney debt in fiscal 2010 for the purchase, construction and expansion of various projects on UH campuses.

UNTS expects to issue \$133.7 million of newmoney debt in fiscal 2010, of which \$75.0 million will be issued as Tuition Revenue Bonds (TRB) for constructing the UNT Dallas/System Center and the Business Leadership Building on its Denton campus. The remaining \$58.7 million will be used for the construction of a football stadium and parking garage.

THECB plans to issue \$75 million in bonds for its College Student Loan Program during fiscal 2010.

TTUS expects to issue \$47.9 million in CP for various projects on its campuses during fiscal year 2010, of which \$14.8 million will be used for Angelo State University. TSUS plans to issue \$36.0 million of RFS bonds for facility construction and renovation projects at Lamar State College - Port Arthur, Sam Houston State University in Huntsville, Texas State University - San Marcos and Sul Ross State University in Alpine.

TSTCS plans to issue approximately \$32.0 million in RFS bonds to acquire, purchase, construct, improve, renovate, enlarge or equip various facilities within the System.

TSAHC expects to issue \$30 million in bonds during fiscal 2010 for its Mortgage Credit Certificate Program for the Professional Educators and the Homes for Texas Heroes Home Loan Programs.

Texas Woman's University plans to issue \$17.5 million in new-money bonds for construction of a fitness and recreation center.

Midwestern State University intends to issue \$14 million in new-money bonds to renovate the D.L. Ligon Coliseum on its campus in Wichita Falls.

### Chapter 3 State Debt Outstanding

In fiscal 2009 the state's total debt outstanding increased 9.9% to \$34.08 billion compared to \$31.03 billion in fiscal 2008 and \$26.37 billion in fiscal 2007.

### General Obligation Debt Outstanding Increased in FY 2009

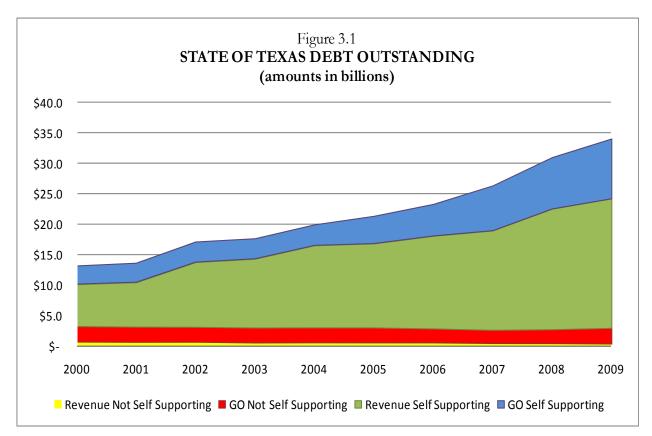
Texas General Obligation (GO) debt carries a constitutional pledge of the full faith and credit of the state to repay the debt and requires passage of a proposition by a vote of two-thirds of both houses of the Texas Legislature and by a majority of Texas voters.

At the end of fiscal 2009 \$12.44 billion of the state's \$34.08 billion of debt outstanding was backed by the state's general obligation (GO) pledge, an increase of \$1.67 billion (15.5%) from the \$10.78 billion outstanding at the end of fiscal 2008 (*Table 3.1 and Figure 3.1*). GO debt issues that contributed to the fiscal 2009

increase include bond issuances for the Texas Mobility Fund and the Texas Water Development Board. (See Chapter 2 and Appendix A for a description of debt issued in fiscal 2009.)

The repayment of non-GO (revenue) debt is dependent only on the revenue stream of a project or enterprise or an appropriation from the legislature. Any pledge of state funds beyond the current budget period is contingent upon appropriation by future legislatures, and such an appropriation cannot be guaranteed under state statute.

Investors require a higher rate of interest to compensate for the additional risk associated with revenue debt.



state of text (amou neral Obligation Bonds self-Supporting Veterans' Land and Housing Bonds Water Development Bonds Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF Total, Self-Supporting Not Self-Supporting <sup>3</sup> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds Agriculture Water Conservation Bonds	\$1,773,251 \$1,773,251 \$59,000 45,000 24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125 9,690		<b>8/31/2007</b> \$1,845,187 847,905 45,000 1,805 661,367 25,000 3,886,750 49,595 <b>\$7,363,334</b> \$58,310	8/31/2008 \$1,832,472 803,385 45,000 0 727,343 25,000 4,955,850 49,595 \$8,438,645 \$51,605	<b>8/31/200</b> \$1,867,10 986,19 45,000 4,863 708,94 25,000 6,132,053 49,59 <b>\$9,818,76</b>
neral Obligation Bonds Self-Supporting Veterans' Land and Housing Bonds Water Development Bonds Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	<b>8/31/2005</b> \$1,773,251 959,000 45,000 24,485 652,923 30,000 1,000,000 0 <b>\$4,484,659</b> \$52,685 2,133,778 4,125	<b>8/31/2006</b> \$1,852,137 887,340 45,000 20,080 625,601 25,000 1,725,515 0 <b>\$5,180,673</b>	\$1,845,187 847,905 45,000 1,805 661,367 25,000 3,886,750 49,595 <b>\$7,363,334</b> \$58,310	\$1,832,472 803,385 45,000 0 727,343 25,000 4,955,850 49,595 \$8,438,645	\$1,867,10 986,19 45,000 4,865 708,94 25,000 6,132,055 49,59
Self-Supporting Veterans' Land and Housing Bonds Water Development Bonds Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF Total, Self-Supporting <sup>3</sup> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	959,000 45,000 24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	887,340 45,000 20,080 625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	847,905 45,000 1,805 661,367 25,000 3,886,750 49 595 <b>\$7,363,334</b>	803,385 45,000 0 727,343 25,000 4,955,850 49 595 <b>\$8,438,645</b>	986,192 45,000 4,863 708,944 25,000 6,132,055 49 595
Veterans' Land and Housing Bonds Water Development Bonds Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	959,000 45,000 24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	887,340 45,000 20,080 625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	847,905 45,000 1,805 661,367 25,000 3,886,750 49 595 <b>\$7,363,334</b>	803,385 45,000 0 727,343 25,000 4,955,850 49 595 <b>\$8,438,645</b>	986,192 45,000 4,863 708,944 25,000 6,132,055 49,595
Water Development Bonds Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	959,000 45,000 24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	887,340 45,000 20,080 625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	847,905 45,000 1,805 661,367 25,000 3,886,750 49 595 <b>\$7,363,334</b>	803,385 45,000 0 727,343 25,000 4,955,850 49 595 <b>\$8,438,645</b>	986,192 45,000 4,863 708,944 25,000 6,132,055 49,595
Economic Development Bank Bonds Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	45,000 24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	45,000 20,080 625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	45,000 1,805 661,367 25,000 3,886,750 49 595 <b>\$7,363,334</b> \$58,310	45,000 0 727,343 25,000 4,955,850 49 595 <b>\$8,438,645</b>	45,000 4,865 708,945 25,000 6,132,055 49 595
Park Development Bonds <sup>1</sup> College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	24,485 652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	20,080 625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	1,805 661,367 25,000 3,886,750 49,595 <b>\$7,363,334</b> \$58,310	0 727,343 25,000 4,955,850 49 595 \$8,438,645	4,865 708,945 25,000 6,132,055 49 595
College Student Loan Bonds Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	652,923 30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	625,601 25,000 1,725,515 0 \$5,180,673 \$63,000	661,367 25,000 3,886,750 49 595 <b>\$7,363,334</b> \$58,310	727,343 25,000 4,955,850 49,595 <b>\$8,438,645</b>	708,945 25,000 6,132,055 49 595
Texas Agricultural Finance Authority <sup>2</sup> Texas Mobility Fund Bonds Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	30,000 1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	25,000 1,725,515 0 \$5,180,673 \$63,000	25,000 3,886,750 49 595 <b>\$7,363,334</b> \$58,310	25,000 4,955,850 49,595 <b>\$8,438,645</b>	25,000 6,132,055 49 595
Texas Mobility Fund Bonds Texas Public Finanœ Authority - TMVRLF <b>Total, Self-Supporting</b> <b>Not Self-Supporting</b> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finanœ Authority Bonds <sup>5</sup> Park Development Bonds	1,000,000 0 \$4,484,659 \$52,685 2,133,778 4,125	1,725,515 0 <b>\$5,180,673</b> \$63,000	3,886,750 49 595 <b>\$7,363,334</b> \$58,310	4,955,850 49 595 <b>\$8,438,645</b>	6,132,055 49 595
Texas Public Finance Authority - TMVRLF <b>Total, Self-Supporting</b> Not Self-Supporting <sup>3</sup> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	0 <b>\$4,484,659</b> \$52,685 2,133,778 4,125	0 \$5,180,673 \$63,000	49 595 <b>\$7,363,334</b> \$58,310	49 595 <b>\$8,438,645</b>	49 595
Total, Self-Supporting Not Self-Supporting <sup>3</sup> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	\$4,484,659 \$52,685 2,133,778 4,125	\$5,180,673 \$63,000	<b>\$7,363,334</b> \$58,310	\$8,438,645	
Not Self-Supporting <sup>3</sup> Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	\$52,685 2,133,778 4,125	\$63,000	\$58,310		\$9,818,762
Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	2,133,778 4,125			\$51.605	
Higher Education Constitutional Bonds <sup>4</sup> Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	2,133,778 4,125			\$51 605	
Texas Public Finance Authority Bonds <sup>5</sup> Park Development Bonds	2,133,778 4,125				\$54,875
Park Development Bonds	4,125	1,270,000	1,810,644	\$51,005 1,850,644	\$54,873 1,870,530
1		3,300	1,810,644	1,850,044	1,670,55
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	7,410	5,040	2,575	9,20
Water Development Bonds - EDAP 6	173,005	165,725	180,185	172,495	162,80
Water Development Bonds - State Participation	141,580	141,445	160,280	140,130	139,75
Water Development Bonds - WIF	0	0	0	106,120	388,870
Total, Not Self-Supporting	\$2,514,863	\$2,359,565	\$2,231,003	\$2,338,733	\$2,626,110
tal General Obligation Bonds	\$6,999,522	\$7,540,238	\$9,594,337	\$10,777,379	\$12,444,872
tai General Obligation Bonds	\$0,999,522	\$7,540,238	\$9,594,557	\$10,77,379	\$12,444,87.
on-General Obligation Bonds					
Self-Supporting					
Permanent University Fund Bonds					
The Texas A&M University System	\$301,571	\$429,210	\$409,344	\$434,630	\$577,10
The University of Texas System 5	973,560	1,032,860	1,062,625	1,318,980	1,524,23
College and University Revenue Bonds <sup>5,7</sup>	5,061,421	5,857,034	6,305,867	7,362,004	8,457,33
Texas Dept. of Housing and Community Affairs Bonds <sup>5</sup>	2,169,157	2,305,689	2,606,999	2,783,482	2,658,19
Texas State Affordable Housing Corporation	542,898	515,148	621,887	696,136	568,78
Texas Small Business I.D.C. Bonds	99,335	99,335	99,335	99,335	60,00
Economic Development Program <sup>2</sup>	15,000	13,000	8,235	6,407	9,33
Texas Water Resources Finance Authority Bonds	27,155	21,315	15,830	10,740	5,195
College Student Loan Bonds	878	0	0	0	(
Texas Department of Transportation Bonds - CITS	2,199,994	2,199,994	2,075,063	2,563,947	2,563,22
Texas Workers' Compensation Fund Bonds	46,433	24,217	0	0	(
Veterans' Financial Assistance Bonds	25,689	25,689	24,444	23,987	24,22
TPFA Charter School Finance Corporation	0	0	10,380	10,145	127,74
Texas Workforce Commission Unemp Comp Bonds	1,018,840	712,935	396,060	0	(
State Highway Fund	0	688,850	1,689,740	3,076,660	3,091,755
Water Development Board Bonds - State Revolving Fund	1,268,275	1,234,300	932,448	1,357,383	1,522,93
Total, Self-Supporting	\$13,750,206	\$15,159,576	\$16,258,257	\$19,743,835	\$21,190,054
Not Self-Supporting <sup>3</sup>					
Texas Public Finance Authority Bonds	\$484,200	\$454,085	337,015	321,470	278,48
TPFA Master Lease Purchase Program <sup>2,8</sup>	77,259	105,290	110,800	122,440	107,32
Texas Military Facilities Commission Bonds	23,385	21,690	20,150	18,555	17,35
Parks and Wildlife Improvement Bonds	45,125	41,880	52,330	46,895	41,320
Total, Not Self-Supporting	\$629,969	\$622,945	\$520,295	\$509,360	\$444,470
tal Non-General Obligation Bonds	\$14,380,175	\$15,782,521	\$16,778,552	\$20,253,195	\$21,634,53
An austa da pasi aduda propinsi an anital an anital ana anital anda	\$21,379,697	\$23,322,759	\$26,372,889	\$31,030,574	\$34,079,402
Amounts do not indude premium on capital appreciation bonds.					
Commercial Paper Bonds that are not self-supporting (general obligation and non-general					

otherwise dedicated by the Constitution.

5 Indudes commercial paper and bond anticipation notes outstanding.

6

Economically Distressed Areas Program (EDAP) bonds do not depend totally on the state's general revenue fund for debt service. Outstanding amounts for tuition revenue bonds are induded in these totals. Table 3.2 provides amounts of outstanding revenue bonds for each institution. All college and university revenue bonds are equally secured by and payable from a pledge of all or a portion of certain "revenue funds" as defined in Chapter 55, Texas Education Code, as amended, of the applicable system or institution of higher education. Historically, however, the state has appropriated funds to the schools in an amount equal to all or a portion of the debt service on revenue bonds issued pursuant to certain specific authorizations to individual institutions in Chapter 55, Texas Education Code ("Tuition Revenue Bonds").

This figure reflects only the commercial paper component of the Master Lease Purchase Program (MLPP).

Note: The debt outstanding figures indude the accretion on capital appreciation bonds as of August 31, 2009. Source: Texas Bond Review Board - Bond Finance Office.

	TEXA	S COLLEGE AN		TY REVENUE I	DEBT OUTSTA	NDING			
	Non-Tuition Revenue	FY 2007 Tuition Revenue	(anouns	Non-Tuition Revenue	FY 2008 Tuition Revenue		Non-Tuition Revenue	FY 2009 Tuition Revenue	
College and University Revenue Bonds	Bonds	Bonds	Total	Bonds	Bonds	Total	Bonds	Bonds	Tota
Midwestern State University	24,090	24,370	48,460	69,740	23,610	93,350	60,400	22,445	82,84
Stephen F. Austin State University	104,280	15,875	120,155	100,575	32,660	133,235	96,575	52,465	149,04
Texas Southern University	24,820	80,700	105,520	23,175	73,470	96,645	21,470	69,170	90,64
Texas State Technical College System	0	8,720	8,720	0	11,245	11,245	929	10,660	11,58
Texas State University System	337,119	171,031	508,150	424,864	238,676	663,540	484,823	220,551	705,37
Texas Tech University System	265,766	178,619	444,385	293,119	180,921	474,040	297,926	240,106	538,03
Texas Woman's University	18,795	27,950	46,745	16,375	48,235	64,610	34,385	45,950	80,33
The Texas A&M University System	594,305	318,820	914,125	637,819	333,464	971,283	643,811	501,874	1,145,68
The University of Texas System	2,898,619	614,740	3,513,359	3,302,432	818,488	4,120,920	3,780,099	976,099	4,756,19
University of Houston System	158,230	148,610	306,840	257,220	195,830	453,050	370,915	239,986	610,90
University of North Texas System	176,783	112,625	289,408	173,971	106,115	280,086	151,956	134,745	286,70
Total Revenue Debt Outstanding	g \$4,602,807	\$1,702,060	\$6,305,867	\$5,299,290	\$2,062,714	\$7,362,004	\$5,943,288	\$2,514,051	\$8,457,33

Notes:

The debt outstanding figures indude the accretion on capital appreciation bonds as of August 31, 2009. All college and university revenue bonds are equally secured by and payable from a pledge of all or a portion of certain "revenue funds" as defined in Chapter 55, Texas Education Code, as amended, of the applicable system or institution of higher education. Historically, however, the state has appropriated funds to the schools in an amount equal to all or a portion of the debt service on revenue bonds issued pursuant to certain specific authorizations to individual institutions in Chapter 55, Texas Education Code ("Tuition Revenue Bonds").

Amounts do not indude premium on capital appreciation bonds.

Indudes commercial paper notes outstanding.

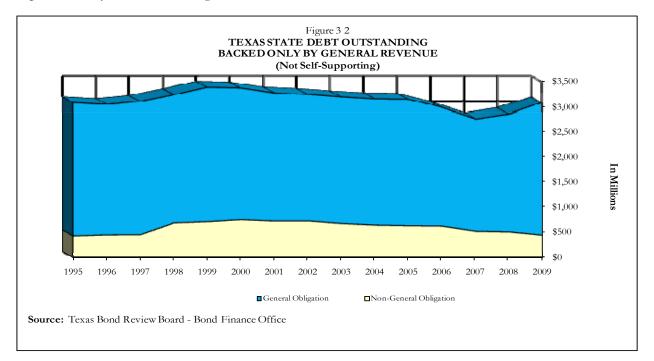
Source: Texas Bond Review Board - Bond Finance Office

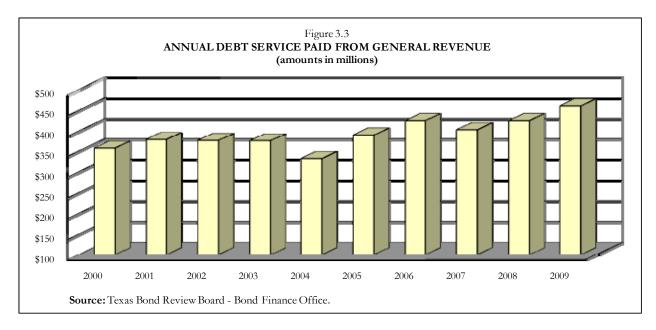
## **General Revenue Supported Debt** Increased Slightly in FY 2009

All debt does not have the same financial impact on the state's general revenue. Selfsupporting GO and revenue debt rely on sources other than the state's general revenue to pay debt service; thus self-supporting debt does not directly impact state finances. However, debt that is not self-supporting depends solely on the state's general revenue

fund for debt service and draws upon the same sources used by the legislature to finance the operation of state government.

Not self-supporting GO and revenue debt outstanding increased during fiscal 2009, the second such increase in as many years that reversed an eight-year trend of decreases that began in 2000.





While not self-supporting revenue debt actually decreased by \$64.9 million, not selfsupporting GO debt increased by \$287.4 million for an overall net increase of \$222.5 million in fiscal 2009 (*Figure 3.2*). As of August 31, 2009 Texas had \$3.07 billion in debt outstanding that must be paid from the state's general revenue. By comparison, not selfsupporting debt totaled \$2.85 billion in fiscal year 2008, \$2.75 billion in fiscal year 2007 and \$2.98 billion in fiscal 2006.

### Debt-Service Payments from General Revenue Increased in FY 2009

Debt-service payments from general revenue increased by 8.3% from \$425.1 million in fiscal 2008 to \$460.6 million in fiscal 2009 (*Figure 3.3*). During fiscal years 2006 and 2007 respectively, the state paid \$424.9 million and \$403.1 million for debt service from general revenue. (See *Table 3.4* for debt-service requirements by fiscal year for Texas state bonds.)

Please note that debt-service requirements for tuition revenue debt are not included in this analysis since all college and university revenue debt is equally secured by and payable from a pledge of all or a portion of certain "revenue funds" of the applicable system or institution of higher education. However, pursuant to certain specific authorizations to individual institutions in Chapter 55, Texas Education Code, the legislature has historically appropriated funds in an amount equal to all or a portion of the debt service on revenue debt issued. (For principal outstanding and for debt-service detail for each system or institution, see *Tables 3.2 and 3.5, respectively*.)

## Texas' Authorized but Unissued Debt Increased in FY 2009

Authorized but unissued debt is defined as debt that may be issued without further legislative action. As of August 31, 2009 Texas had \$16.87 billion in authorized but unissued debt compared to \$18.62 billion in fiscal 2008 (Table 3.6). Of the \$16.84 billion, \$12.05 billion (71.5%) was GO debt of which \$10.04 billion (83.4%) was not self-supporting. This compares to \$9.69 billion in not selfsupporting GO authorized but unissued debt at fiscal year-end 2008. This increase resulted from the reclassification of certain Water Development Board debt from selfsupporting to not self-supporting as a result of legislative appropriation.

Authorized but unissued not self-supporting revenue debt totaled \$193.2 million at the end

of fiscal 2009 compared to \$178.0 million at fiscal year-end 2008. The remaining authorized but unissued debt was self-supporting.

### Debt Authority – 80<sup>th</sup> Texas Legislature, Regular Session

The 80<sup>th</sup> Legislature authorized more than \$9.75 billion in additional general obligation debt that was approved by the voters at the November 2007 general election. These include: SJR 64 to finance \$5 billion for transportation projects; HJR 90 to finance \$3 billion for cancer research; SJR 65 to finance \$1 billion for capital projects for certain state agencies; SJR 57 to finance \$500 million for student loans and SJR 20 to finance \$250 million for water projects.

In addition, the 80<sup>th</sup> Legislature appropriated debt service for the \$1.86 billion in tuition revenue bonds (TRBs) authorized by HB 153, 79<sup>th</sup> Legislature, Third Special Session. TRBs are used to finance construction and improvements of infrastructure and related facilities, and their authorization and issuance is not contingent on an appropriation for related debt service. As described above the Texas Legislature has historically appropriated general revenue to reimburse the institutions for TRB debt service.

As noted earlier, the passage of SB 792 increased the State Highway Fund authority from \$3 billion to \$6 billion.

### Debt Authority – 81<sup>st</sup> Texas Legislature, Regular Session

The 81<sup>st</sup> Legislature authorized no additional GO debt but converted \$707 million of Water Development Board debt from self-supporting to not self-supporting by appropriation *(Table 3.6).* 

As of the August 31, 2009 Texas colleges and universities had a total of \$653.4 million in authorized but unissued TRB debt (*Table 3.3*). The University of Texas System had the most

	Total Unnissued
	rotar Unnissued
The Texas A&M University System	
Prairie View A&M University	\$0
Tarleton State University	\$32,890,207 \$0
West Texas A&M University Texas A&M International University	\$0 \$1,321,600
Texas A&M University - Kingsville	\$8,586,000
Texas A&M University - Central Texas	\$22,821,000
Texas A&M University - Corpus Christi	\$0
Texas A&M University - Commerce	\$0
Texas A&M University - San Antonio	\$36,513,500
Texas A&M University - Texarkana	\$0
Texas A&M Health Science Center	\$0
Texas A&M University - Galveston	\$5,000,000
Texas A&M University	\$19,330,500
The Texas A&M University System Total	\$126,462,807
The University of Texas System	\$0
The University of Texas at Austin	\$0
The University of Texas at Arlington	<b>\$</b> 0
The University of Texas at Brownsville	\$18,248,000
The University of Texas at Dallas	\$5,334,000
The University of Texas at El Paso	\$45,534,000
The University of Texas - Pan American	\$39,796,000
The University of Texas of the Permian Basin	\$38,769,000
The University of Texas at San Antonio The University of Texas at Tyler	\$0 \$13 799 000
The University of Texas at Tyler The University of Texas Southwestern Medical Conter	\$13,799,000
The University of Texas Southwestern Medical Center The University of Texas HSC at Houston	\$0 \$51.042.000
The University of Texas HSC at Houston The University of Texas Medical Branch at Galveston	\$51,042,000 \$150,000,000
The University of Texas HSC at Tyler	\$17,120,000
The University of Texas HSC at Tyter The University of Texas HSC at San Antonio (RAHC)	\$1,733,000
The University of Texas M.D. Anderson Cancer Center	\$1,755,000
The University of Texas HSC at San Antonio	\$20,423,000
The University of Texas System Total	\$401,798,000
Texas Tech University System	
Angelo State University	\$0
Texas Tech University	\$0
Texas Tech University and Health Sciences Center	\$0
Texas Tech University System Total	\$0
Texas Southern University Total	\$46,500,000
Midwestern State University Total	<b>\$</b> 0
Stephen F. Austin State University Total	<b>\$</b> 0
University of Houston System	<b>\$</b> 0
University of Houston	\$0
University of Houston - Victoria	<b>\$</b> 0
University of Houston - Clear Lake	<b>\$</b> 0
University of Houston - Downtown	\$0
University of Houston System Total	<b>\$</b> 0
University of North Texas	
University of North Texas	\$50,000,000
University of North Texas at Dallas	\$25,000,000
University of North Texas HSC at Fort Worth	\$0 \$0
Texas College of Osteopathic Medicine	\$0
University of North Texas Total	\$75,000,000
Texas Woman's University Total	<b>\$</b> 0
Texas State University System	\$0
Lamar University	<b>\$</b> 0
Lamar University - Beaumont	\$0
Lamar University Institute of Technology	\$0
Lamar University - Orange	\$1,837,280
Lamar University - Port Arthur	\$1,849,500
Sam Houston State University	\$0 \$0
Texas State University at San Marcos	\$0 \$0
Sul Ross State University Texas State University System Total	\$0 \$3.686.780
Texas State University System Total	\$3,686,780
Texas State Technical College System	\$0
Texas State Technical College - Harlingen	\$0 \$0
Texas State Technical College - Marshall	\$0 \$0
Texas State Technical College - Waco	\$0 \$0
Texas State Technical College - West Texas	<b>\$</b> 0
Texas State Technical College System Total	<b>\$</b> 0

unissued authority (\$401.8 million) followed by The Texas A&M University System (\$126.5 million).

### Debt Authority – 81<sup>st</sup> Texas Legislature, Special Session

The 81<sup>st</sup> Legislature's First Called Special Session authorized no additional GO debt, but appropriated \$100.0 million for debt service during the 2010-2011 biennium for the issuance of \$2 billion in Proposition 12 bonds for highway projects. The Texas Transportation Commission's general obligation bonds were approved by voters in November, 2007 as Proposition 12.

### Long-Term Contracts and Lease Purchases

Long-term contracts and lease or installmentpurchase agreements can serve as costeffective financing alternatives when the issuance of bonds is not feasible or practical. Like bonds, these agreements are a method of financing capital purchases over time, and payments on these contracts and agreements are generally subject to biennial legislative appropriations. Although these contracts and agreements are not classified as state debt, they must be added to debt outstanding to obtain an accurate total of all state debt.

The equipment lease purchases approved by the Bond Review Board are typically financed through the Texas Public Finance Authority's Master Lease Purchase Program and are included in the state's total debt outstanding. No lease purchases of facilities were approved by the Bond Review Board during fiscal 2009.

## **Texas Swaps Outstanding**

At the end of fiscal 2009, four state issuers had swap agreements in place: the Veterans Land Board (VLB), The University of Texas System (The UT System), the Texas Department of Housing and Community Affairs (TDHCA) and the Texas Transportation Commission (TTC). Each entered the swap market in 1994, 1999, 2004 and 2006, respectively. As of August 31, 2009 the aggregate notional amount of swaps outstanding at the state level was \$4.43 billion. Interest rate swaps do not represent additional debt of the state but are primarily used as financial-management tools to reduce interest expense and hedge against interest rate, tax, basis and other risks. (See *Appendix C* for a background discussion of swaps and related data.)

State issuers are authorized to enter into swap agreements under the Texas Government Code, Section 1371 which grants special authority to enter into credit agreements. However, the TDHCA and the VLB have broad authority to enter into swaps under Section 2306.35 of the Texas Government Code and Sections 161.074, 162.052 and 164.010 of the Texas Natural Resources Code, respectively.

At the end of fiscal 2009, the VLB was a party to 41 pay-fixed, receive-variable (synthetic fixed-rate) swaps associated with its variablerate demand bond issues. The total notional amount for these swaps was \$1.34 billion at fiscal year-end 2009. TDHCA had five such swaps on single family bonds totaling \$351.6 million in notional amount and The UT System had nine Revenue Financing System agreements and three Permanent University Fund agreements totaling \$2.01 billion in notional amount.

TDHCA had four such swaps on multi-family bond issuances that are conduit debt.

Additionally, at the end of fiscal 2009 the VLB had five outstanding basis (pay-variable, receive-variable) swaps with \$243.2 million in notional amount that were associated with variable-rate demand debt issues. The TTC had three basis swaps outstanding with \$400

		n thousands)				
	2009	2010	2011	2012	2013	2014 & beyo
General Obligation Bonds						
Self-Supporting						
Veterans' Land and Housing Bonds	\$139,078	\$179,653	\$164,933	\$134,157	\$134,226	\$2,216,3
Water Development Bonds	78,036	92,440	93,592	93,112	90,528	1,222,3
Economic Development Bank Bonds	846	2,048	2,048	2,048	2,048	110,5
Park Development Bonds	732	735	734	732	738	2,9
College Student Loan Bonds	132,599	102,556	98,186	80,101	89,739	645,8
Texas Agriculture Finance Authority	433	1,180	2,022	2,020	2,020	32,3
Texas Mobility Fund Bonds	265,971	304,098	334,227	339,514	343,738	11,073,0
Texas Public Finance Authority - TMVRLF	2,504	2,504	2,945	2,942	3,718	79,9
Total Self-Supporting	\$620,199	\$685,214	\$698,686	\$654,626	\$666,756	\$15,383,4
Not Self-Supporting <sup>1</sup>						
Higher Education Constitutional Bonds <sup>2</sup>	\$8,997	\$10,160	\$10,153	\$10,156	\$10,146	\$22,3
Texas Public Finance Authority Bonds	302,281	275,147	305,221	270,204	251,729	1,449,2
Park Development Bonds	429	1,281	1,233	1,188	1,140	6,6
Agriculture Water Conservation Bonds	2,696	1,201	1,255	1,100	1,140	
Water Development Bonds - EDAP $^3$	13,770	16,199	16,266	16,331	16,293	171,6
Water Development Bonds - EDAP Water Development Bonds - State Participation	6,453	7,304	7,876	7,885	7,896	243,1
Water Development Bonds - WIF	26,895	26,476	25,198	27,462	27,436	243,1 519,0
Total Not Self-Supporting	\$361,521	\$336,567	\$365,947	\$333,224	\$314,640	\$19,0 \$2,412,0
Total General Obligation Bonds	\$981,720	\$1,021,781	\$1,064,633	\$987,851	\$981,396	\$17,795,5
Self-Supporting Permanent University Fund Bonds The Texas A&M University System	\$85,971	\$46,743	\$46,741	\$41,667	\$41,673	\$838,5
The University of Texas System	100,210	125,488	97,538	97,579	97,496	2,255,0
College and University Revenue Bonds <sup>4</sup>	737,987	768,063	762,971	751,416	752,407	9,956,2
Texas Dept. of Housing & Community Affairs Bonds	445,288	146,683	151,689	155,062	156,931	4,797,7
Texas State Affordable Housing Corporation	48,791	36,116	41,449	41,499	41,536	990,5
Texas Small Business I.D.C. Bonds	40,555	3,830	3,830	3,830	3,830	109,0
Economic Development Program	75	753	755	755	754	11,7
Texas Water Resources Finance Authority Bonds	6,253	5,539	0	0	0	
College Student Loan Bonds	0,255	0	0	0	0	
Texas Department of Transportation Bonds - CTTS	45,585	63,462	75,297	81,441	86,694	6,807,2
Texas Workers' Compensation Fund Bonds <sup>5</sup>	45,505	05,402	0	01,441	00,074	·,· .
Veterans' Financial Assistance Bonds	1,914	1,860	1,862	1,862	1,860	41,3
TPFA Charter School Finance Corporation	8,740	8,788	8,861	8,860	8,860	209,2
Texas Workforce Commission Unemp Comp Bonds	0,710	0	0,001	0,000	0,000	
State Highway Fund	232,795	237,428	258,920	261,450	261,451	3,622,9
Water Development Bonds - State Revolving Fund	128,888	119,057	134,783	136,736	140,644	1,768,2
Total Self Supporting	\$1,883,052	\$1,563,811	\$1,584,697	\$1,582,157	\$1,594,135	\$31,408,0
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1	5 10 FOA	<b>2</b> (0, <b>2</b> 0)	555 404	255 070	*** 4.04	24.60
Not Self-Supporting <sup>1</sup>	@ CO E O 1	\$69,204	\$55,181	\$57,069	\$51,101	\$160,2
Texas Public Finance Authority Bonds	\$68,581	8,187	10,602	10,333	10,065	124,4
Texas Public Finance Authority Bonds TPFA Master Lease Purchase Program	21,606					
Texas Public Finance Authority Bonds TPFA Master Lease Purchase Program Texas Military Facilities Commission Bonds	21,606 1,981	1,979	1,985	1,988	1980	15,0
Texas Public Finance Authority Bonds TPFA Master Lease Purchase Program Texas Military Facilities Commission Bonds Parks and Wildlife Improvement Bonds	21,606 1,981 6,906	1,979 7,618	7,504	7,390	7,284	20,
Texas Public Finance Authority Bonds TPFA Master Lease Purchase Program Texas Military Facilities Commission Bonds	21,606 1,981	1,979				20,
Texas Public Finance Authority Bonds TPFA Master Lease Purchase Program Texas Military Facilities Commission Bonds Parks and Wildlife Improvement Bonds	21,606 1,981 6,906	1,979 7,618	7,504	7,390	7,284	

dedicated by the Constitution.

<sup>3</sup> Economically Distressed Areas Program (EDAP) bonds do not depend totally on the state's general revenue fund for debt service.

<sup>4</sup> Debt-service requirements for tuition revenue bonds are induded in these totals. Table 3.5 provides debt-service detail for each institution. All college and university revenue bonds are equally secured by and payable from a pledge of all or a portion of certain "revenue funds" as defined in Chapter 55, Texas Education Code, as amended, of the applicable system or institution of higher education. Historically, however, the state has appropriated funds to the schools in an amount equal to all or a portion of the debt service on revenue bonds issued pursuant to certain specific authorizations to individual institutions in Chapter 55, Texas Education Code ("Tuition Revenue Bonds").

<sup>5</sup> Texas Workers' Compensation Fund Bonds were economically defeased. Legally required debt-service payments are reflected in this table.

Notes: The debt-service figures do not indude the early redemption of bonds under the state's various loan programs.

Future debt-service payments for variable-rate bonds and commercial paper programs are estimated.

Detail may not add to total due to rounding.

Source: Texas Bond Review Board - Bond Finance Office.

	(	to in th 1	a)			
		ts in thousand		2012	2012	2014 0 D 1
College and University Revenue Bonds	2009	2010	2011	2012	2013	2014 & Beyond
The University of Texas System - Non-TRB	\$224,546	\$298,586	\$300,909	\$302,868	\$302,814	\$4,853,347
The University of Texas System - TRB	69,233	102,775	102,767	102,775	102,774	976,081
The University of Texas System - TOTAL	293,779	401,361	403,676	405,643	405,588	5,829,428
The Texas A&M University System - Non-TRB	89,271	69,912	67,662	66,427	68,414	656,120
The Texas A&M University System - TRB	82,141	57,188	55,174	47,613	47,587	527,610
The Texas A&M University System - TOTAL	171,412	127,100	122,836	114,040	116,001	1,183,730
Texas Tech University System - Non-TRB	65,216	28,610	26,316	25,648	25,435	363,111
Texas Tech University System - TRB	25,061	24,714	24,721	22,723	22,745	250,780
Texas Tech University System - TOTAL	90,277	53,324	51,037	48,371	48,180	613,891
Texas State University System - Non-TRB	40,162	46,889	45,003	42,492	41,801	579,940
Texas State University System - TRB	24,810	23,717	23,730	23,734	23,603	218,939
Texas State University System - TOTAL	64,972	70,606	68,733	66,226	65,404	798,885
University of Houston System - Non-TRB	25,553	26,781	27,700	28,242	28,507	506,504
University of Houston System - TRB	25,813	24,010	23,977	23,963	23,681	243,885
University of Houston System - TOTAL	51,366	50,791	51,677	52,205	52,188	750,389
University of Houston System - TOTAL		50,791	51,077	52,205	52,100	750,58
University of North Texas System - Non-TRB	11,621	11,939	12,151	12,241	12,314	200,110
University of North Texas System - TRB	15,293	14,765	14,778	14,785	14,812	129,360
University of North Texas System - TOTAL	26,914	26,704	26,929	27,026	27,126	329,482
Texas Woman's University - Non-TRB	3,803	3,141	2,487	2,489	2,490	43,778
Texas Woman's University - TRB	4,544	4,420	4,426	4,432	4,446	49,709
Texas Woman's University - TOTAL	8,347	7,561	6,913	6,921	6,936	93,48
Texas State Technical College System - Non-TRB	76	80	80	79	78	67
Texas State Technical College System - TRB	1,095	1,095	1,095	1,098	1,095	10,14
Texas State Technical College System - TOTAL	1,171	1,175	1,175	1,177	1,173	10,812
Stephen F Austin State University - Non-TRB	8,374	8,373	8,367	8,178	8,180	103,98
Stephen F Austin State University - TRB	4,752	4,479	4,475	4,466	4,472	57,35
Stephen F Austin State University - TOTAL	13,126	12,852	12,842	12,644	12,652	161,34
Midwestern State University - Non-TRB	3,860	4,068	4,634	4,635	4,635	81,94
Midwestern State University - TRB	2,155	2,152	2,151	2,159	2,158	22,04
Midwestern State University - TOTAL	6,015	6,220	6,785	6,794	6,793	103,98
Texas Southern University - Non-TRB	2,738	2,494	2,491	2,493	2,494	17,95
Texas Southern University - TRB	7,870	7,875	7,877	7,876	7,872	62,82
Texas Southern University - TOTAL	10,608	10,369	10,368	10,369	10,366	80,77
Total College and University Revenue Bonds	\$737,987	\$768,063	\$762,971	\$751,416	\$752,407	\$9,956,202

TT 1 1 0 5

**Legend:** TRB = Tuition Revenue Bonds

**Notes:** All college and university revenue bonds are equally secured by and payable from a pledge of all or a portion of certain "revenue funds" as defined in Chapter 55, Texas Education Code, as amended, of the applicable system or institution of higher education Historically, however, the state has appropriated funds to the schools in an amount equal to all or a portion of the debt service on revenue bonds issued pursuant to certain specific authorizations to individual institutions in Chapter 55, Texas Education Code ("Tuition Revenue Bonds") The table indudes commercial paper, but excludes HEAF and PUF debt

Source: Texas Bond Review Board - Bond Finance Office

TEXAS BONDS AUTHORIZ	.6 ZED BUT UN	ISSUED		
(amounts in th	,			
	8/31/2006	8/31/2007	8/31/2008	8/31/2009
eneral Obligation Bonds Self-Supporting				
Veterans' Land and Housing Bonds	\$318,372	\$180,592	\$147,157	\$68,032
Water Development Bonds	2,077,961	2,066,427	1,974,238	711,825
Farm and Ranch Loan Bonds 1	300,000	300,000	300,000	300,000
College Student Loan Bonds	250,000	177,195	600,482	525,482
Texas Economic Development Bank Bonds	0 200,000	0 200,000	0 200,000	200.000
Texas Agricultural Finance Authority Bonds Texas Public Finance Authority - TMVRLF <sup>2</sup>	250,000	200,000	200,000	200,000 200,405
Texas Mobility Fund Bonds	*	*	*	200,403
Texas Rail Relocation and Improvement Fund	*	*	*	*
Total Self-Supporting	\$3,396,333	\$3,124,619	\$3,422,282	\$2,005,744
Not Self-Supporting <sup>3</sup>				
Agricultural Water Conservation Bonds	\$164,840	\$164,840	\$164,840	\$164,840
Higher Education Constitutional Bonds	***	***	***	***
Texas Public Finance Authority <sup>2,4</sup> Transportation Commission GO Transportation Bonds	644,337 0	525,950 0	4,260,623	3,941,243 5,000,000
*	37,011	12,013	5,000,000 262,013	262,013
Water Development Bonds - EDAP <sup>5</sup> Water Development Bonds - State Participation	15,000	0	0	202,013
Water Development Bonds - WIF	0	0	0	473,365
Total Not Self-Supporting	\$861,188	\$702,803	\$9,687,476	\$10,041,5
Total General Obligation Bonds	\$4,257,521	\$3,827,422	\$13,109,758	\$12,047,2
on-General Obligation Bonds Self-Supporting				
Permanent University Fund Bonds <sup>6</sup>				
The Texas A&M University System	\$573,421	\$613,387	\$647,901	\$374,182
The University of Texas System	972,402	992,970	839,020	378,339
College and University Revenue Bonds	**	**	**	**
Texas Department of Housing & Community Affairs	**	**	**	×
Texas Turnpike Authority Bonds	**	**	**	жя
Texas Agricultural Finance Authority Bonds	0	0	0 **	C **
Texas Economic Development Bank Bonds Texas State Affordable Housing Corporation	**	**	**	**
Texas Water Resources Finance Authority Bonds	**	**	**	kok Kok
Texas Water Development Bonds (Water Resources Fund)	**	**	**	**
Texas Windstorm Insurance Association	0	0	0	****
Texas Workers' Compensation Fund Bonds	**	**	**	**
Texas Workforce Commission Unemp Comp Bonds	****	****	*****	****
Nursing Home Liability Insurance	75,000	75,000	75,000	75,000
FAIR Plan Veterans' Financial Assistance Bonds	75,000 795,720	75,000 795,720	75,000 795,720	75,000 795,720
State Highway Fund Revenue Bonds <sup>7</sup>	2,372,669	4,372,961	2,900,671	2,900,671
Water Development Board - State Revolving Fund	**	**	**	2,700,071
Total Self-Supporting	\$4,864,212	\$6,925,038	\$5,333,312	\$4,598,912
Not Self Supporting <sup>3</sup>				
Texas Public Finance Authority Bonds <sup>2</sup>	\$259,499	\$133,021	\$150,471	\$150,471
TPFA Master Lease Purchase Program	44,710	39,200	27,560	42,680
Texas Military Facilities Commission Bonds	**	**	**	**
Parks and Wildlife Improvement Bonds Total Not Self-Supporting	\$304,209	\$172,221	\$178,031	\$193,151
Total Non-General Obligation Bonds	\$5,168,421	\$7,097,259	\$5,511,343	\$4,792,063
otal All Bonds		\$10,924,681	\$18,621,101	\$16,839,318
* No bond issuance limit, but debt service on all bonds issued and p	roposed to be i	ssued nursuant to	the Article III	
Section 49-k of the Texas Constitution can not be greater than the C				
amount of money dedicated to the fund is equal to at least 110 percent	ent of the debt	-service requirem	ients for as long	
as the obligations are outstanding.		a		
** No issuance limit has been set by the Texas Constitution. Bonds m authorization by the Legislature. However, bonds may not be issued				
Board and the Attorney General.		PP-010 01 01 01		
*** No bond issuance limit, but debt service may not exceed \$131.25 m	illion per year.			
*** No bond issuance limit, but each issuance may not exceed \$2 billio	n.			
*** No bond issuance limit, but may not exceed \$2.5 billion annually.				
<sup>1</sup> Effective in November 1995, state voters authorized the use of \$200 Ranch Program authority for the purposes of the Texas Agricultura				
million, the Bond Review Board has approved an initial amount of				
Program of TAFA.				
<sup>2</sup> See Appendix D - Texas State Debt Programs for a description of th			ty bonds.	
<sup>3</sup> Bonds that are not self-supporting depend solely on the state's gene			24. 2000 1	
Includes \$850 million that was authorized by state voters in Novem Legislature has appropriated \$864,558,630 including \$31,500,000 that				
Legislature has appropriated \$864,558,639 including \$31,500,000 that authorized by state voters in November 2007.	was reappropri	aacu. meiudes \$3	onnon that was	
<sup>5</sup> Economically Distressed Areas Program (EDAP) bonds do not dep	end totally or 4	he state's general	revenue fund	
for debt service.	chu toutiy on t	e state s general	resenue tunu	
6 Issuance of PUF bonds by A&M is limited to 10 percent, and issuar	nce by UT is lin	nited to 20 percer	nt of the cost	
issuance of FOF bonds by Accivits minited to 10 percent, and issua				
value of investments and other assets of the PUF, except real estate.		e used in this tab	le is as of	
	The PUF value			

million in notional amount as of fiscal yearend 2009.

The Net Fair Values for the swap agreements in place at the end of fiscal 2009 for the four state issuers were as follows: VLB, negative \$234.6 million; The UT System, negative \$56.4 million; TDHCA, negative \$22.8 million; and TTC, \$6.8 million. A negative value indicates that the state issuer would owe its counterparties the net amounts indicated if the swaps were terminated. (See *Table C1 in Appendix C* for details regarding Texas' interest rate swaps outstanding and fair value data at August 31, 2009.)

At fiscal year-end 2009, estimated debt-service requirements and net swap payments for the VLB's pay-fixed, receive-variable swaps totaled \$1.87 billion. Both TDHCA and The UT System had only synthetic fixed-rate swaps outstanding, the estimated debt-service requirements and net swap payments for which totaled \$586.0 million and \$2.35 billion, respectively. The TTC had three basis swaps outstanding, the estimated debt-service requirements and net swap payments for which totaled \$1.92 billion, and those for the VLB's basis swaps totaled \$344.3 million. (See Table C2 and Table C3 in Appendix C for debtservice requirements of debt outstanding and service requirements of debt outstanding and net interest rate swap payments.)

### Chapter 4 State Bond Issuance Costs

Excluding conduit issues, Texas' state bond issuers spent an average of \$1,373,645 per issue (\$8.94 per \$1,000) on bond issues sold during fiscal 2009. Appendix A of this report details the issuance costs associated with each of these issues.

### The Costs of Issuing Bonds

Issuance costs are composed of the professional fees and expenses paid to service providers and underwriters to market bonds to investors. Professional services commonly used in the marketing of all types of municipal securities are listed below:<sup>1</sup>

•<u>Underwriter</u> — The underwriter or underwriting syndicate acts as a dealer that purchases a new issue of municipal securities from the issuer for resale to investors. The underwriter may acquire the securities either by negotiation with the issuer or by award on the basis of competitive bidding.

The largest portion of the costs associated with the issuance of bonds is the fee paid to the underwriter (or underwriters), known as the "underwriting spread." The spread is the underwriter's compensation for purchasing the bonds from the issuer and reselling them in the bond market. It consists of four components: takedown, management fee, underwriting fee (a risk premium to compensate the underwriter for market risk of the underwriting) and an amount to cover the expenses associated with the marketing of the bonds.

•<u>Bond Counsel</u> — Bond counsel is retained by the issuer to provide legal advice and a legal opinion that: 1) the issuer is authorized to issue the proposed securities; 2) the issuer has met all legal requirements necessary for issuance; 3) if appropriate, the interest on the proposed securities is exempt from federal income taxation and where applicable, from state and local taxation. Typically, bond counsel prepares and/or reviews documentation and advises the issuer regarding: 1) authorizing resolutions or ordinances; 2) trust indentures; 3) official statements; 4) validation proceedings; 5) disclosure requirements; and 6) litigation.

•<u>Financial Advisor</u> — The financial advisor advises the issuer on matters pertinent to a proposed issue such as structure, timing, marketing, pricing, terms and bond ratings. A financial advisor may also be employed to provide advice on subjects unrelated to a new issue of securities such as advising on cash flow and investment matters as well as the issuer's overall debt-management policies.

•<u>Credit Rating Agencies</u> — Credit rating agencies provide public or private ratings on the credit quality of securities issues. These ratings are intended to measure the probability of the timely repayment of principal and interest on municipal securities. Ratings are initially released before issuance and are reviewed periodically after issuance and may be amended up or down to reflect changes in the issuer's creditworthiness.

•<u>Paying Agent/Registrar</u> — The paying agent is responsible for transmitting payments of principal and interest from the issuer to the security holders. The registrar is the entity responsible for maintaining records of the owners of registered bonds on behalf of the issuer.

•<u>Printer</u> — The printer produces the official statement, notice of sale and any bonds required to be transferred between the issuer and purchasers of the bonds.

<sup>&</sup>lt;sup>1</sup> Definitions adapted from the Municipal Securities Rulemaking Board's Glossary of Municipal Securities Terms.

# Choosing the Method of Sale: Negotiated versus Competitive

One of the most important decisions an issuer of securities must make is selecting a method of sale. Negotiated sales and competitive sales each have their own distinct advantages and disadvantages described below. The challenge facing an issuer is evaluating factors related to the proposed financing and selecting the most appropriate method of sale.

In a negotiated sale an underwriter is chosen in advance of the sale that agrees to buy the bonds at a mutually-agreed future date for resale. As part of the preparation for the underwriting at that future date, the underwriter actively markets the bonds to potential buyers to ensure a successful resale at the time of the underwriting. In more complicated financings, pre-sale marketing can be crucial to obtaining the lowest possible interest cost. In addition, the negotiated method of sale offers issuers greater timing and structural flexibility than competitive sales, as well as more influence in directing bond distribution to selected underwriting firms and investors.

Disadvantages of negotiated sales are a lack of competition in pricing and the possible appearance of favoritism. These factors can result in wider fluctuations in underwriting spreads for negotiated transactions than for comparable competitive transactions.

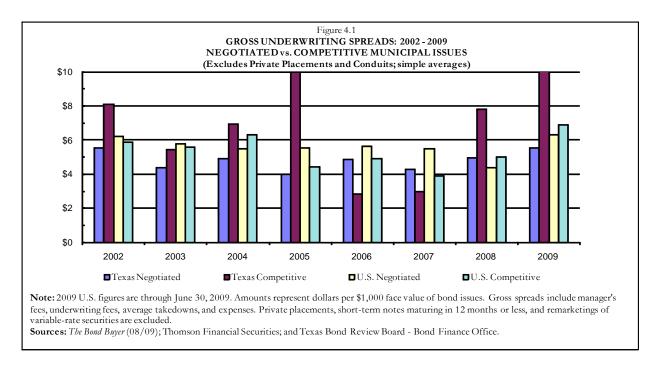
Conditions that suggest a negotiated sale are market volatility and securities for which market demand is difficult to ascertain. Often called "story bonds," these include securities issued by an infrequent issuer or an issuer with weak or declining credit rating(s) or securities that contain innovative structuring, derivatives or other complexities.

In a competitive sale sealed bids or electronic bids from a number of underwriters are opened on a predetermined sale date and time. The bonds are then awarded to the underwriter submitting the lowest bid that meets the terms and conditions of the sale. Generally, underwriters that bid competitively perform less pre-sale marketing because they will not know if they have been awarded the underwriting contract until the day the bids are opened.

Advantages of the competitive bid include: 1) bids are developed in a competitive environment where market forces determine the price; 2) spreads are typically lower; and 3) the winning bid is developed in an open process among underwriters. Disadvantages of the competitive sale include: 1) limited flexibility in timing the sale and structuring the transaction; 2) limited pre-sale marketing; 3) minimum control over the distribution of bonds; and 4) the likelihood that underwriters' bids will include a risk premium to compensate for uncertainty regarding market demand.

Conditions that suggest a competitive sale are a stable, predictable market in which market demand for the securities can be relatively easily determined. Stable market conditions lessen the underwriters' risk of holding unsold balances. Market demand is generally easier to assess for securities that: 1) are issued by wellknown, highly-rated issuers that regularly access the debt market; 2) are conventionally structured, such as serial and term coupon bonds; and 3) have a strong source of repayment and thus a high credit rating. These conditions will generally lead to aggressive bidding resulting in lower costs of issuance since the underwriters will be able to more easily assess market demand without extensive pre-marketing activities.

Theoretically, the gross spread in a competitive sale provides the underwriter with compensation for assuming the risk of purchasing and distributing bonds, but it does not include significant components that are specific to a negotiated spread such as



management fees or fees for underwriters' counsel. When negotiated gross spreads are below those for competitive transactions, it appears that bonds sold through negotiation were priced with a reduced risk premium compared to the premium usually found in competitive transactions because underwriters in negotiated transactions had sufficient time to accurately assess the market risk before the underwriting occurred. This trend occurs in fiscal years 2000 through 2005 and again in fiscal 2008 and 2009 (*Figure 4.1*),

In determining the method of sale, factors such as size, complexity, market conditions and time frame most influence the issuer's decision. Issuers should focus primarily on how their bonds are being priced in the market and focus secondarily on the underwriting spread. For example, reducing the takedown (selling) component of the underwriters' spread to reduce costs may result in reducing the sales effort needed to successfully place the issue which in turn could result in a lower price (higher yield) for the issue in aftermarket trading.

### **Issuance Costs for Texas Bond Issuers**

For fiscal 2009 the average issuance size for Texas' state issuers decreased to \$189.8 million from \$195.1 million in fiscal 2008. Excluding conduit issues, fourteen (56%) of the 25 bond transactions completed in fiscal 2009 were \$100 million in size or above. Seventeen (55%) of the 31 issues completed in fiscal 2008 were in that size category.

Excluding conduit and private placement issuances, in fiscal 2009 the underwriting spread accounted for 81.7% of all issuance costs *(Table 4.1)*. The cost of the average underwriting spread per issue increased 66.0% from \$675,754 in fiscal 2008 to \$1,121,843 in fiscal 2009. When measured on a per \$1,000 bond basis, the \$6.07 average underwriting spread paid in fiscal 2009 was 15.4% more than the \$5.26 reported in fiscal 2008.

As reported by Dan Seymour in the article "Muni Underwriting Fees at 8-Year High," *The Bond Buyer*, August 21, 2009, p.11, three factors account for the cost increases in underwriter's spread in fiscal 2009: reduced competition in the underwriting industry, issuance of Build America Bonds (BABs) and

AVERA	GE ISSUANCE CC	Table 4.1 DSTS FOR TEXA	S BOND ISSUES			
	Fiscal	2008	Fisca	Fiscal 2009		
	Average Cost <u>Per Bond Issue</u>	Average Cost Per \$1,000 of <u>Bonds Issued</u>	Average Cost Per Bond Issue	Average Cost Per \$1,000 of <u>Bonds Issued</u>		
Average Issue Size (In Millions)	\$195.1	0 <b>7</b> 0 (	\$189.8	<b>*</b> < 0 <b>=</b>		
Underwriter's Spread Other Issuanœ Costs:	\$675,754	\$5.26	\$1,121,843	\$6.07		
Bond Counsel	81,102	1.17	76,515	0.93		
Financial Advisor	56,062	1.24	51,717	0.61		
Rating Agencies	63,475	0.69	80,918	0.64		
Printing	2,294	0.07	2,770	0.04		
Other	39,409	0.94	39,882	0.65		
Subtotal	\$242,342	\$4.11	\$251,802	\$2.87		
Total	\$918,096	\$9.37	\$1,373,645	\$8.94		

**Note:** Bond insurance premiums are not induded for purposes of average cost calculations. The figures are simple averages of the dollar costs and costs per \$1,000 associated with each state bond issue exclusive of conduit issues.

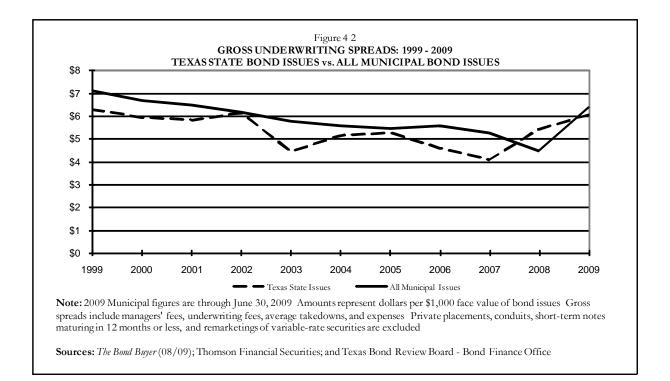
Source: Texas Bond Review Board - Bond Finance Office.

significantly higher underwriting risk in the municipal bond market. During fiscal 2009 a number of major investment banks exited the municipal bond market, either through insolvency or forced merger with other investment banks, thus reducing competition for municipal underwriting and permitting underwriters to increase their fees. As a new product with characteristics different than those found in typical taxable municipal debt transactions, BABs necessarily command higher underwriting spreads. Lastly, widespread risk in the municipal bond market as a result of the financial meltdown during fiscal 2009 resulted in underwriters charging higher premiums for increased market risk.

Three BAB transactions were issued in fiscal 2009: Texas Department of Transportation issued \$1.21 billion with an underwriter's spread of \$6.44 per \$1,000, The University of Texas System issued \$330.5 million with an underwriter's spread of \$8.75 per \$1,000 and the Texas Public Finance Authority issued \$181.8 million with an underwriter's spread of \$5.29 per \$1,000.

Other Issuance Costs (fees for bond counsel, financial advisor, rating agency, printing and other costs) increased by 3.9% in fiscal 2009 to an average of \$251,802 per issue compared to \$242,342 in fiscal 2008. However, when measured on a per \$1,000 bond basis, the \$2.87 average for Other Issuance Costs in fiscal 2009 was 30.2% less than the \$4.11 reported in fiscal 2008 (Table 4.1). The slight increase in average cost was attributable to increased rating agency fees in fiscal 2009 as compared to fiscal 2008. The large decrease in cost per \$1,000 for other issuance costs is explained by the fact that 80% of the bonds issued in fiscal 2009 had a par amount greater than \$50 million as compared to 65% in fiscal 2008.

Excluding conduit issuances, during fiscal 2009 Texas' state bond issuers paid lower underwriting fees compared to the national averages *(Figure 4.2).* Statistics published by Thomson Financial Securities Data show that underwriting spreads paid by issuers nationally averaged \$6.38 per \$1,000 compared to Texas' average of \$6.07 per \$1,000.



### Comparison of Issuance Costs by Transaction Size

In general, larger bond issues have a higher cost of issuance than smaller ones; however, larger issues have a lower cost of issuance on a per \$1,000 basis and also as a percentage of the size of the bond issue. This occurs because certain fixed costs of issuance do not vary proportionately with the size of a bond issue. For example, professional fees for certain legal services, financial advisory services and document drafting fees are generally not dependent on issue size.

Texas bond issues followed this general pattern with smaller issues proportionally more costly than the larger issues. In fiscal 2009 total issuance costs for bond issues of less than \$25 million averaged \$203,619 per issue (\$18.16 per \$1,000). Costs for the larger issues of over \$150 million averaged \$2,536,936 per issue (\$6.70 per \$1,000). On the basis of cost per \$1,000, the costs for the larger issues were 63.1% less than the costs of smaller issues (*Figure 4.3*). Overall, the increase in average costs and the decrease in the costs

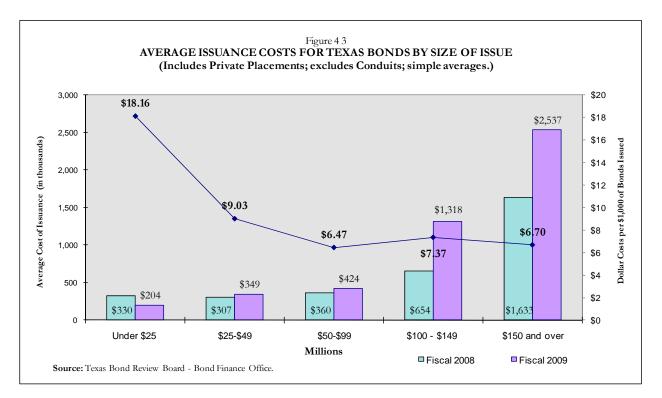
per \$1,000 are explained by the fact that fiscal 2009 saw fewer issuances under \$49 million than fiscal 2008. In fiscal 2009, 20% of all issuances were under \$49 million compared to 36% in fiscal 2008.

# Comparison of Issuance Costs by Type of Sale

During fiscal 2009, Texas' negotiated issues averaged \$202.8 million in size while the average for competitive issues was \$40.7 million. For fiscal 2008 those sizes averaged \$224.4 million and \$67.9 million, respectively.

As previously noted, fiscal 2006 and fiscal 2007 saw higher average underwriting costs for Texas' negotiated transactions than for the state's competitively bid transactions (*Figure 4.1*). Fiscal 2006 was the first year to reverse a trend that began in fiscal 2000 in which average competitive underwriting costs were higher than those for negotiated transactions.

The trend continued in fiscal 2008 and fiscal 2009. Texas bond issuers paid an average of \$5.52 per \$1,000 for negotiated sales and



\$12.36 per \$1,000 for competitively bid sales. Thomson Financial Securities Data recorded national averages of \$6.33 per \$1,000 for negotiated transactions and \$6.91 per \$1,000 for competitive transactions, indicating that Texas' negotiated average was 12.8% below the national average and its competitive average was 78.9% above the national average.

## Trends in State Bond Issuance Costs in 2009

To determine trends in issuance costs, the characteristics of the 25 non-conduit bond transactions that occurred in fiscal 2009 must be reviewed. Two of the non-conduit issues were sold competitively with par amounts of \$10.2 million and \$71.2 million. Of the 23 negotiated transactions, three were less than \$25 million in size. No issues were placed privately in fiscal 2009.

Although the total issuance costs for the negotiated and competitive issues averaged \$5.52 per \$1,000 and \$12.36 per \$1,000, respectively in fiscal 2009, an accurate

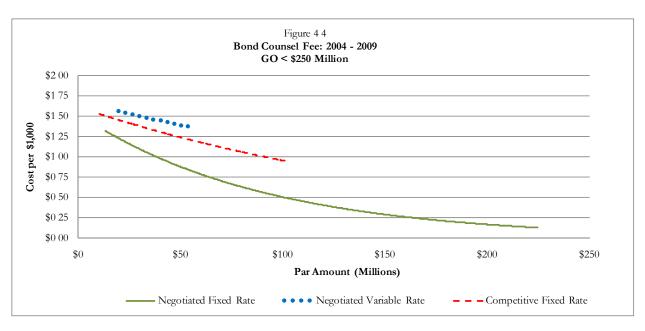
comparison of the average issuance costs per \$1,000 on negotiated and competitive bond issues is not possible since only two competitive transactions were completed. In addition to the problem of small sample size, smaller bond issues tend to have higher costs of issuance because certain fixed costs are incurred irrespective of issue size.

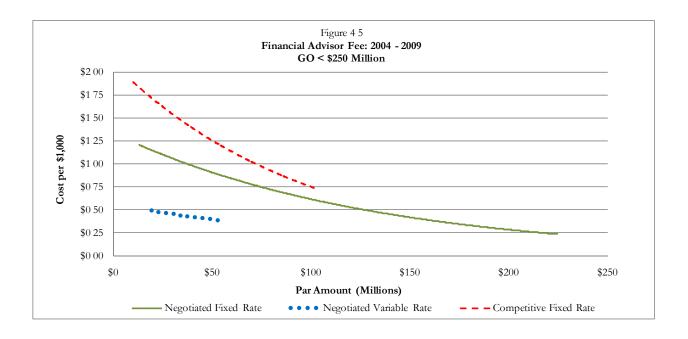
Recent trends in issuance costs can be determined by comparing the data from competitive and negotiated transactions; but a definitive conclusion regarding the most cost efficient method of sale for Texas bonds cannot be drawn from such a limited number of issues with such large disparities in issue size. Over the years Texas state issuers have demonstrated the ability to execute bond transactions in an overall cost-efficient manner.

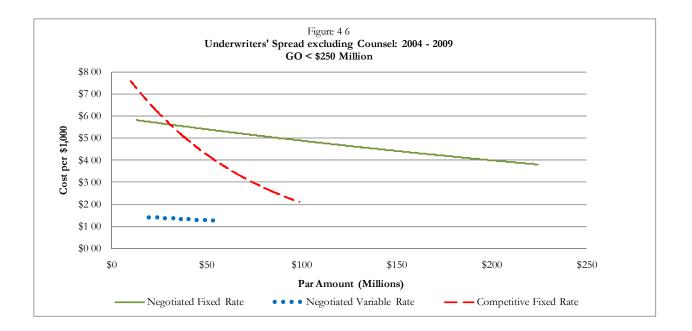
### Historical Trends in Issuance Costs for State GO Bonds

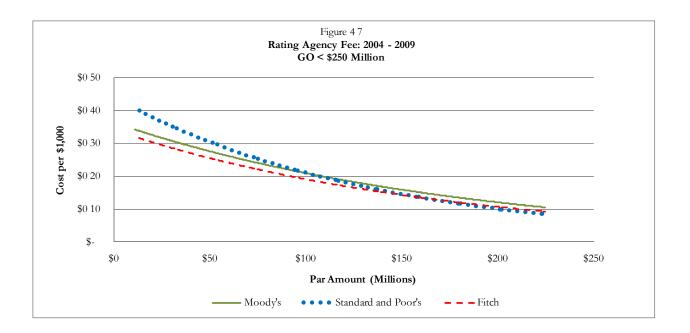
As described in this chapter, four major components comprise the costs of issuing bonds: fees for bond counsel and financial advisor, underwriters' spread and fees paid to credit rating agencies. To benchmark these fees on a cost per \$1,000 basis for state GO issues of less than \$250 million, data from fiscal years 2004–2009 has been graphically depicted in the figures that follow (*Figures 4.4*, *4.5, 4.6 and 4.7*). Each cost of issuance component has been compared by method of sale (negotiated vs. competitive) and by financing structure (fixed-rate vs. variable-rate debt).

The data was obtained from GO transactions for five agencies and three institutions of higher education. A total of 57 issuances were completed in fiscal years 2004-2009 with an average par amount of \$60.9 million. Of the 57 issuances, 21 were negotiated fixed-rate issues, 27 were negotiated variable-rate issues and eight (8) were competitive fixed-rate issues. Because only one competitive variablerate issuance occurred within the five-year period, a graph for this type of transaction was not compiled. For comparison accuracy, underwriter's counsel fees for negotiated sales were deleted because those fees are typically not present in competitive sales.









### Chapter 5 Texas Private Activity Bond Allocation Program and Other Bonding Authority

Texas again experienced an increase in volume cap for the calendar 2009 Private Activity Bond Allocation Program. The 2009 volume cap was set at \$2,189,427,660, an increase of \$157.6 million (7.8%) over the calendar 2008 cap of \$2,031,872,300. The total size of the PAB program including carryforward amounts was \$4.47 billion. For Program Year 2009, application requests exceeded \$3.59 billion.

### The Program

Since the passage of the Tax Reform Act of 1986 (the "Tax Act"), federal law has limited the use of tax-exempt financing for private activities. Tax-exempt private activity bonds may be used to finance certain privatelyowned projects that serve a public purpose and meet the following tests: 1) Private Business Use Test - more than 10% of the proceeds are to be used for any private business use; 2) Private Security or Payment Test - payment on principal or interest of more than 10% of the proceeds is to be directly or indirectly secured by, or payments are to be derived from a private business use; and 3) Private Loan Financing Test - proceeds are to be used to make or finance loans to persons other than governmental units.

The Tax Act authorizes the issuance of six types (subceilings) of private activity bond issues: 1) Single-Family housing projects (permitted to issue qualified mortgage revenue bonds (MRB) or mortgage credit certificates (MCC); 2) Certain state-voted bond issues; 3) Qualified small-issue industrial development bonds (IDBs) or enterprise zone bonds (EZBs); 4) Multifamily residential rental projects; 5) Student loan bonds; and 6) All other issues that include a variety of exempt facilities such as sewage facilities, solid waste disposal facilities. In recent years a widening variety of projects have been permitted to utilize tax-exempt private activity bonds including non-governmental airports, highspeed intercity rail facilities, environmental enhancements to hydroelectric generating facilities and qualified public educational facilities.

In addition, the Tax Act imposes a volume ceiling (or cap) on the aggregate principal amount of tax-exempt private activity bonds that may be issued within each state during any calendar year. As described below, the current volume cap is the greater of \$90 per capita or \$225 million. Section 146(e) of the Internal Revenue Code also provides for each state to devise an allocation formula or a process for allocating the state's volume cap. This provision gives each state the ability to allocate this limited resource in a manner consistent with its own specific needs.

Chapter 1372 of the Texas Government Code mandates the allocation process for the state of Texas. The Private Activity Bond Allocation Program (PAB or Program) regulates the volume cap and monitors the amount of demand and use of private activity bonds each year. The Texas Bond Review Board (BRB) has administered this program since January 1, 1992.

The federal government determines the state's private activity ceiling, but the demand for financing for qualified private activities typically far outstrips the supply of available volume cap. In an effort to address the excess demand over supply for most types of private activity bond financing, the BRB devised a lottery system that ensures an equal allocation opportunity for each eligible project type.

With the exception of single-family housing and student loan bonds, reservations of state ceilings are allocated by lottery for applications received from October 5 – October 20 of the year preceding the program year, and thereafter on a first-come, first-served basis. Single-family housing and student loan bonds have a separate priority system based on prior applications and prior bond issues. This system is used exclusively within these two subceilings and is in place from January through August 14<sup>th</sup> of each year. On August 15<sup>th</sup> (the collapse date) all unreserved allocation from all the subceilings are combined and redistributed by lottery number or on a first-come, first-serve basis if all applicants from the lottery have received a reservation.

### 81<sup>st</sup> Legislative Changes

To provide issuers using PAB authority with increased flexibility during difficult market conditions, such as those experienced in fiscal year 2009, and to respond to the announcement of new federal bond programs as well as new federal guidelines for the existing PAB Program, the 81<sup>st</sup> Texas Legislature (2009) passed Senate Bill 2064 that made the following changes both to the Program and also to the responsibilities of the BRB:

- If designated by the applicable state official, the BRB is now authorized to administer other bond authority programs created by federal legislation;
- The BRB now has specific authority to administer and create rules for any additional state ceiling that may be created by federal legislation;
- Certain facilities including sewage facilities, solid waste disposal and qualified hazardous waste facilities are now permitted to include multiple projects on one application but are still required to pay an application fee for each facility;
- The project limit for single-family issuers was increased from \$25 million to \$40 million;

- The project limit for multifamily issuers was increased from \$15 million to \$20 million;
- The utilization percentage was modified so that an issuer who has an utilization percentage below 25% will receive 25% of their available allocation, and an issuer who has an utilization percentage above 80% will receive 100% of their available allocation;
- Issuers subject to an utilization percentage will not be penalized if in a previous program year less than 50% of volume cap dedicated to single-family issuers was not allocated for such purposes;
- The last day to apply for a reservation and to receive a reservation was changed from December 1 to November 15;
- An issuer who requests non-traditional carryforward must now pay a \$500 carryforward fee;
- Any unencumbered volume cap at the end of the program year may be granted to any state agency that requests it; and
- The Texas Agriculture Finance Authority's set-aside in Subceiling #3 was repealed.

## Past Major Legislative Changes

The 76<sup>th</sup> Texas Legislature in 1999 made significant changes to the allocation process for the state's volume cap. Beginning with the 2000 program year, the legislature specified that for the first seven and one-half months of the year issuers are limited to certain amounts of the state's volume cap. The state's volume cap must be set-aside as follows:

- 25% for single family housing to issuers of qualified MRBs and MCCs;
- 11% for issuers authorized by a state constitutional amendment;
- 7.5% for issuers of qualified, small-issue IDBs and EZBs;

- 16.5% for issuers of qualified residential rental project issue bonds (multifamily housing);
- 10.5% for issuers of qualified student loan bonds authorized by §53.47, Texas Education Code;
- 29.5% for issuers of "all other" bonds requiring an allocation.

On August 15<sup>th</sup> all six subceilings collapse after which any unreserved or unallocated amounts are combined and made available by lot regardless of project type or priority.

Legislation passed during the 77<sup>th</sup> and 78<sup>th</sup> Legislative Sessions shifted the distribution of the state's ceiling once again for the Private Activity Bond Allocation Program. As a result of those changes, the following set-aside percentages currently remain in effect:

- Subceiling #1 Single-Family MRBs: Increased from 25% to 29.6% after the 77<sup>th</sup> and then decreased to 28% after the 78<sup>th</sup>. Of that amount, one third was to continue to be set-aside for the Texas Department of Housing and Community Affairs (TDHCA), \$50 million was to be set-aside for the Texas State Affordable Housing Corporation (TSAHC) and the remaining was to be made available to local issuers. Local issuers could apply for an amount determined by a formula based on population subject to a total maximum for all local issuers of \$25 million per year.
- Subceiling #2 State-Voted Issues: Decreased from 11% to 8% after the 77<sup>th</sup>. The Texas Higher Education Coordinating Board was allowed to apply for a maximum of \$75 million per year while other eligible issuers in this category were limited to a maximum of \$50 million per year.
- Subceiling #3 Qualified Small-Issue IDBs and EZBs: Decreased from 7.5% to 4.6%

after the 77<sup>th</sup> and then to 2% after the 78<sup>th</sup>. The maximum total allocation in this subceiling was continued and remains at \$10 million per year.

- Subceiling #4 Multifamily Revenue Bonds: Increased from 16.5% to 23% after the 77<sup>th</sup> and then reduced to 22% after the 78<sup>th</sup>. Issuers within this category could apply for a per-project maximum of the lesser of \$15 million or 15% of the total set-aside for this subceiling.
- Subceiling #5 Student Loan Bonds: Decreased from 10.5% to 8.8% after the 77<sup>th</sup> but increased back to 10.5% after the 78<sup>th</sup>.
- Subceiling #6 All Other Issues: Decreased from 29.5% to 26% after the 77<sup>th</sup> but increased back to 29.5% after the 78<sup>th</sup> Session.

During the 77th Legislative Session in 2001, Texas dedicated \$25 million per year of subceiling #1 to TSAHC to initiate a Teacher Home Loan Program. Proceeds from the sale of bonds are to be used to provide lowinterest loans and down-payment assistance to first-time home-buying teachers residing in the state. The 78<sup>th</sup> Legislature further defined the eligibility for this program to include classroom teachers, teacher aides, school librarians, school nurses and school counselors employed by a Texas public school district. The program was more appropriately renamed the Professional Educators Home Loan Program.

HB 3329 passed during the 77<sup>th</sup> Legislature specifically dedicated 2% of subceiling #6 until August 15th of each year to projects that would promote the development of new drinking water sources. Additionally, HB 3329 further dedicated one third of the volume cap available to subceiling #3 to the Texas Agricultural Finance Authority until June 1<sup>st</sup> of each year. (To date, the Texas Agricultural Finance Authority has yet to use its dedicated volume cap.)

The 78<sup>th</sup> Legislative Session in 2003 dedicated \$25 million per year of subceiling #1 for TSAHC to create the Firefighter and Police Officer Home Loan Program. The 79<sup>th</sup> Legislature further defined the eligibility for this program to include peace officers, Texas Department of Criminal Justice (TDCJ) employees receiving hazardous duty pay, county jailers and public security officers. Proceeds from the sale of bonds for this Program are to be used to provide lowinterest loans and down-payment assistance to first-time home-buyers employed in one of the professions listed above who reside in the state.

In 2005, the 79<sup>th</sup> Legislature also dedicated \$5 million per year of subceiling #1 for TSAHC to create the Nursing Faculty Home Loan Program. Proceeds from the sale of bonds for this Program are to be used to provide lowinterest loans and down-payment assistance to first-time home-buying faculty members of either a Texas undergraduate or graduate professional nursing program who reside in the state.

The 79<sup>th</sup> Legislative Session also raised the maximum cap per project on subceiling #6 from \$25 million to \$50 million.

The 80<sup>th</sup> Legislative Session in 2007 gave the Texas Economic Development Bank priority not only over all other issuers within subceiling #6, but also over all issuers with carryforward applications.

HB 3552 passed during the 80<sup>th</sup> Legislature made a number of changes within subceiling #4. Multiple-site multifamily projects are now allowed in a single application from issuers located in rural counties where the median income is less than the state median income. The legislation also provided that at the beginning of the year subceiling #4 is to be divided between state and local issuers, and those local issuers are further segregated among regions with a set-aside for rural issuers. HB 3552 also consolidated several of the collapses within subceiling #4.

In addition, HB 3552 allows TSAHC to issue Single Family Mortgage Revenue Bonds in the same issue size as allowed to TDHCA. (Formerly TSAHC had been statutorily limited to \$25 million per issue).

### Set-Aside vs. Issued Allocation

Except for MRB and qualified residential rental project issuers, all issuers must complete their transaction and close on the bond issue within 120 days of the reservation date. Issuers of MRBs must close within a 180-day time limit while residential rental projects must close within 150 days. If an applicant receives a reservation for allocation and is unable to consummate the transaction or closes for a lesser amount, the original request is considered satisfied. Subsequently, the unused reservation or excess allocation is redistributed and used by the next applicant in line. This practice oftentimes results in a volume cap distribution that varies from the predetermined set-asides at the beginning of the program year (Table 5.1).

### Volume Cap

Texas is second only to California in population and resulting volume cap. Texas experienced an increase in volume cap for the 2009 Private Activity Bond Allocation Program. Based on its population, Texas' 2009 volume cap was set at \$2,189,427,660, an increase of \$157.6 million (7.8%) over the calendar 2008 cap of \$2,031,872,300.

The increase in the amount of volume cap allocation can be attributed not only to the growth of the state's population, but also to federal legislation that increased the per-capita

Table 5.1 STATE OF TEXAS PRIVATE ACTIVITY BOND ALLOCATION PROGRAM 2009 SET-ASIDE vs. ISSUED ALLOCATION AMOUNTS									
(as of November 15, 2009)									
	SET-ASIDE	PERCENT	ISSUED	PERCENT					
SUBCEILINGS	ALLOCATION	OF TOTAL	ALLOCATION	OF TOTAL					
Single Family Housing	\$613,039,745	28.00%	\$54,664,820	2.50%					
State-Voted Issues	175,154,213	8.00%	24,999,101	1.14%					
Small Issue IDBs	43,788,553	2.00%	16,043,250	0.73%					
Multifamily Housing	481,674,085	22.00%	0	0.00%					
Student Loan Bonds	229,889,904	10.50%	0	0.00%					
All Other Issues	645,881,160	29.50%	358,800,000	16.39%					
TOTAL	\$2,189,427,660	100.00%	\$454,507,171	20.76%					
Source: Texas Bond Rev	view Board - Private	Activity Bond Pr	rogram.						

formula. On December 20, 2000 federal legislation was passed that accelerated the increase in private-activity volume cap, the first such increase since the Tax Reform Act of 1986. The cap phase-in began January 1, 2001 when the limit was increased from \$50 per capita to \$62.50 per capita. The second part of the plan occurred in January 2002 when the cap multiplier increased to \$75 per capita or \$225 million, whichever is greater. While the cap was indexed to inflation beginning in 2003, inflation levels remained lower than the minimum federal requirement to boost the multiplier and remained at \$80 per capita until 2007. The multiplier increased from \$80 to \$85 for 2007 and remained at \$85 for the 2008 Program Year. The multiplier increased again from \$85 to \$90 for 2009.

Although Texas' volume cap increased in 2009, demand decreased, and only slightly more than half of the available allocation had been requested before the August 15<sup>th</sup> collapse. After the collapse the BRB received just over \$2 billion in requests. Applications received for Program Year 2009 including carryforward requests, totaled \$3.59 billion or 80.5% of the total available allocation of \$4.47 billion (*Table 5.2*). As of November 15, 2009 all requests for reservations had been granted.

# Recent Major Issues Impacting the Program

As of November 15, 2009 only \$454.5 million (20.8%) of Program Year 2009 volume cap had been allocated. As of the same date in Program Years 2007 and 2008, \$1.62 billion (81.2%) and \$970.2 million (47.7%) of volume cap, respectively, had been allocated. As a result of turmoil in the bond market that began in the summer of 2008, overall applications decreased from 200 in Program Year 2008 to 74 in Program Year 2009. Through the course of Program Year 2009, many issuers waited for market conditions to improve enough to close transactions late in the year, or they applied for volume cap with the intention of converting it to carryforward. Although market turmoil negatively affected every subceiling, housing (single-family and multifamily) and student loan transactions suffered the greatest adverse impact.

In Program Years 2007 and 2008 the combined total allocations for MRBs and MCC programs were \$550.5 million and \$134 million, respectively. As of November 15, 2009 no mortgage revenue bonds had closed utilizing Program Year 2009 volume cap, and only \$54.7 million of Program Year 2009

Table 5.2 STATE OF TEXAS PRIVATE ACTIVITY BOND ALLOCATION PROGRAM 2009 APPLICATIONS FOR ALLOCATION							
SUBCEILINGS	AVAILABLE ALLOCATION*	REQUESTED ALLOCATION	REQUESTS AS A % OF AVAILABILITY				
Mortgage Revenue Bonds	\$969,006,738	\$1,354,700,871	139.80%				
State-Voted Issue Bonds	225,154,213	150,000,000	66.62%				
Industrial Development Bonds	43,788,553	45,500,000	103.91%				
Multifamily Rental Project Bonds	617,609,085	235,000,000	38.05%				
Student Loan Bonds	987,195,866	452,524,283	45.84%				
All Other Bonds Requiring Allocation	896,381,160	1,183,000,000	131.98%				
Emergency Housing Volume Cap	730,000,000	176,250,000	24.14%				
TOTALS	\$4,469,135,614	\$3,596,975,154	80.48%				
*Includes carryforward amounts Source: Texas Bond Review Board - Priv	vate Activity Bond Program	n.					

volume cap had been converted to MCC programs. Multifamily issuers closed eleven projects in 2008 as compared to three projects as of November 15, 2009, none of which used 2009 volume cap. Student loan issuers closed only one transaction in 2008 and none in 2009.

At the beginning of Program Year 2009, the amount of carryforward (\$2.28 billion) was more than the total amount of volume cap for the entire year (\$2.19 billion). This large amount of carryforward forced many issuers to use carryforward volume cap (as required by IRS Code) before using Program Year 2009 volume cap. As a result more carryforward volume cap (\$490.8 million) was allocated than current year volume cap (\$454.5 million) for Program Year 2009 (Figure 5.1). Because less current year volume cap was used, more volume cap became available at the August 15<sup>th</sup> collapse date. Project requests after the collapse date were not subject to project limits, and because closing dates generally extend into the next program year, issuers were able to convert their reservations into carryforward. This cycle of issuers not using current year volume cap will likely continue for several years as issuers with

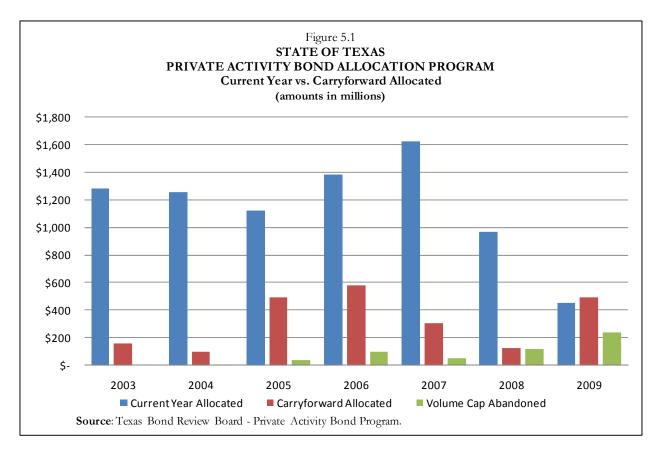
carryforward must close that volume cap before using current year volume cap.

As of November 15, 2009 \$1.73 billion (79.3%) of the state's 2009 PAB volume cap had been reserved but had not been allocated. A substantial portion of that amount will be converted to carryforward.

# Housing and Economic Recovery Act of 2008

On July 30, 2008 President George W. Bush signed the Housing and Economic Recovery Act (HERA) of 2008 which provided for a one-time increase in PAB allocation for certain housing issues for the United States and its territories. Texas received \$748,500,523 of the total HERA increase of \$11 billion.

Several conditions were placed on the use of the HERA volume cap: 1) the allocation was limited to qualified housing issues (mortgage revenue bonds or multifamily projects); 2) the volume cap was only available for the Program Year 2008; 3) all carryforward must be used by December 31, 2010; and 4) the loan origination period for MRBs was reduced from 42 month to 12 months.



With input from TDHCA, TSHAC and the Texas Association of Local Housing Finance Authorities, on August 29, 2008 the BRB passed emergency rules governing the process for applying and administering the new allocation. The emergency rules were adopted as Texas Administrative Code §190.9 and were effective for 120 days after adoption.

After the BRB created its emergency rules, the IRS provided additional guidance for administering the HERA volume cap and carryforward that gave some added flexibility for issuers. The new guidelines allow issuers with HERA carryforward to transfer it to any other issuer in the state, and they also provide issuers with the option to use their HERA carryforward for either mortgage revenue bond or multifamily projects.

As of November 15, 2009, \$264 million of HERA volume cap had been allocated, and \$484.5 million remains outstanding in

carryforward that expires at the end of calendar year 2010.

### Hurricane Ike Bond Authority

On October 3, 2008 President George W. Bush signed into law the Heartland Disaster Tax Relief Act (HDTRA) of 2008 which created \$1,863,270,000 in tax-exempt bonding authority for the areas affected by Hurricane Ike. The 34 counties so affected in Texas are Angelina, Austin, Brazoria, Chambers, Cherokee, Fort Bend, Galveston, Gregg, Grimes, Hardin, Harris, Harrison, Houston, Jasper, Jefferson, Liberty, Madison, Matagorda, Montgomery, Nacogdoches, Newton, Orange, Polk, Rusk, Sabine, San Augustine, San Jacinto, Shelby, Smith, Trinity, Tyler, Walker, Waller and Washington. The authority to issue bonds for areas affected by Hurricane Ike can be used through 2012.

Hurricane Ike bonds can be used for: 1) the acquisition, construction, renovation, and reconstruction of nonresidential real property;

2) the acquisition, construction, renovation, and reconstruction of qualified residential rental property; 3) financing the repair or reconstruction of public utility property; 4) rehabilitation projects at certain existing facilities; and 5) the issuance of qualified mortgage bonds.

Persons using Hurricane Ike bond proceeds for a business must have suffered an actual business loss or receive a designation that the business being replaced suffered a loss attributable to Hurricane Ike.

HDTRA requires the Governor of Texas to designate projects "on the basis of providing assistance to areas in the order in which assistance is most needed."

On April 10, 2009 the Governor issued Proclamation 41-3177 designating projects in Brazoria, Chambers, Galveston, Jefferson and Orange counties as having priority for utilization of Hurricane Ike bonds. On the same date Proclamation 41-3178 allocated up to \$300 million in authority to Jefferson County Industrial Development Corporation for use by Jefferson Refinery LLC.

Pursuant to SB 2064, the BRB is authorized to administer this program if designated by the Governor. As of November 15, 2009 the designation had not been made.

### Other Bonding Authority

In February 2009 the American Recovery and Reinvestment Act of 2009 (ARRA) created four new types of bonding authority and expanded three existing authorities. The four new types created are Build America Bonds (see Chapter 2), Recovery Zone Economic Development Bonds, Recovery Zone Facility Bonds and Qualified School Construction Bonds. The three existing programs with expanded authority are Qualified Zone Academy Bonds. Qualified Energy Conservation Bonds and Clean Renewable Energy Bonds. Pursuant to SB 2064 the BRB

may be the administrator of these bond programs as appointed by the Governor.

Recovery Zone Economic Development Bonds (RZEDB) are similar to Build America Bonds in that interest on the bonds is taxable, but the federal government provides issuers with a payment equal to 45% of the total interest payable to investors. RZEDBs can be used for qualified economic development purposes to promote development or other economic activity in a recovery zone including capital expenditures with respect to property located in the recovery zone, public infrastructure or job training and educational programs. Texas was allocated the minimum of \$90 million in RZEDB authority.

Recovery Zone Facility Bonds (RZFB) are tax-exempt private activity bonds that do not have any direct subsidy but instead offer lower interest rates typically associated with tax-exempt bonds. RZFBs can be used to finance certain recovery zone property in recovery zones designated as having significant poverty, unemployment or rate of home foreclosures. Texas was allocated the minimum of \$135 million in RZFB authority.

Qualified Zone Academy Bonds (QZAB) may be used by school districts to reduce costs for school renovation projects. The program is designed to provide tax credits to bondholders that are approximately equal to the interest that states and local issuers would ordinarily pay for taxable bonds. ARRA increased the amount of QZAB volume cap nationwide, and Texas obtained \$132.9 million in volume cap available for 2009 that expires at the end of 2010. The Texas Education Agency has administered this program since its creation by the federal Taxpayer Relief Act of 1997.

Qualified School Construction Bonds are for the construction, rehabilitation or repair of public schools. Texas has been allocated \$538.6 million of QSCB authority and the Texas Education Agency will administer this program as well.

Qualified Energy Conservation Bonds (QECB) can be used for qualified conservation purposes. ARRA increased the QECB volume cap by \$2.4 billion to a total of \$3.2 billion. Texas was allocated \$252.4 million of QECB authority.

Clean Renewable Energy Bonds (CREB) are for use by public power providers, cooperative electric companies or governmental bodies. ARRA increased the CREB volume cap by \$1.6 billion to a total of \$2.4 billion. Allocations of volume cap are administered by the U.S. Department of the Treasury, but no specific allocations were given to individual states.

As of November 15, 2009 the BRB had not been designated as the administrator for any of these newly-created bonding authorities.

### Appendix A Summary of Bonds Issued

Table A1	
BONDS BY ISSUER	
REPORTED FOR FISCAL YEAR 2009	
tephen F. Austin State University	
State of Texas Constitutional Appropriation Bonds (Stephen F Austin State University), Series 2008	\$ 10,200,00
exas Department of Housing and Community Affairs (TDHCA)	
TDHCA Variable Rate Demand Multifamily Housing Revenue Refunding Bonds (Alta Cullen Apartments), Series 2008	\$ 14,000,00
TDHCA Variable Rate Demand Multifamily Housing Revenue Bonds (Costa Maripiosa Apartments), Series 2009	\$ 13,690,00
TDHCA Variable Rate Demand Multifamily Housing Revenue Bonds (Woodmont Apartments), Series 2009	\$ 15,000,00
TDHCA Residential Mortgage Revenue Bonds, Series 2009A (Non-AMT) and Residential Mortgage Revenue Refunding Bonds, Series 2009B (AMT)	\$ 102,605,00
exas Higher Education Coordinating Board	
State of Texas (General Obligation Bonds) College Student Loan Bonds, Series 2009	\$ 71,730,0
'exas Public Finance Authority (TPFA)	
TPFA Stephen F Austin State University Revenue Financing System Revenue Bonds, Series 2009	\$ 22,994,5
TPFA State of Texas General Obligation Refunding Bonds, Series 2009A and Taxable General Obligation Bonds, Series 2009B	\$ 452,700,00
(Build America Bonds-Direct Payment)	
'exas State Technical College System	
Texas State Technical College System, Revenue Financing System Bonds, Taxable Series 2008A	\$ 1,000,00
'exas State University System	
Board of Regents of Texas State University System, Revenue Financing System Revenue Bonds, Series 2009	\$ 86,745,00
'exas Tech University System	
Board of Regents of Texas Tech University System, Revenue Financing System Refunding and Improvement Bonds, Twelfth	\$ 170,825,0
Series (2009)	
exas Transportation Commission	
TTC Central Texas Turnpike System, First Tier Revenue Refunding Put Bonds, Series 2009	\$ 149,275,0
TTC State of Texas General Obligation Mobility Fund Bonds, Taxable Series 2009A (Build America Bonds-Direct Payment)	\$ 1,208,495,0
'exas Veterans Land Board	
State of Texas General Obligation Bonds Veterans' Housing Assistance Program, Fund II Series 2008B Bonds	\$ 50,000,0
State of Texas General Obligation Bonds Veterans' Housing Assistance Program, Fund II Series 2009A Bonds	\$ 50,000,0
'exas Water Development Board	
State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Refunding Bonds, Series 2008B and Series 2008C (EDAP)	\$ 60,745,0
State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds , Series 2009, Sub-series 2009A (Water Infrastructure Fund)	\$ 144,995,0
State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds, Series 2009C-1, and Water Financial Assistance Refunding Bonds, Series 2009C-2, and Series 2009D (State Participation Program)	\$ 332,420,00
State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds, Series 2009, Sub-series 2009B (Water	\$ 157,240,00
Infrastructure Fund)	
State Revolving Fund Subordinate Lien Revenue Bonds, Series 2009A, Sub-series 2009A-1 and Subordinate Lien Revenue	\$ 257,740,00
Refunding Bonds, Series 2009A and Sub-series 2009A-2	
'exas Woman's University	
Board of Regents of Texas Woman's University, Revenue Financing System Bonds, Series 2009	\$ 20,400,0
The Texas A&M University System	
Board of Regents of The Texas A&M University System, Revenue Financing System Bonds, Series 2009A and Series 2009B	\$ 329,820,0
The University of Houston System	
Board of Regents of The University of Houston System, Consolidated Revenue and Refunding Bonds, Series 2009	\$ 108,395,0
Board of Regents of The University of Houston System, Consolidated Revenue and Refunding Bonds, Series 2009A	\$ 71,175,0
The University of Texas System	
Board of Regents of The University of Texas System, Revenue Financing System Bonds, Series 2008A	\$ 256,735,0
Board of Regents of The University of Texas System, Revenue Financing System Taxable Bonds, Series 2009B (Build America Bonds-Direct Payment)	\$ 330,545,0
Board of Regents of The University of Texas System, Revenue Financing System Bonds, Series 2009D	\$ 260,005,0
University of North Texas System	
	\$ 38,650,00
	\$ 4,788,124,57

### Stephen F. Austin State University

Issue: State of Texas Constitutional Appropriation Bonds (Stephen F Austin State University), Series 2008

**Purpose:** The Bonds are being issued for the purpose of providing a portion of the funds to (i) complete construction and equipment of the Early Childhood Research Center and (ii) pay certain costs related to the issuance of the Bonds

Par:	\$10,200,000
Method of Sale:	Competitive
Board Approval:	November 20, 2008
Competitive Sale:	December 2, 2008
Closing Date:	December 18, 2008
True Interest Cost (TIC):	4 37%
Net Interest Cost (NIC):	4 39%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	22,000	2 16
Financial Advisor	First Southwest Co	No	32,000	3 14
Printing	i-Deal/Clements Printing	No	3,000	0 29
Paying Agent/Registrar	Wells Fargo Bank, N A	No	2,000	0 20
Misœllaneous		N/A	5,000	0 49
Attorney General		N/A	9,500	0 93
Rating Agencies	Rating			
Fitch	AA+		6,500	0 64
Subtotal			\$ 80,000	\$ 7.84

Underwriting Spread	Amount	Per	\$1,000
Underwriting Risk	121,788		11 94
Takedown	93,126		9 1 3
Spread Expenses	16,203		1 59
Total*	\$ 231,117	\$	22.66

\*Total Underwriting Spread does not indude Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	N/A	N/A	N/A

Syndicate Firms' Gross Tal	kedown & Share Profit / Loss	Managem	ent Fee	Take	edown
Syndicate Member	HUB	% Amount	\$ Amount	% Amount	\$ Amount
Southwest Securities Inc	No	0.00%	-	25 00%	23,282
Wachovia Bank, N A	No	0.00%	-	25 00%	23,282
RBC Capital Markets	No	0.00%	-	25 00%	23,282
SAMCO	No	0.00%	-	25 00%	23,282
Total		100.00%	\$-	100.00%	\$ 93,128

### Texas Department of Housing and Community Affairs

Issue: Texas Department of Housing and Community Affairs, Variable Rate Demand Multifamily Housing Revenue Refunding Bonds (Alta Cullen Apartments), Series 2008

**Purpose:** The proceeds of the bonds were used to refinance the original \$14 million in tax-exempt bonds issued through TDHCA in 2005, which financed the construction of the Alta Cullen Apartments in Houston.

Par:	\$14,000,000
Method of Sale:	Negotiated
Board Approval:	November 20, 2008
Negotiated Sale:	November 25, 2008
Closing Date:	November 26, 2008
True Interest Cost (TIC):	5.12%
Net Interest Cost (NIC):	5.07%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson & Elkins LLP	No	85,000	6.07
Financial Advisor	RBC Capital Markets	No	30,000	2.14
Trustee	U.S. Bank, N.A.	No	2,293	0.16
Trustee Counsel	McGuire, Craddock & Strother	No	3,000	0.21
Disdosure Counsel	Andrews Kurth LLP	No	5,000	0.36
Issuer Fees	TDHCA	N/A	96,600	6.90
Misœllaneous		N/A	2,000	0.14
Rating Agencies	Rating			
Standard & Poor's	AAA/A-1+		12,000	0.86
Subtotal			\$ 235,893	\$ 16.85

Additional COI	N/A	822,085	58.72
Total		\$ 1,057,978	\$ 75.57

Underwriting Spread	Amount	Per	\$1,000
Management Fee	37,026		2.64
Total*	\$ 37,026	\$	2.64

\*Total Underwriting Spread does not indude Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	Gilmore & Bell P.C.	No	23,200

Syndicate Firms' Gross Tak	edown & Share Profit / Loss	Mana	gement Fee	Taked	own
Syndicate Member	HUB	% Amount	\$ Amount	% Amount	\$ Amount
Stern Brothers & Co.	N/A	100.00%	37,026	100.00%	-
Total		100.00%	\$ 37,026	100.00%	\$-

### Texas Department of Housing and Community Affairs

Issue: Texas Department of Housing and Community Affairs, Variable Rate Demand Multifamily Housing Revenue Bonds (Costa Mariposa Apartments), Series 2009

**Purpose:** The proceeds of the bonds were used to fund a mortgage loan to Costa Mariposa, Ltd, a Texas limited partnership, for the acquisition and construction of a 252-unit multifamily residential rental development to be known as Costa Mariposa Apartments. to be located on the north side of Monticello Drive, directly east of the College of the Mainland and approximately 50 yards northwest of the intersection of Monticello Drive and N. Vauthier Road, in Texas City, Galveston County, Texas.

Par:	\$13,690,000
Method of Sale:	Negotiated
Board Approval:	May 21, 2009
Negotiated Sale:	May 27, 2009
Closing Date:	May 28, 2009
True Interest Cost (TIC):	6.16%
Net Interest Cost (NIC):	6.08%

Issuance Costs	Firm	HUB	Amount	Per \$1,000	
Bond Counsel	Vinson and Elkins LLP	No	85,000	6.21	
Financial Advisor	RBC Capital Markets	No	35,000	2.56	
Trustee	Wells Fargo Bank, N.A.	No	8,000	0.58	
Trustee Counsel	Naman, Howell, Smith & Lee	No	6,000	0.44	
Disdosure Counsel	Andrews Kurth LLP	No	5,000	0.37	
Private Activity Fee	Texas Bond Review Board	No	8,750	0.64	
Limited Partner's Counsel		N/A	73,500	5.37	
Limited Partner's Advisor		N/A	3,500	0.26	
Borrower's Counsel		N/A	49,250	3.60	
Nor-for-Profit Partner's Counsel		N/A	10,000	0.73	
Issuer's Issuanœ Fee	TDHCA	No	68,450	5.00	
Issuer's Application Fee	TDHCA	No	11,000	0.80	
Issuer's Bond Admin Fee	TDHCA	No	27,380	2.00	
Issuer's Compliance Fee	TDHCA	No	6,300	0.46	
TEFRA Notice Publication		N/A	2,000	0.15	
LOC Origination	Bank of America	No	256,797	18.76	
LOC Ongoing Fees	Bank of America	No	484,664	35.40	
Lender Related Costs		N/A	384,875	28.11	
Printing	Island Printing	No	2,000	0.15	
Attorney General		N/A	9,500	0.69	
Misœllaneous		N/A	3,000	0.22	
Rating Agencies	Rating				
Moody's	Aa3/VMIG-1		12,400	0.91	
Subtotal			\$ 1,552,366	\$ 113.39	
Additional COI					
Tax Credit Fees		N/A	65 500	4 78	

Tax Credit Fees	N/A	65,500	4.78
Lease-Up Reserves	N/A	214,200	15.65
Construction Contingency	N/A	520,424	38.01
Soft Costs	N/A	1,039,500	75.93
Construction Interest	N/A	658,215	48.08
Title & Recording	N/A	159,000	11.61
Total		\$ 4,209,205	\$ 307.47

Underwriting Spread	Amount	Per	\$1,000
Management Fee	102,675		7.50
Spread Expenses	30,000		2.19
Total	\$ 132,675	\$	9.69

\*Total Underwriting Spread does indude Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	Katten Muchin Rosenman LLP	No	30,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee		Takedown	
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Citigroup	No	100.00%	100.00%	102,675	0.00%	-
Total		100.00%	100.00%	\$ 102,675	0.00%	\$ -

## Texas Department of Housing and Community Affairs

Issue: Texas Department of Housing and Community Affairs, Variable Rate Demand Multifamily Housing Revenue Bonds (Woodmont Apartments), Series 2009

**Purpose:** The proceeds of the bonds were used to fund a mortgage loan to Woodmont Apartments, Ltd., a Texas limited partnership,for the acquisition and construction of a 252-unit multifamily residential rental development to be known as Woodmont Apartments located at approximately the north east corner of Oak Grove Road and Loop I-820 in Fort Worth, Tarrant County, Texas.

Par:	\$15,000,000
Method of Sale:	Negotiated
Board Approval:	May 21, 2009
Negotiated Sale:	July 27, 2009
Closing Date:	July 30, 2009
True Interest Cost (TIC):	6.00%
Net Interest Cost (NIC):	5.93%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson and Elkins LLP	No	135,000	9.00
Financial Advisor	RBC Capital Markets	No	35,000	2.33
Trustee	Wells Fargo Bank, N.A.	No	8,000	0.53
Trustee Counsel	Naman, Howell, Smith & Lee	No	6,000	0.40
Disdosure Counsel	Andrews Kurth LLP	No	5,000	0.33
Private Activity Fee	Texas Bond Review Board	No	8,750	0.58
Limited Partner's Counsel		N/A	40,300	2.69
Borrower's Counsel		N/A	143,500	9.57
General Partner's Counsel		N/A	115,000	7.67
Issuer's Issuanœ Fee	TDHCA	No	75,000	5.00
Issuer's Application Fee	TDHCA	No	11,000	0.73
Issuer's Bond Admin Fee	TDHCA	No	30,000	2.00
Issuer's Compliance Fee	TDHCA	No	6,300	0.42
Freddie Mac's Counsel		N/A	44,500	2.97
Freddie Mac's Fees		N/A	187,500	12.50
TEFRA Notice Publication		N/A	1,341	0.09
LOC Origination	Bank of America	No	281,870	18.79
LOC Ongoing Fees	Bank of America	No	531,043	35.40
Lender Related Costs		N/A	165,000	11.00
Lender Legal Fees		N/A	27,500	1.83
Interest Rate Cap		N/A	1,725,000	115.00
Attorney General		N/A	9,500	0.63
Misœllaneous		N/A	11,250	0.75
Rating Agencies	Rating			
Moody's	Aa3/ VMIG- 1		13,880	0.93
Subtotal			\$ 3,617,234	\$ 241.15

Additional COI			
Tax Credit Fees	N/A	65,500	4.3
Lease-Up Reserves	N/A	214,200	14.2
Construction Contingency	N/A	520,424	34.6
Soft Costs	N/A	1,039,500	69.3
Construction Interest	N/A	658,215	43.8
Title & Recording	N/A	159,000	10.6
Total		\$ 6.274.073	\$ 418.2

Underwriting Spread	Amount	I	Per \$1,000
Management Fee	71,4	31	4.76
Takedown	37,5	00	2.50
Spread Expenses	63,5	69	4.24
Total	\$ 172,5	00 \$	11.50

	Firm	HUB	Fees
Underwriter's Counsel	Katten Muchin Rosenman LLP	No	60,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee		Takedown	
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Citigroup	No	100.00%	100.00%	71,431	100.00%	37,500
Total		100.00%	100.00%	\$ 71,431	100.00%	\$ 37,500

## Texas Department of Housing and Community Affairs

Issue: Texas Department of Housing and Community Affairs, Residential Mortgage Revenue Bonds, Series 2009A (Non-AMT) and Residential Mortgage Revenue Refunding Bonds, Series 2009B (AMT)

**Purpose:** Proceeds of the Series 2009A Bonds were deposited to the 2009 A/B Mortgage Loan Account of the Mortgage Loan Fund and used to purchase 2009A Mortgage Certificates, used to fund capitalized interest, used to fund down payment and dosing cost assistance and used to pay a portion of the Costs od Issuance of the Series 2009 Bonds Proceeds of the 2009B Bonds will be used to refund all or a portion of the Department's outstanding Residential Mortgage Revenue Bonds, Series 1999B and Residential Mortgage Revenue Refunding Bonds, Series 1999C Upon the delivery of the Series 2009B Bonds, the 1999 Transferred Mortgage Certificates will be transferred to the 2009A/B Mortgage Loan Account

Par:	\$102,605,000
Method of Sale:	Negotiated
Board Approval:	July 23, 2009
Negotiated Sale:	July 31, 2009
Closing Date:	August 18, 2009
True Interest Cost (TIC):	5 11%
Net Interest Cost (NIC):	5 19%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson and Elkins LLP	No	260,000	2 53
Financial Advisor	RBC Capital Markets	No	165,000	1 61
Trustee	The Bank of NY Mellon Trust Co	No	3,500	0.03
Trustee Counsel	Petruska & Associates	No	15,000	0 15
Disdosure Counsel	McCall, Parkhurst & Horton LLP	No	55,000	0 54
Private Activity Fee	Texas Bond Review Board	N/A	21,319	0 21
Escrow Verification	Causey Demgen & Moore Inc	N/A	15,000	0 15
Issuer's Issuanœ Fee	TDHCA	No	50,000	0 49
TEFRA Notice Publication		N/A	14,478	0 14
Printing	ImageMaster	No	3,188	0.03
Attorney General		N/A	19,000	0 19
Rating Agencies	Rating			
Moody's	Aaa		51,303	0 50
Standard & Poor's	ААА		35,000	0 34
Subtotal			\$ 707,788	\$ 6.90

Additional COI			
Auditor Letter	N/A	11,000	0.11
Total		\$ 718,788	\$ 7.01

Underwriting Spread	Amo	unt	Per \$1,000
Management Fee		51,303	0 50
Takedown		714,613	6 96
Structuring Fee		125,000	1 22
Spread Expenses		156,039	1 52
Total	\$	1,046,955	\$ 10.20

	Firm	HUB	Fees
Underwriter's Counsel	Locke Lord Bissell & Liddell LLP	No	110,000

Syndicate Firms' Gross Tal	cate Firms' Gross Takedown & Share Profit / Loss		Managem	ent Fee	Take	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
JP Morgan	No	55 00%	100 00%	51,303	56 06%	400,626
Loop Capital Markets LLC	BA	15 00%	0.00%	-	4 19%	29,914
Merrill Lynch & Co	No	15 00%	0.00%	-	18 04%	128,923
Morgan Stanley	No	15 00%	0.00%	-	21 71%	155,149
Total		100.00%	100.00%	\$ 51,303	100.00%	\$ 714,612

## Texas Higher Education Coordinating Board

Issue: Texas Higher Education Coordinating Board, State of Texas (General Obligation Bonds) College Student Loan Bonds, Series 2009

Purpose: Proceeds from the Bonds were used to fund an ongoing student loan program which provides low interest loans to eligible students at institutions of higher education in Texas

Par:	\$71,730,000
Method of Sale:	Negotiated
Board Approval:	March 5, 2009
Negotiated Sale:	June 2, 2009
Closing Date:	June 30, 2009
True Interest Cost (TIC):	4 44%
Net Interest Cost (NIC):	4 59%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson & Elkins LLP	No	84,680	1 18
Financial Advisor	First Southwest Co	No	36,018	0 50
Printing	ImageMaster	No	3,187	0.04
Paying Agent/Registrar	Wells Fargo Bank, N A	No	150	0.00
Private Activity Fee	Texas Bond Review Board	No	500	0 01
TEFRA Notice Publication		No	7,816	0 11
Attorney General		N/A	9,500	0 13
Rating Agencies	Rating			
Moody's	Aa1		14,100	0 20
Standard & Poor's	АА		15,400	0 21
Subtotal			\$ 171,351	\$ 2.39

Underwriting Spread	Amount	Per \$1,000
Takedown	251,055	3 50
Spread Expenses	32,278	0 45
Total*	\$ 283,333	\$ 3.95

	Firm	HUB	Fees
Underwriter's Counsel	McCall, Parkhurst & Horton LLP	No	17,000

Syndicate Firms' Gross Take	edown & Share Profit / Loss	Risk	Managem	ent Fee	Tak	edown
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Wachovia Bank, N A	No	50 00%	0.00%	-	58 96%	148,033
Edward D Jones & Co	No	16 67%	0.00%	-	7 31%	18,365
Morgan Keegan & Co	No	16 67%	0.00%	-	16 61%	41,708
RBC Capital Markets	No	16 67%	0.00%	-	15 12%	37,963
Wells Fargo Bank, N A	No	0.00%	0.00%	-	1 99%	4,988
Total		100.00%	0.00%	\$-	100.00%	\$ 251,057

## **Texas Public Finance Authority**

Issue: Texas Public Finance Authority, Stephen F. Austin State University Revenue Financing System Revenue Bonds, Series 2009

Purpose: Tuition Revenue Bond proceeds were used to fund campus deferred maintenance projects and to construct a new building for SFA's School of Nursing

Par:	\$22,994,575
Method of Sale:	Negotiated
Board Approval:	November 20, 2008
Negotiated Sale:	January 14, 2009
Closing Date:	February 4, 2009
True Interest Cost (TIC):	4 34%
Net Interest Cost (NIC):	4 23%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	18,106	0 79
Financial Advisor	First Southwest Co	No	39,996	1 74
Printing	i-Deal/Clements Printing	No	3,436	0 15
Paying Agent/Registrar	Wells Fargo Bank, N A	No	400	0.02
Misœllaneous		N/A	603	0.03
Attorney General		N/A	9,500	0 41
Rating Agencies	Rating			
Moody's	A2/Aa2		14,625	0 64
Fitch	A+/AAA		9,000	0 39
Subtotal			\$ 95,666	\$ 4.16

Additional COI				
Bond Insurance	AGC	No	237,447	10 33
Total			\$ 333,113	\$ 14.49

Underwriting Spread	Amount	Per \$1,000
Takedown	100,044	4 35
Structure Fee	17,246	0 75
Spread Expenses	24,018	1 04
Total*	\$ 141,308	\$ 6.15

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	17,500

Syndicate Firms' Gross Tak	xedown & Share Profit / Loss	Risk	Structuri	ng Fee	Takee	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Morgan Keegan & Co	No	100 00%	100 00%	17,246	36 28%	36,294
Citigroup	No	0 00%	0.00%	-	35 74%	35,753
Edward Jones	No	0 00%	0.00%	-	19 27%	19,275
RBC Capital Markets	No	0.00%	0.00%	-	8 72%	8,723
Siebert Brandford Shank & Co	ВА	0.00%	0.00%	-	0.00%	-
Total		100.00%	100.00%	\$ 17,246	100.00%	\$ 100,044

## Texas Public Finance Authority

Issue: Texas Public Finance Authority, State of Texas General Obligation Refunding Bonds, Series 2009A - \$270,920,000 and Taxable General Obligation Bonds, Series 2009B (Build America Bonds-Direct Payment) - \$181,780,000

**Purpose:** The proceeds for Series 2009A were used to refund TPFA's outstanding General Obligation commercial paper within its Series 2002A, 2002B and 2008 Programs and pay the costs of issuance of the Tax-Exempt Bonds. The proceeds from Series 2009B Taxable Bonds were used to repair, renovate and construct state facilities for the Department of Aging and Disability Services, the Department of Public Safety, the Department of State Health Services and the Texas Historical Commission, and to pay the costs of issuance of the Taxable Bonds.

Par:	\$452,700,000
Method of Sale:	Negotiated
Board Approval:	July 23, 2009
Negotiated Sale:	August 11, 2009
Closing Date:	August 27, 2009
True Interest Cost (TIC):	3.36%
Net Interest Cost (NIC):	4.71%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson and Elkins LLP	No	80,863	0.18
Co-Bond Counsel	Bickerstaff Heath Delgado Acosta LLP	No	25,000	0.06
Financial Advisor	Coastal Securities	No	75,413	0.17
Printing	ImageMaster	No	2,318	0.01
Attorney General		No	19,000	0.04
Misœllaneous		No	5,651	0.01
Rating Agencies	Rating			
Moody's	Aa1		37,550	0.08
Standard and Poor's	AA+		35,000	0.08
Fitch	AA+		37,500	0.08
Subtotal			\$ 318,295	\$ 0.70

Underwriting Spread	Amount	Per \$1,000
Management Fee	113,175	0.25
Takedown	2,142,581	4.73
Spread Expenses	138,021	0.30
Total	\$ 2,393,777	\$ 5.29

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	65,000

Syndicate Firms' Gross Tak	edown & Share Profit / Loss	Risk	Manager	ment Fee	Take	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Bank of America/Merrill Lynch & Co.	No	45.00%	45.00%	50,929	44.27%	948,572
Siebert Brandford and Shank	BA	15.00%	15.00%	16,976	12.41%	265,883
Morgan Stanley	No	5.00%	5.00%	5,659	6.94%	148,787
Estrada Hinojosa & Co.	HA	5.00%	5.00%	5,659	4.18%	89,586
RBC Capital Markets	No	5.00%	5.00%	5,659	7.61%	163,052
Morgan Keegan & Co.	No	5.00%	5.00%	5,659	6.63%	142,131
Loop Capital Markets LLC	BA	5.00%	5.00%	5,659	5.35%	114,581
Ramirez & Co.	HA	5.00%	5.00%	5,659	3.02%	64,788
Piper Jaffray	No	5.00%	5.00%	5,659	5.68%	121,600
Southwest Securties	No	5.00%	5.00%	5,659	3.90%	83,602
Total		100.00%	100.00%	\$ 113,175	100.00%	\$ 2,142,581

## Texas State Technical College System

Issue: Texas State Technical College System, Revenue Financing System Bonds, Taxable Series 2008A

**Purpose:** The TSTC issued bonds for the purpose of refinancing a portion of the costs to acquire, construct and install a wind turbine as a renewable energy project near the System's campus located in Sweetwater, Texas by refunding a portion of outstanding commercial paper notes issued by the Texas Public Finance Authority to initially finance such project and to pay costs of issuance

Par:	\$1,000,000
Method of Sale:	Negotiated (Private Placement)
Board Approval:	September 18, 2008
Private Placement Sale:	November 17, 2008
Closing Date:	December 3, 2008
True Interest Cost (TIC):	1 00%
Net Interest Cost (NIC):	n/a

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	6,500	6 50
Paying Agent/Registrar	The Bank of N Y Mellon Trust Co	No	500	0 50
Purchase Counselor	Hunton & Williams, LLP	No	5,000	5 00
Attorney General		N/A	1,000	1 00
Subtotal			\$ 13,000	\$ 13.00

Additional COI	First Southwest Co	No	6,759	6 76
Total			\$ 19,759	\$ 19.76

Syndicate Firms' Gross	s Takedown & Share Profit / Loss	Manage	ement Fee	Taked	own
Syndicate Member	HUB	% Amount	\$ Amount	% Amount	\$ Amount
N/A	N/A	0.00%	-	0 00%	-
Total		100.00%	\$-	100.00%	\$-

## Texas State University System

Issue: Board of Regents of Texas State University System, Revenue Financing System Revenue Bonds, Series 2009

Purpose: The proceeds from the sale of the Bonds were used for the following purposes: (i) acquiring, purchasing, constructing, improving, renovating, enlarging or equipping property, buildings, structures, facilities, roads or related infrastructure for members of the Revenue Financing System, and (ii) paying certain costs of issuing the Bonds.

\$86,745,000
Negotiated
May 21, 2009
June 10, 2009
June 30, 2009
4.58%
4.87%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	61,619	0.71
Financial Advisor	First Southwest Co.	No	43,890	0.51
Printing	i-deal/ First Southwest Co.	No	4,990	0.06
Paying Agent/Registrar	The Bank of NY Mellon Trust Co.	No	4,500	0.05
Attorney General		N/A	9,500	0.11
Rating Agencies	Rating			
Moody's	Aa3		30,875	0.36
Standard & Poor's	AA-		50,000	0.58
Subtotal			\$ 205,374	\$ 2.37

Amount	Per	\$1,000
20,000		0.23
389,224		4.49
86,357		1.00
\$ 495,581	\$	5.71
\$	20,000 389,224 86,357	20,000 389,224 86,357

	Firm	HUB	Fees
Underwriter's Counsel	Fulbright & Jaworski LLP	No	65,059

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee		Takedown	
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Bardays Capital	No	45.00%	100.00%	20,000	78.72%	306,410
Morgan Stanley	No	30.00%	0.00%	-	9.87%	38,403
Loop Capital Markets LLC	BA	12.50%	0.00%	-	4.52%	17,576
Jackson Securities	BA	12.50%	0.00%	-	6.89%	26,835
Total		100.00%	100.00%	\$ 20,000	100.00%	\$ 389,224

## Texas Tech University System

Issue: Board of Regents of Texas Tech University System, Revenue Financing System Refunding and Improvement Bonds, Twelfth Series (2009)

Purpose: The TTUS issued these bonds for the following purposes: (i) acquiring, purchasing, constructing, improving, renovating, enlarging or equipping property, buildings, structures, facilities, roads, or related infrastructure for TTUS; (ii) refunding the refunded bonds; (iii) refunding the refunded Commercial Paper Notes and; (iv) paying the related issuance costs

Par:	\$170,825,000
Method of Sale:	Negotiated
Board Approval:	September 18, 2008
Negotiated Sale:	February 2, 2009
Closing Date:	April 3, 2009
True Interest Cost (TIC):	4 25%
Net Interest Cost (NIC):	4 46%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Fulbright & Jaworski LLP	No	120,527	0 71
Financial Advisor	First Southwest Co	No	86,913	0 51
Printing	i-Deal/Clements Printing	No	4,255	0.02
Paying Agent/Registrar	The Bank of NY Mellon Trust Co	No	4,500	0.03
Escrow Agent	The Bank of NY/Deutsche Bank	No	3,900	0.02
Attorney General		N/A	9,500	0.06
Rating Agencies	Rating			
Moody's	Aa3		68,330	0 40
Standard & Poor's	АА		60,000	0 35
Fitch	АА		45,000	0 26
Subtotal			\$ 402,925	\$ 2.36

Other Costs	Firm	HUB	Amount	Per \$1,000
Computer Structure Fee	First Southwest Co	No	12,000	0.07
Contingency	System	No	13,000	0.08
FA Fee for CP program increase	First Southwest Co	No	25,000	0 15
Total			\$ 452,925	2.65

Underwriting Spread	Amount	Per \$1,000
Management Fee	128,119	0 75
Takedown	672,176	3 93
Spread Expenses	110,258	0 65
Total*	\$ 910,553	\$ 5.33

	Firm	HUB	Fees	
Underwriter's Counsel	Vinson & Elkins LLP	No	68,330	

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Manageme	nt Fee	Takedown		
Syndicate Member	HUB	%	% Amount \$ Amount		% Amount	\$ Amount	
RBC Capital Markets	No	30 00%	30 00%	38,436	54 23%	364,536	
JP Morgan	No	20 00%	20 00%	25,624	14 98%	100,689	
Citigroup	No	12 50%	12 50%	16,015	15 86%	106,606	
Frost Bank	No	12 50%	12 50%	16,015	1 23%	8,250	
Estrada Hinojosa & Co	HA	12 50%	12 50%	16,015	0 65%	4,382	
Morgan Keegan & Co	No	12 50%	12 50%	16,015	13 05%	87,712	
Total		100.00%	100.00%	\$ 128,120	100.00%	\$ 672,175	

## Texas Transportation Commission

Issue: Texas Transportation Commission, Central Texas Turnpike System, First Tier Revenue Refunding Put Bonds, Series 2009

Purpose: Bond proceeds were used to refund the CTTS First Tier Revenue Series 2002B Variable-Rate Bonds outstanding and to pay associated costs of issuance and accrued interest

Par:	\$149,275,000
Method of Sale:	Negotiated
Board Approval:	December 2, 2008
Negotiated Sale:	February 26, 2006
Closing Date:	March 5, 2009
True Interest Cost (TIC):	5 05%
Net Interest Cost (NIC):	5 03%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	238,587	1 60
Financial Advisor	RBC Capital Markets	No	51,874	0 35
Trustee	The Bank of NY Mellon Trust Co	No	20,500	0 14
Printing	Image Master	No	3,074	0.02
Disdosure Counsel	McCall, Parkhurst & Horton LLP	No	29,855	0 20
Liquidity Provider Counsel		N/A	15,500	0.10
Paying Agent/Registrar	The Bank of NY Mellon Trust Co	No	500	0.00
Attorney General		N/A	9,500	0.06
Rating Agencies	Rating			
Moody's	Baa1		35,826	0 24
Standard & Poor's	BBB+		49,500	0 33
Fitch	BBB+		45,000	0.30
Subtotal			\$ 499,716	\$ 3.35

Underwriting Spread	Amount	Pe	r \$1,000
Takedown	1,119,563		7 50
Spread Expenses	133,596		0 89
Total*	\$ 1,253,159	\$	8.39

	Firm	HUB	Fees
Underwriter's Counsel	Winstead PC	No	100,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee		Takedown	
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Citigroup	No	50 00%	0.00%	-	49 96%	559,350
Estrada Hinojosa & Co	НА	25 00%	0.00%	-	24 72%	276,788
Southwest Securities	No	25 00%	0.00%	-	25 32%	283,425
Total		100.00%	0.00%	\$-	100.00%	\$ 1,119,563

### Texas Transportation Commission

Issue: Texas Transportation Commission, State of Texas General Obligation Mobility Fund Bonds, Taxable Series 2009A (Build America Bonds-Direct Payment)

**Purpose:** Bond proceeds were used to pay, or reimburse the State Highway Fund or Mobility Fund, for paying costs of constructing, reconstructing, acquiring, and expanding State highways and providing participation by the State in the payment of part of the costs of constructing and providing publidy owned toll roads and other public transportation projects, and paying costs of issuance

Par:	\$1,208,495,000
Method of Sale:	Negotiated
Board Approval:	May 21, 2009
Negotiated Sale:	August 19, 2009
Closing Date:	August 26, 2009
True Interest Cost (TIC)*:	3 62%
Net Interest Cost (NIC):	5 54%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	221,313	0 18
Financial Advisor	RBC Capital Markets	No	48,795	0.04
OS Preparation	ImageMaster	No	4,741	0.00
Paying Agent/Registrar	Wells Fargo Bank, N A	No	200	0.00
Disdosure Counsel	Fulbright & Jaworski LLP	No	121,850	0 10
Attorney General		N/A	9,500	0.01
Rating Agencies	Rating			
Moody's	Aa1		99,800	0.08
Standard & Poor's	AA+		77,900	0.06
Fitch	AA+		85,000	0.07
Subtotal			\$ 669,099	\$ 0.55

Underwriting Spread	Amount	Pe	er \$1,000
Takedown	7,480,584		6 1 9
Spread Expenses	298,782		0 25
Total*	\$ 7,779,366	\$	6.44

\*Total Underwriting Spread does indude Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	Bates & Coleman, PC	No	52,000
Co-Underwriter's Counsel	Locke Lord Bissell & Liddell LLP	No	78,000

Syndicate Firms' Gross Tak	edown & Share Profit / Loss	Risk	Managem	ent Fee	Tal	kedown
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Merrill Lynch & Co	No	56 00%	0.00%	-	56 00%	4,356,445
Estrada Hinojosa & Co	HA	5 50%	0.00%	-	5 50%	427,865
Jefferies & Company	No	5 50%	0.00%	-	5 50%	427,865
JP Morgan	No	5 50%	0.00%	-	5 50%	427,865
Loop Capital Markets LLC	BA	5 50%	0.00%	-	5 50%	427,865
Morgan Stanley	No	5 50%	0.00%	-	5 50%	427,865
Piper Jaffray	No	5 50%	0.00%	-	5 50%	427,865
Southwest Securities	No	5 50%	0.00%	-	5 50%	427,865
Wachovia Bank, N A	No	5 50%	0.00%	-	5 50%	427,865
Total		100.00%	0.00%	\$-	100.00%	\$ 7,779,365

\*True Interest Cost is shown net of federal subsidy

## **Texas Veterans Land Board**

Issue: Texas Veterans Land Board, State of Texas General Obligation Bonds Veterans' Housing Assistance Program, Fund II Series 2008B Bonds

Purpose: The proceeds of the bonds were used to originate loans to eligible Texas veterans from the Veterans' Housing Assistance Fund II

Par:	\$50,000,000
Method of Sale:	Negotiated
Board Approval:	August 29, 2008
Negotiated Sale:	September 4, 2008
Closing Date:	September 11, 2008
True Interest Cost (TIC):	floating
Net Interest Cost (NIC):	floating

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson & Elkins LLP	No	55,000	1 10
Co-Bond Counsel	Lannen & Oliver PC	BA	13,541	0 27
Financial Advisor	RBC Captial Markets	No	18,500	0 37
Printing	Island Printing	No	1,347	0.03
Liquidity Provider's Counsel	Chapman and Cutler LLP	No	10,100	0.20
Foreign Liquidity Provider's Counsel	Dexia Credit Local	No	1,500	0.03
Attorney General		N/A	9,500	0 19
Rating Agencies	Rating			
Moody's	Aa1/VMIG 1		15,500	0 31
Fitch	AA+/F1+		15,000	0.30
Subtotal			\$ 139,988	\$ 2.80

	Amount	Per \$1,000
Spread Expenses	29,112	0 58
Takedown	62,500	1 25
Total	\$ 91,612	\$ 1.83

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	25,000

Syndicate Firms' Gross Tal	xedown & Share Profit / Loss	Manage	ment Fee	Take	edown
Syndicate Member	HUB	% Amount	\$ Amount	% Amount	\$ Amount
Goldman Sachs	No	0.00%	-	52 00%	32,500
George K Baum & Company	No	0.00%	-	16 00%	10,000
JP Morgan	No	0.00%	-	16 00%	10,000
Ramirez & Co	НА	0.00%	-	16 00%	10,000
Total		100.00%	\$-	100.00%	\$ 62,500

# Texas Veterans Land Board

Issue: Texas Veterans Land Board, State of Texas General Obligation Bonds Veterans' Housing Assistance Program, Fund II Series 2009A Bonds

**Purpose:** The proceeds of the bonds were used to originate home loans to eligible Texas veterans (and ærtain surviving spouses) from the Veterans' Housing Assistance Fund II. Loans are to be used to toward the purchase of homes in Texas or toward making qualified improvements to homes in the state.

Par:	\$50,000,000
Method of Sale:	Negotiated
Board Approval:	February 12, 2009
Negotiated Sale:	February 26, 2009
Closing Date:	March 5, 2009
True Interest Cost (TIC):	4.34%
Net Interest Cost (NIC):	4.52%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Vinson & Elkins LLP	No	55,000	1.10
Co-Bond Counsel	Lannen & Oliver PC	BA	13,539	0.27
Financial Advisor	RBC Capital Markets	No	18,500	0.37
Printing	Island Printing	No	1,154	0.02
Registrar	Wells Fargo Bank, N.A.	No	-	0.00
Paying Agent/Registrar	Texas Comptroller of Public Accounts	N/A	-	0.00
Attorney General		N/A	9,500	0.19
Rating Agencies	Rating			
Standard & Poor's	АА		13,300	0.27
Fitch	AA+		15,000	0.30
Subtotal			\$ 125,993	2.52

Underwriting Spread	Amount	Per	\$1,000
Takedown	239,683		4.79
Spread Expenses	32,754		0.66
Total*	\$ 272,437	\$	5.45

	Firm	HUB	Fees
Underwriter's Counsel	Fulbright & Jaworski LLP	No	25,000

Syndicate Firms' Gross Tak	edown & Share Profit / Loss	Risk	Managem	ent Fee	Ta	akedown
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
JP Morgan	No	52.00%	-	-	55.24%	132,401
Estrada Hinojosa & Co.	НА	16.00%	-	-	2.91%	6,963
Morgan Stanley	No	16.00%	-	-	26.56%	63,662
Raymond James & Associates, Inc.	No	16.00%	-	-	15.29%	36,657
Total		100.00%	0.00%	\$ -	100.00%	\$ 239,683

Issue: Texas Water Development Board, State of Texas General Obligation Bonds, Water Financial Assistance Refunding Bonds, Series 2008B - \$23,510,000 and Series 2008C (EDAP) - \$34,235,000

**Purpose:** The proceeds of the bonds were deposited into the Financial Assistance Account and used to refund the Water Assistance Projects through the Water Infrastructure Fund program which provides financial assistance to certain political subdivisions for water and water-related projects, and to pay costs of issuance.

Par:	\$60,745,000
Method of Sale:	Negotiated
Board Approval:	September 18, 2008
Negotiated Sale:	December 4, 2008
Closing Date:	January 6, 2009
True Interest Cost (TIC):	3.79%
Net Interest Cost (NIC):	n/a

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	37,262	0.61
Financial Advisor	First Southwest Co.	No	48,399	0.80
Paying Agent	The Bank of NY Mellon Trust Co.	No	1,083	0.02
Escrow Agent	The Bank of NY Mellon Trust Co.	No	133	0.00
Attorney General		N/A	19,000	0.31
Rating Agencies	Rating			
Moody's	Aa1		14,500	0.24
Standard & Poor's	Aa1		15,400	0.25
Fitch	AA+		15,000	0.25
Subtotal			\$ 150,778	\$ 2.48

Underwriting Spread	Amount	Per \$1,000
Management Fee	45,559	0.75
Takedown	243,158	4.00
Spread Expenses	47,302	0.78
Total*	\$ 336,018	\$ 5.53

	Firm	HUB	Fees	
Underwriter's Counsel	Vinson & Elkins LLP	No	\$ 32,000	

Syndicate Firms' Gross Ta	akedown & Share Profit / Loss	Manage	ement Fee	Takee	down
Syndicate Member	HUB	% Amount	\$ Amount	% Amount	\$ Amount
Loop Capital Markets LLC	BA	84.64%	38,559	75.08%	182,551
Ramirez & Co.	HA	4.39%	2,000	3.91%	9,500
RBC Capital Markets	No	10.97%	5,000	6.66%	16,200
Wachovia Bank, N.A.	No	0.00%	-	0.43%	1,050
Selling Group:					
Citigroup	No			0.87%	2,125
Goldman Sachs	No			1.66%	4,025
Morgan Keegan & Co.	No			0.41%	988
JP Morgan	No			4.62%	11,225
Morgan Stanley	No			2.92%	7,094
Southwest Securites	No			1.95%	4,750
Piper Jaffray	No			1.50%	3,650
Total		100.00%	\$ 45,559	100.00%	\$ 243,158

Issue: Texas Water Development Board, State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds, Series 2009, Sub-series 2009A (Water Infrastructure Fund)

**Purpose:** The proceeds of the bonds were deposited into the Financial Assistance Account and used to finance certain Water Assistance Projects through the Water Infrastructure Fund program which provides financial assistance to certain political subdivisions for water and water-related projects and to pay costs of issuance

Par:	\$144,995,000
Method of Sale:	Negotiated
Board Approval:	January 22, 2009
Negotiated Sale:	February 3, 2009
Closing Date:	April 10, 2009
True Interest Cost (TIC):	4 29%
Net Interest Cost (NIC):	4 45%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	24,083	0 17
Financial Advisor	First Southwest Co	No	82,559	0 57
Paying Agent	The Bank of NY Mellon Trust Co	No	458	0.00
Attorney General		N/A	9,500	0.07
Travel Expenses		N/A	4,025	0.03
Rating Agencies	Rating			
Moody's	Aa1		28,900	0.20
Standard & Poor's	Aa1		23,100	0 16
Fitch	AA+		23,000	0 16
Subtotal			\$ 195,625	\$ 1.35

Underwriting Spread	Amount	Per \$1,000
Management Fee	72,498	0 50
Takedown	635,280	4 38
Spread Expenses	78,539	0 54
Total*	\$ 786,317	\$ 5.42

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	\$ 45,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee Takedo			down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Morgan Stanley	No	36 00%	62 76%	45,498	50 53%	320,987
Citigroup	No	8 00%	4 83%	3,500	8 09%	51,410
Goldman Sachs	No	8 00%	0.00%	0	4 41%	28,010
JP Morgan	No	8 00%	9 66%	7,000	9 33%	59,250
Loop Capital Markets LLC	No	8 00%	4 83%	3,500	3 48%	22,103
Ramirez & Co	No	8 00%	2 76%	2,000	0 32%	2,050
RBC Capital Markets	No	8 00%	9 66%	7,000	17 98%	114,246
Southwest Securities	No	8 00%	4 14%	3,000	5 86%	37,225
Walton Johnson & Co	BA	8 00%	1 38%	1,000	0.00%	0
Total		100.00%	100.02%	\$ 72,498	100.00%	\$ 635,281

Issue: Texas Water Development Board, State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds, Series 2009C-1, and Water Financial Assistance Refunding Bonds, Series 2009C-2, and Series 2009D (State Participation Program)

**Purpose:** The bonds were issued for two separate programs, the Texas Water Development Fund II (D-FUND II) Program and the State Participation Program The proceeds of the Tax-Exempt Bonds Series 2009C were used to: (i) fund new loans in the D-Fund II Program and for a current refunding of the Board's remaining outstanding State of Texas Water Financial Assistance Bonds - Series 1999A and (ii) pay costs of issuance The proceeds of the Tax-Exempt Bonds Series 2009D were used: (i) for a current refunding of the Board's remaining outstanding State of Texas Water Financial Assistance Bonds, Series 1999C (State Participation Program) and (ii)

Par:	\$332,420,000
Method of Sale:	Negotiated
Board Approval:	May 28, 2009
Negotiated Sale:	June 10, 2009
Closing Date:	June 30, 2009
True Interest Cost (TIC):	C1 4 71; C2 3 48; D 4 80
Net Interest Cost (NIC):	C1 4 81; C2 3 57; D 4 85

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkurst & Horton LLP	No	19,949	0.06
Financial Advisor	First Southwest Co	No	105,628	0 32
Printing	ImageMaster	No	1,655	0.00
Paying Agent/Registrar	The Bank of NY Mellon Trust Co	No	1,142	0.00
Escrow Verification	Grant Thornton	No	1,250	0.00
Attorney General		N/A	19,000	0.06
Misœllaneous		N/A	8,635	0.03
Rating Agencies	Rating			
Moody's	Aa1		33,100	0 10
Standard & Poor's	АА		30,000	0.09
Fitch	AA+		36,000	0 11
Subtotal			\$ 256,359	\$ 0.77

Underwriting Spread	Amount	Per	\$1,000
Management Fee	83,105		0 25
Takedown	1,568,517		4 72
Spread Expenses	84,435		0 25
Total*	\$ 1,736,057	\$	5.22

	Firm	HUB	Fees
Underwriter's Counsel	Fulbright & Jaworski LLP	No	30,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee Take			down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
JP Morgan	No	30 02%	40 10%	33,329	45 10%	707,413
RBC Capital Markets	No	20 00%	25 00%	20,776	16 56%	259,707
Bardays Capital	No	7 14%	8 12%	6,750	9 84%	154,406
M R Beal and Company	No	7 14%	0.00%	-	7 10%	111,403
Coastal Securities	No	7 14%	3 31%	2,750	1 76%	27,664
Sterne Agee & Leach, Inc	No	7 14%	4 81%	4,000	3 36%	52,635
Fidelity Capital Markets	No	7 14%	8 12%	6,750	9 85%	154,554
Frost National Bank	No	7 14%	8 12%	6,750	3 21%	50,313
SAMCO	No	7 14%	2 41%	2,000	3 21%	50,422
Total		100.00%	100.00%	\$ 83,105	100.00%	\$1,568,517

Issue: Texas Water Development Board, State of Texas General Obligation Bonds, State of Texas Water Financial Assistance Bonds, Series 2009, Sub-series 2009B (Water Infrastructure Fund)

**Purpose:** Bond proceeds were used to augment the funding of the Texas Water Infrastructure Fund to provide financial assistance to eligible Texas political subdivisions and pay the costs of issuance of the bonds.

Par:	\$157,240,000
Method of Sale:	Negotiated
Board Approval:	January 22, 2009
Negotiated Sale:	May 5, 2009
Closing Date:	May 28, 2009
True Interest Cost (TIC):	4.02%
Net Interest Cost (NIC):	4.22%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	15,698	0.10
Financial Advisor	First Southwest Co.	No	41,438	0.26
Paying Agent/ Registrar	The Bank of NY Mellon Trust Co.	No	375	0.00
Printing	ImageMaster	No	1,180	0.01
Miscellaneous		No	1,529	0.01
Attorney General		N/A	9,500	0.06
Rating Agencies	Rating			
Moody's	Aa1		28,900	0.18
Standard & Poor's	AA		12,895	0.08
Fitch	AA+		25,000	0.16
Subtotal			\$ 136,515	\$ 0.87

Underwriting Spread	Amount		Per	\$1,000
Management Fee	78	,620		0.50
Takedown	715	,014		4.55
Spread Expenses	61	,470		0.39
Total*	\$ 855	,104	\$	5.44

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	30,000

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Managen	nent Fee	Takedown		
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount	
Morgan Stanley	No	37.00%	65.66%	51,260	63.28%	452,439	
Citigroup	No	9.00%	7.63%	6,000	8.54%	61,081	
Goldman Sachs	No	9.00%	1.27%	1,000	2.38%	17,000	
JP Morgan	No	9.00%	7.63%	6,000	10.14%	72,506	
Loop Capital Markets LLC	BA	9.00%	1.27%	1,000	2.78%	19,880	
Ramirez & Co.	НА	9.00%	5.09%	4,000	0.21%	1,500	
RBC Capital Markets	HA	9.00%	3.82%	3,000	4.17%	29,878	
Southwest Securities	No	9.00%	7.63%	6,000	8.50%	60,760	
Total		100.00%	100.00%	\$ 78,260	100.00%	\$ 715,044	

Issue: Texas Water Development Board, State Revolving Fund Subordinate Lien Revenue Bonds, Series 2009A, Sub-series 2009A-1 and Subordinate Lien Revenue Refunding Bonds, Series 2009A and Sub-series 2009A-2

**Purpose:** The Series 2009A Bonds were issued (i) to provide funds to reimburse the State Revolving Fund for its previous purchase of Political Subdivision Bonds (the "Series 2009A-1 Bonds"), (ii) to provide funds to refund a portion of the "Refunded Bonds" (the "Series 2009A-2 Bonds"), and (iii) to pay the costs of issuance of the Series 2009A Bonds.

Par:	\$257,740,000
Method of Sale:	Negotiated
Board Approval:	July 20, 2009
Negotiated Sale:	July 29, 2009
Closing Date:	August 18, 2009
True Interest Cost (TIC):	4.01%; 2.42%
Net Interest Cost (NIC):	4.23%; 2.59%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkurst & Horton LLP	No	28,063	0.11
Financial Advisor	First Southwest Co.	No	112,183	0.44
Printing	ImageMaster	No	3,024	0.01
Paying Agent/Registrar	The Bank of NY Mellon Trust Co.	No	500	0.00
Escrow Agent	The Bank of NY Mellon Trust Co.	No	67	0.00
Escrow Verification	Grant Thorton	No	1,250	0.00
Attorney General		N/A	9,500	0.04
Misœllaneous		N/A	7,093	0.03
Rating Agencies	Rating			
Moody's	Aaa		33,100	0.13
Standard & Poor's	AAA		46,800	0.18
Fitch	AAA		36,000	0.14
Subtotal			\$ 277,580	\$ 1.08

Underwriting Spread	Amount	Per \$1,000
Management Fee	77,322	0.30
Takedown	1,187,400	4.61
Spread Expenses	80,923	0.31
Total*	\$ 1,345,645	\$ 5.22

	Firm	HUB	Fees
Underwriter's Counsel	Vinson & Elkins LLP	No	37,500

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee T		Take	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Merrill Lynch & Co.	No	35.00%	42.71%	33,022	55.00%	653,091
Jefferies & Company	No	20.00%	27.16%	21,000	11.25%	133,625
Estrada Hinojosa & Co.	HA	7.50%	2.13%	1,650	0.29%	3,500
Raymond James & Associates, Inc.	No	7.50%	1.94%	1,500	2.83%	33,554
Siebert Brandford and Shank	BA	7.50%	2.13%	1,650	6.11%	72,527
Morgan Keegan & Co.	No	7.50%	9.05%	7,000	13.86%	164,624
Stifel Nicolaus	No	7.50%	7.44%	5,750	2.23%	26,466
Piper Jaffray	No	7.50%	7.44%	5,750	8.42%	100,013
Total		100.00%	100.00%	\$ 77,322	100.00%	\$ 1,187,400

#### Texas Woman's University

Issue: Board of Regents of Texas Woman's University, Revenue Financing System Bonds, Series 2009

**Purpose:** The proceeds of the bonds were used to construct and equip a new Institute for Health Sciences -Dallas Center which will consolidate the existing Parkland and Presbyterian campuses into one facility to establish a collaborative learning environment. The eight story facility will contain approximately 190,000 sq. ft with a 220 seat auditorium with stepped seating, a stroke center, a one-stop student services center and lobby, several tiered and non-tiered dassrooms of various sizes and a building services facility that indudes a dock/maintenance area. The Center will also house student study spaces, dining/lounge space, a fitness center, student organizational spaces and a large multi-purpose room. In addition, the Center will also contain a number of teaching and observation laboratories.

Par:	\$20,400,000
Method of Sale:	Negotiated
Board Approval:	January 30, 2009
Negotiated Sale:	February 4, 2009
Closing Date:	April 4, 2009
True Interest Cost (TIC):	4 52%
Net Interest Cost (NIC):	4 50%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	16,000	0 78
Financial Advisor	RBC Capital Markets	No	43,094	2 11
Printing	Island Printing/i-Deal Prospectus	No	2,420	0 12
Paying Agent/Registrar	The Bank of NY Mellon Trust Co	No	415	0.02
Attorney General		N/A	9,500	0 47
Rating Agencies	Rating			
Moody's	Aa3		22,500	1 10
Standard & Poor's	AAA		18,000	0 88
Subtotal			\$ 111,929	\$ 5.49

Other Costs	Firm	HUB	Amount	Per \$1,000
Credit Enhancement	Financial Security Insurance	No	97,897	4 80
Total			\$ 209,826	10.29

Underwriting Spread	Amount	Per	\$1,000
Management	20,400		1 00
Takedown	95,906		4 70
Spread Expenses	18,392		0 90
Total*	\$ 114,298	\$	6.60

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	12,500

Syndicate Firms' Gross Ta	akedown & Share Profit / Loss Risk Management Fee		nent Fee	Takedown		
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Morgan Keegan & Co	No	50 00%	50 00%	10,200	64 39%	61,756
Estrada Hinojosa & Co	НА	25 00%	25 00%	5,100	19 69%	18,888
Piper Jaffray	No	25 00%	25 00%	5,100	15 91%	15,263
Total		100.00%	100.00%	\$ 20,400	99.99%	\$ 95,907

#### The Texas A&M University System

Issue: Board of Regents of The Texas A&M University System, Revenue Financing System Bonds, Series 2009 A and Series 2009B

**Purpose:** The Series A and Series B Bonds were issued for the purpose of: (i) financing and refinancing the costs of acquiring, purchasing, constructing, improving, enlarging, and equipping the property and facilities of the Participants of the Revenue Financing System; (ii) refunding all or a portion of any outstanding Parity Obligations previously issued by the Board pursuant to the Third through the Nineteenth Supplemental Resolutions to the Master Resolution; (iii) refunding all or a portion of the Board's outstanding RFS Commercial Paper Notes, Series B to provide permanent financing for facilities and improvements financed with the proceeds of the Notes; (iv) and paying the related costs of fissuance.

Par (Series A):	\$251,735,000
Par (Series B):	\$78,085,000
Method of Sale:	Negotiated
Board Approval:	February 12, 2009
Negotiated Sale:	February 13, 2009
Closing Date:	March 11, 2009
True Interest Cost (TIC):	4.02%; 4.35%
Net Interest Cost (NIC):	4.25%; 4.52%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	133,558	0.53
Financial Advisor	First Southwest Co.	No	164 934	0.66
Printing	i-Deal/Clements Printing	No	4,500	0.02
Paying Agent/Registrar	Regions Bank	No	6,244	0.02
Escrow Agent	US Bank CP/Bank of NY Series 1997	No	1,375	0.01
Disdosure Counsel	McCall, Parkhurst & Horton LLP	No	30,000	0.12
Attorney General		N/A	19,000	0.08
Rating Agencies	Rating			
Moody's	Aa3		85 475	0.34
Standard & Poor's	AA+		52,500	0.21
Fitch	AA+		15,000	0.06
Subtotal			\$ 512,586	\$ 2.04

#### Series 2009A:

Underwriting Spread	Amount	Per \$1	,000
Takedown	1,114,931		4.43
Spread Expenses	78,179		0.31
Total*	\$ 1,193,110	\$	4.74

\*Total Underwriting Spread does indude Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	34,346

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Management Fee Take			down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
JP Morgan	No	30.00%	0.00%	-	53.27%	593,873
RBC Capital Markets	No	15.00%	0.00%	-	12.56%	140,022
Piper Jaffray	No	15.00%	0.00%	-	10.33%	115,208
Merrill Lynch & Co.	No	8.00%	0.00%	-	9.20%	102,598
Banc of America Securities LLC	No	8.00%	0.00%	-	2.63%	29,318
Ramirez & Co.	HA	8.00%	0.00%	-	2.79%	31 137
Siebert Brandford Shank & Co.	BA	8.00%	0.00%	-	6.64%	74,014
M.R. Beal & Company	No	8.00%	0.00%	-	2.58%	28,761
Total		100.00%	0.00%	\$ -	100.00%	\$ 1,114,931

Series 2009B:

Underwriting Spread	Amount	Per \$1,000
Takedown	360 849	1.43
Spread Expenses	23,360	0.09
Total*	\$ 384,209	\$ 1.53

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	10,654

Syndicate Firms' Gross	Takedown & Share Profit / Loss	Risk	Manager	nent Fee	Take	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Morgan Keegan & Co.	No	30.00%	0.00%	-	30.00%	227,994
Citigroup	No	23.00%	0.00%	-	23.00%	54,633
Morgan Stanley	No	23.00%	0.00%	-	23.00%	47,698
Estrada Hinojosa & Co.	HA	8.00%	0.00%	-	8.00%	2 250
Loop Capital Markets LLC	BA	8.00%	0.00%	-	8.00%	23,570
SBK - Brooks	BA	8.00%	0.00%	-	8.00%	4,750
Total		100.00%	0.00%	\$-	100.00%	\$ 360,895

## University of Houston System

Issue: Board of Regents of The University of Houston System, Consolidated Revenue and Refunding Bonds, Series 2009

**Purpose:** Proceeds from the sale of the Bonds were used to (i) defease certain outstanding notes, (ii) finance the acquisition, purchase, construction, improvement, enlargement, and equipping of property, buildings, structures, activities, services, operation and other facilities, roads, or infrastructure related for or on behalf of the System, including individual campuses of the System, and (iii) pay the costs of issuing the Bonds

Par:	\$108,395,000
Method of Sale:	Negotiated
Board Approval:	November 20, 2008
Negotiated Sale:	January 13, 2009
Closing Date:	February 4, 2009
True Interest Cost (TIC):	4 42%
Net Interest Cost (NIC):	4 57%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Fulbright & Jaworski LLP	No	50,007	0 46
Financial Advisor	First Southwest Co	No	53,085	0 49
Printing	First Southwest Co	No	2,000	0 02
Paying Agent/Registrar	Wells Fargo Bank, N A	No	500	0.00
Attorney General		N/A	9,500	0 09
Rating Agencies	Rating			
Moody's	Aa3		33,467	0 31
Standard and Poor's	AA-		40,000	0 37
Subtotal			\$ 188,559	\$ 1.74

Underwriting Spread	Amount	Per \$1,000
Takedown	485,398	4 48
Management Fee	54,198	0 50
Spread Expenses	53,203	0 49
Total*	\$ 592,799	\$ 5.47

	Firm	HUB	Fees
Underwriter's Counsel	Braœwell & Giulliani	No	27,099

Syndicate Firms' Gross Takeo	lown & Share Profit / Loss	Risk	Manage	ment Fee	Tak	edown
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
RBC Capital Markets	No	37 50%	37 50%	20,324	37 50%	182,024
DEPFA First Albany	No	37 50%	37 50%	20,324	37 50%	182,024
Loop Capital Markets LLC	BA	12 50%	12 50%	6,775	12 50%	60,675
Ramirez & Co	HA	12 50%	12 50%	6,775	12 50%	60,675
Total		100.00%	100.00%	\$ 54,198	100.00%	\$ 485,398

## University of Houston System

Issue: Board of Regents of The University of Houston System, Consolidated Revenue and Refunding Bonds, Series 2009A

**Purpose:** Proceeds from the sale of the Bonds were used to (i) refund and discharge certain outstanding bonds (Consolidated Revenue Bonds, Series 1999); (ii) finance the acquisition, purchase, construction, improvement, enlargement, and equipping of property, buildings, structures, activities, services, operations and other facilities, roads, or related infrastructure for or on behalf of the System, induding individual campuses of the System, and (iii) pay the costs of issuing the Bonds and refunding the Series 1999 Bonds

\$71,175,000
Competitive
May 8, 2009
June 2, 2009
July 2, 2009
4 35%
N/A

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	Fulbright & Jaworski LLP	No	1,250	0.02
Financial Advisor	First Southwest Co	No	50,277	0 71
Printing	First Southwest Co	No	2,760	0.04
Paying Agent/Registrar	Wells Fargo Bank, N A	No	500	0.01
OS Printing	First Southwest Co	N/A	2,500	0.04
Rating Agencies	Rating			
Moody's	Aa3		25,200	0 35
Standard & Poor's	AA-		34,500	0 48
Subtotal			\$ 116,987	\$ 1.64

Underwriting Spread	Amount	Ре	r \$1,000
Takedown	111,209		1 56
Spread Expenses	35,453		0 50
Total*	\$ 146,662	\$	2.06

	Firm	HUB	Fees
Underwriter's Counsel	N/A	N/A	-

Syndicate Firms' Gross T	'akedown & Share Profit / Loss	e Profit / Loss Risk Management Fee		Takedown		
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Wachovia Bank, N A	No	91 57%	0.00%	-	91 57%	101,834
Wachovia Securities	No	7 02%	0.00%	-	7 02%	7,812
First Winston Securities	WO	1 40%	0.00%	-	1 40%	1,562
Total		100.00%	0.00%	\$-	100.00%	\$ 111,209

Issue: Board of Regents of The University of Texas System, Revenue Financing System Bonds, Series 2008A

**Purpose:** Bond proceeds were used to provide new money to fund construction and acquisition costs of projects in the Capital Improvement Plan and to pay costs of issuance.

Par:	\$256,735,000
Method of Sale:	Negotiated
Board Approval:	September 2, 2008
Negotiated Sale:	January 6, 2009
Closing Date:	January 6, 2009
True Interest Cost (TIC):	4.43%
Net Interest Cost (NIC):	4.50%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	106,847	0.42
Printing	ImageMaster	No	2,600	0.01
Paying Agent/Registrar	Regions Bank	No	2,250	0.01
Escrow Agent	Deutsche Bank	No	250	0.00
Securities Counsel	McCall, Parkhurst & Horton LLP	No	35,000	0.14
Attorney General		N/A	9,500	0.04
Misœllaneous		N/A	1,943	0.01
Rating Agencies	Rating			
Moody's	Aaa		51,347	0.20
Standard & Poor's	ААА		47,250	0.18
Fitch	ААА		15,000	0.06
Subtotal			\$ 271,987	\$ 1.06

Underwriting Spread	Amount	Per \$1,000
Takedown	1,146,150	4.46
Spread Expenses	73,341	0.29
Total*	\$ 1,219,491	\$ 4.75

	Firm	HUB	Fees
Underwriter's Counsel	Andrews Kurth LLP	No	38,510

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Tak	edown
Syndicate Member	HUB	% Amount	% Amount	\$ Amount
Morgan Stanley	No	50.00%	76.23%	873,682
Morgan Keegan & Co.	No	35.00%	9.85%	112,871
Loop Capital Markets LLC	BA	5.00%	6.15%	70,443
Ramirez & Co.	НА	5.00%	4.45%	51,029
Siebert Branford Shank & Co.	BA	5.00%	3.33%	368,126
Total		100.00%	100.00%	\$ 1,476,151

Issue: Board of Regents of The University of Texas System, Revenue Financing System Taxable Bonds, Series 2009B

**Purpose:** Bond proceeds were used for the purpose of refinancing a portion of the Board's Revenue Financing System Commercial Paper Notes, Series A, and financing the costs of campus improvements of certain Members of the Revenue Financing System

\$330,545,000
Negotiated
May 28, 2009
June 10, 2009
June 17, 2009
4 14%
6 31%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	127,678	0 39
Paying Agent/ Registrar	Wells Fargo Bank, N A	No	1,775	0 01
Es <b>c</b> row Agent	Deutsche Bank	No	500	0.00
Escrow Verification	Grant Thornton	No	3,500	0 01
Disdosure Counsel	McCall, Parkhurst & Horton LLP	No	22,976	0 07
Printing	ImageMaster	HA	5,000	0.02
Attorney General		N/A	9,500	0.03
Rating Agencies	Rating			
Moody's	Aaa		49,235	0 15
Standard & Poor's	AAA		43,983	0 13
Fitch	AAA		16,412	0.05
Subtotal			\$ 280,559	\$ 0.85

Additional COI			
Travel	N/A	3,000	0 01
Contingency	N/A	1,000	0.00
Total		\$ 284,559	\$ 0.86

Underwriting Spread	Amount	Per \$1	,000
Takedown	2,479,088		7 50
Spread Expenses	414,385		1 25
Total*	\$ 2,893,473	\$	8.75

\*Total Underwriting Spread does include Underwriter's Counsel fee

	Firm	HUB	Fees
Underwriter's Counsel	Vinson & Elkins LLP	No	66,142

Syndicate Firms' Gross Ta	kedown & Share Profit / Loss	Risk	Management Fee		Takedown	
Syndicate Member	HUB	%	% Amount	% Amount \$ Amount 9		\$ Amount
Morgan Stanley	No	50 00%	0.00%	-	35 00%	867,681
JP Morgan	No	50 00%	0.00%	-	35 00%	867,681
Morgan Keegan & Co	No	0.00%	0.00%	-	6 00%	148,745
RBC Capital Markets	No	0.00%	0.00%	-	6 00%	148,745
Wachovia Bank, N A	No	0.00%	0.00%	-	6 00%	148,745
Estrada Hinojosa & Co	НА	0.00%	0.00%	-	6 00%	148,745
Loop Capital Markets LLC	BA	0.00%	0.00%	-	6 00%	148,745
Total		100.00%	0.00%	\$-	100.00%	\$2,479,087

\* Series 2009B sold on a Group Net basis.

Issue: Board of Regents of The University of Texas System, Revenue Financing System Bonds, Series 2009D

**Purpose:** Proceeds from the sale of the Bonds were used for the purpose of (i) refinancing a portion of the Board's Tax-Exempt Commercial Paper Notes designated as Revenue Financing System Commercial Paper Notes, Series A in the aggregate principal amount of \$258,995,000, (ii) refunding certain Parity Debt in the aggregate principal amount of \$16,115,000, and (iii) paying the costs of issuance of the Bonds.

Par:	\$260,005,000
Method of Sale:	Negotiated
Board Approval:	May 28, 2009
Negotiated Sale:	June 25, 2009
Closing Date:	July 15, 2009
True Interest Cost (TIC):	3.82%
Net Interest Cost (NIC):	3.99%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	107,220	0.41
Printing	ImageMaster	HA	5,000	0.02
Paying Agent/Registrar	Wells Fargo Bank, N.A.	No	1,775	0.01
Escrow Agent	Deutsche Bank	No	500	0.00
Escrow Verification	Grant Thornton	No	3,500	0.01
Disdosure Counsel	McCall, Parkhurst & Horton LLP	No	12,024	0.05
Attorney General		N/A	9,500	0.04
Misœllaneous		N/A	4,000	0.02
Rating Agencies	Rating			
Moody's	Aaa		25,765	0.10
Standard & Poor's	AAA		23,017	0.09
Fitch	AAA		8,588	0.03
Subtotal			\$ 200,889	0.77

Underwriting Spread	Amount	t	Per \$1	,000
Takedown		1,191,778		4.58
Spread Expenses		93,058		0.36
Total*	\$	1,284,836	\$	4.94

	Firm	HUB	Fees
Underwriter's Counsel	Vinson & Elkins LLP	No	49,776

Syndicate Firms' Gross Taked	lown & Share Profit / Loss	Risk	Managem	ent Fee	Take	down
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount
Morgan Stanley	No	35.00%	-	-	13.69%	163,169
JP Morgan	No	35.00%	-	-	58.25%	694,209
Morgan Keegan & Co.	No	6.00%	-	-	6.70%	79,890
RBC Capital Markets	No	6.00%	-	-	5.05%	60,150
Wachovia Bank, N.A.	No	6.00%	-	-	2.85%	33,983
Estrada Hinojosa & Co.	HA	6.00%	-	-	2.34%	27,906
Loop Capital Markets LLC	BA	6.00%	-	-	2.36%	28,153
Fidelity Capital Markets	No				2.21%	26,306
Stifel Nicolaus	No				0.76%	9,088
Frost National Bank	No				0.31%	3,750
Edward D. Jones & Co.	No				0.43%	5,150
First Southwest Co.	No				0.48%	5,750
Southwest Securities	No				2.72%	32,463
Jackson Securities	BA				0.73%	8,750
Cabrera Capital Markets	НА		-	-	1.10%	13,063
Sterne Agee & Leach, Inc	No		-	-	0.00%	0
Total		100.00%	0.00%	\$-	100.00%	\$ 1,191,778

# University of North Texas System

Issue: Board of Regents of the University of North Texas System, Revenue Financing System Bonds, Series 2009

**Purpose:** The Series 2009 Bonds were issued in one or more series to refinance into long-term debt the commercial paper notes used for interim construction financing for the System's new Public Health Education Building, to fund proceeds to complete the construction of the Public Health Education Building and to pay costs of issuance.

Par:	\$38,650,000
Method of Sale:	Negotiated
Board Approval:	November 20, 2008
Negotiated Sale:	January 21, 2009
Closing Date:	February 19, 2009
True Interest Cost (TIC):	4.50%
Net Interest Cost (NIC):	4.62%

Issuance Costs	Firm	HUB	Amount	Per \$1,000
Bond Counsel	McCall, Parkhurst & Horton LLP	No	21,059	0.54
Financial Advisor	First Southwest Co.	No	20,325	0.53
Printing	i-Deal/Clements Printing	No	2,668	0.07
Paying Agent/Registrar	The Bank of NY Mellon Trust Co.	No	5,000	0.13
Attorney General		N/A	9,500	0.25
Rating Agencies	Rating			
Moody's	Aa3		27,000	0.70
Fitch	AA-		25,000	0.65
Subtotal			\$ 110,552	\$ 2.86

166,152		4.30
		4.50
38,650		1.00
33,622		0.87
238,424	\$	6.17
	/	238,424 \$

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	Firm	HUB	Fees
Underwriter's Counsel	Locke Lord Bissell & Liddell LLP	No	23,573

Syndicate Firms' Gross Takedown & Share Profit / Loss		Risk	Managen	nent Fee	Takedown		
Syndicate Member	HUB	%	% Amount	\$ Amount	% Amount	\$ Amount	
Morgan Keegan & Co.	No	40.00%	40.00%	15,460	49.20%	81,747	
Coastal Securites	No	20.00%	20.00%	7,730	29.85%	49,596	
Estrada Hinojosa & Co.	НА	20.00%	20.00%	7,730	7.64%	12,695	
RBC Capital Markets	No	20.00%	20.00%	7,730	13.32%	22,131	
Total		100.00%	100.00%	\$ 38,650	100.00%	\$ 166,169	

# Appendix B State Commercial Paper and Variable-Rate Note Programs

Several state agencies and institutions of higher education have established variablerate debt financing programs that provide financing for equipment or capital projects or provide loans to eligible entities.

As of August 31, 2009, a total of \$6.06 billion was authorized for state commercial paper or variable-rate note programs. Of this amount, \$987.7 million was outstanding as of the end of fiscal 2009 *(Table B1),* approximately \$813 million under the amount outstanding at fiscal year-end 2008.

A brief summary of each variable-rate debt program is provided below.

# Texas Department of Agriculture

In 1991, the Texas Agricultural Finance Authority (TAFA), a public authority within the Texas Department of Agriculture, was authorized to establish a taxable commercial paper note program. The TAFA issues commercial paper to purchase and guarantee loans made to businesses involved in the production, processing, marketing and exporting of Texas agricultural products. The commercial paper notes are a general obligation of the state; however, the program is designed to be self-supporting.

During fiscal 1995, TAFA established a second general obligation taxable commercial paper note program. Proceeds from this program are used to make funds available for the Farm and Ranch Finance Program. The program was established to provide loans and other financial assistance through local lending institutions to eligible borrowers for the purchase of farm or ranch land.

# Texas Department of Housing and Community Affairs

The Texas Department of Housing and Community Affairs (TDHCA) established a single family mortgage revenue commercial paper program in 1994. The program enables the TDHCA to capture mortgage payments and prepayments and recycle them into mortgage loans. By issuing commercial paper notes to satisfy the mandatory redemption provisions of outstanding single family mortgage revenue bonds instead of using the payments and prepayments to redeem bonds, the TDHCA is able to preserve the private activity volume cap and generate new mortgage loans. Commercial paper refunding bonds are issued from time to time to pay off the commercial paper notes, and the payments and prepayments are used to make new mortgage loans, the revenues from which are used to repay the principal and interest on commercial paper refunding bonds.

# Texas Department of Transportation

In July 2005, the Texas Transportation Commission, the governing body of the Texas Department of Transportation (the "Department"), authorized a commercial paper program. TxDOT is authorized to issue up to \$500 million in notes to carry out the functions of the Department.

# Texas Economic Development and Tourism Office

In 1992, the Department of Commerce, subsequently the Texas Economic Development and Tourism Office (the "Office") was granted \$300 million of authority to issue commercial paper to fund loans under three programs to Texas businesses. Under the first program marketed as the Texas Leverage Fund, the Office approves loans to local industrial development corporations. Revenues from an optional local half-cent sales tax for

	as of August 31,				
	TYPE OF	AMOUNT	AMOUNT ISSUED	AMOUNT	
ISSUER	PROGRAM	AUTHORIZED	FISCAL 2009	OUTSTANDING	
Texas Department of Agriculture*					
TAFA	Commercial Paper - Series A	\$50,000,000	<b>\$</b> 0	\$25,000,000	
Farm and Ranch Loans	Commercial Paper - Series B	\$25,000,000	<b>\$</b> 0	<b>\$</b> 0	
Texas Dept. of Housing & Community Affairs	Commercial Paper	\$75,000,000	<b>\$</b> 0	<b>\$</b> 0	
Texas Department of Transportation	Commercial Paper - Series A	\$500,000,000	\$445,000,000	\$300,000,000	
Texas Economic Dev & Tourism Office**	Commercial Paper	\$25,000,000	\$9,332,000	\$9,332,000	
Texas Public Finance Authority					
Revenue	Commercial Paper - 2003	\$150,000,000	\$5,500,000	\$107,320,000	
General Obligation	Commercial Paper - 2002A	\$881,000,000	\$53,600,000	\$3,000,000	
General Obligation	Commercial Paper - 2002B	\$175,000,000	\$20,000,000	<b>\$</b> 0	
General Obligation	Commercial Paper - 2008	\$1,000,000,000	\$64,000,000	\$20,000,000	
General Obligation - Cancer Prevention	Commercial Paper - Series A	¢225 000 000	<b>\$</b> 0	\$0	
Research Institute of Texas ***	Commercial Paper - Series B	\$225,000,000	<b>\$</b> 0	<b>\$</b> 0	
Texas Tech University System					
Revenue Financing System	Commercial Paper	\$150,000,000	\$40,808,000	\$44,367,000	
The Texas A&M University System					
Permanent University Fund	Flexible-Rate Notes	\$125,000,000	\$100,000,000	<b>\$</b> 0	
Revenue Financing System	Commercial Paper	\$300,000,000	\$32,565,000	\$16,200,000	
The University of Texas System					
Permanent University Fund	Flexible-Rate Notes	\$400,000,000	\$0	<b>\$</b> 0	
Permanent University Fund ***	Commercial Paper - Series A		\$0	\$0	
Permanent University Fund ***	Commerical Paper - Series B	\$500,000,000	\$250,000,000	\$250,000,000	
Revenue Financing System ***	Commercial Paper - Series A		\$233,815,000	\$180,759,000	
Revenue Financing System ***	Commercial Paper - Series B	\$1,250,000,000	\$30,737,000	******,****,**** \$0	
University of Houston System			ποο, οι, οι	1.	
Revenue Financing System	Commercial Paper	\$125,000,000	\$46,000,000	\$27,300,000	
University of North Texas System		·····	π,,	π,,0000	
Revenue Financing System	Commercial Paper	\$100,000,000	\$63,842,000	\$4,381,000	
Total		\$6,056,000,000	\$1,395,199,000	\$987,659,000	

Table B1

Agriculture) has approved a \$100 million program amount.

\*\*Represents the maximum amount authorized by the Bond Review Board; however, the program has a \$300 million program amount.

\* Represents the maximum amount authorized by the Bond Review Board; however, the Texas Agricultural Finance Authority (Department of

\*\*\* Represents culmulative total amount for Series A (tax-exempt) & B (taxable) with no limitation on the amount issued in each series, provided that the total outstanding amount will not exceed the maximum authorization.

economic development secure these loans. The second program provides for the purchase of small business loans which are fully guaranteed by the U.S. Small Business Administration. A third program may make loans directly to businesses from program reserves. The program is designed to be selfsupporting, and the commercial paper issued by the Office is taxable. The Bond Review Board has authorized a maximum authority of \$25 million for the Texas Leverage Fund.

# Texas Public Finance Authority

In 1992, the Texas Public Finance Authority (TPFA) established a Master Lease Purchase Program (MLPP) that is funded through commercial paper. The commercial paper issued to date has primarily been used to finance the purchase of equipment such as telecommunications computers and equipment. The TPFA also has the authority to use the commercial paper to provide interim financing for capital projects undertaken on behalf of state agencies. The MLPP commercial paper is a special revenue obligation of the state, payable only from legislative appropriations to the participating agencies for lease payments.

During fiscal 1993, TPFA established a variable-rate financing program that is secured by the state's general obligation pledge. The proceeds are used to provide interim financing for capital projects that are authorized by the legislature and financed through general obligation bonds. In 2002, TPFA established a commercial paper program that is also secured by the state's general obligation pledge to provide financial assistance to border counties for roadways in colonias.

In 2008, TPFA established another commercial paper program that is also secured by the state's general obligation pledge to: (i) provide interim financing for maintenance, improvement, repair, construction and equipmentacquisition projects for state agencies, (ii) refund and refinance the notes, and (iii) pay the costs of issuance of the notes.

In the November 2007 general election, Texas voters authorized the Authority to issue \$3 billion of general obligation debt over ten years to finance cancer research. During fiscal 2009, TPFA established a commercial paper program that is also secured by the state's general obligation pledge to provide financing of certain projects for the Cancer Prevention and Research Institute of Texas. The first issuance occurred in September 2009.

# Texas Tech University System and Texas Tech University Health Sciences Center

In November 1997, the Board of Regents of Texas Tech University System (TTUS) authorized a Revenue Financing System commercial paper. The program was established to provide interim financing for capital projects, including construction, acquisition, renovation and equipment for facilities of TTUS. The commercial paper is secured by a pledge of all legally available revenues of TTUS, including pledged tuition fees, general fees and other revenue sources.

# The Texas A&M University System

The Texas A&M University System (the "A&M System") has also authorized two variable-rate financing programs: a flexiblerate note program secured by the Permanent University Fund (PUF) and a commercial paper program secured by the A&M System revenues. The Texas A&M PUF Note Program was established in 1988 to provide interim financing and equipping of facilities for eligible construction projects. The A&M System's outstanding PUF flexible rate notes may not exceed \$125 million in principal amount at any time.

The A&M System's Revenue Financing System (RFS) Commercial Paper Program was established in 1992 to provide interim financing for capital projects, including construction, acquisition, and renovation or equipping of facilities throughout the A&M System. Outstanding RFS commercial paper may not exceed \$300 million in principal amount at any time and is secured by a pledge of all legally available revenues to the A&M System, including pledged tuition revenue and fees, general fees and other revenue sources. The A&M System has a self-liquidity facility for this program.

The University of Texas System (the "System") has authorized two variable-rate financing programs: a flexible-rate note program secured by distributions from the total return on all investment assets of the Permanent University Fund (PUF) and a commercial paper program secured by the revenues of the System.

The System's PUF Flexible Rate Note Program provides interim financing for permanent improvements at various eligible component institutions of the System. The PUF Flexible Rate Note Program replaced a similar program established in 1985 that became obsolete when an amendment to the Texas Constitution was adopted on November 2, 1999 altering the source and method for determining distributions from the PUF. The System's outstanding PUF flexible rate notes may not exceed \$400 million in principal amount at any time.

The System's Revenue Financing System (RFS) Commercial Paper Note Program was established in 1990 to provide interim financing for capital projects, including construction, acquisition and renovation or equipping of facilities. The commercial paper is secured by a pledge of all legally available revenues of the System, including pledged tuition fees, general fees and other revenue sources. The System's outstanding RFS commercial paper notes may not exceed \$1.25 billion in principal amount at any time.

# University of Houston System

In August 2006, the Board of Regents of the University of Houston System (the "System") authorized a Revenue Financing System commercial paper program. The program was established to provide interim financing for capital projects, including construction, acquisition, renovation and equipment for facilities of the System. The commercial paper is secured by a pledge of all legally available revenues of the System, including pledged tuition fees, general fees and other revenue sources.

# University of North Texas System

In May 2004, the Board of Regents of the University of North Texas System (the "System") authorized a Revenue Financing System commercial paper program in an initial amount not to exceed \$50 million. The program was established to provide interim financing for capital projects, including construction, acquisition, renovation and equipment for facilities of the System. The commercial paper is secured by a pledge of all legally available revenues of the System, including pledged tuition fees, general fees and other revenue sources. In fiscal 2008, the commercial paper program was increased to an amount not to exceed \$100 million of which \$25 million may be used as taxable notes.

# Other State Issuers of Variable-Rate Debt

Several other state issuers have the authority to issue debt in variable-rate form. State issuers may utilize variable-rate debt in order to diversify their debt portfolio and to take advantage of lower short-term interest rates that may be available.

The Veterans Land Board is one example of a state issuer that has issued variable-rate housing assistance bonds to diversify its debt portfolio. Similarly, the Texas Water Development Board is authorized to issue subordinate-lien variable-rate-demand revenue bonds as part of the State Revolving Fund program.

# Comptroller of Public Accounts Liquidity Facility Provider Duties

The 73<sup>rd</sup> Legislature passed legislation that amended Section 404.027 of the Texas Government Code authorizing the Comptroller of Public Accounts - Treasury Operations to enter into agreements to provide liquidity for obligations issued for governmental purposes by an agency of the state as long as the agreements did not conflict with the liquidity needs of the Treasury. Eligible obligations include commercial paper, variable-rate demand obligations and bonds.

In November 2008, the Comptroller increased its total liquidity commitment program to \$2.0 billion due to the limited market liquidity available to state issuers and considering the historical increases in treasury balances. As a result, as of August 31, 2009, the additional liquidity agreements increased the one-day commitment to \$917.3 million. This increase reflects the addition of several Texas Department of Housing and Community Affairs programs, 2007 Series A for \$136,815,000, 2006 Series H for \$36,000,000, 2005 Series A for \$90,825,000, 2005 Series C for \$6,610,000, 2004 Series A for \$3,855,000, 2004 Series B for \$53,000,000, 2004 Series D for \$35,000,000, and the Texas Agricultural Finance Authority's Taxable Commercial Paper Notes, Series A for \$25,000,000. As of August 31 2009, the Comptroller of Public Accounts - Treasury Operations was providing \$1.24 billion in total liquidity agreements for state obligations.

# Appendix C State Issuers' Use of Swaps

Interest rate swaps are part of a larger class of financial instruments called derivatives whose value is based on the performance of an underlying financial asset, index or other investment. While a variety of derivative products are available, Texas issuers most often use interest rate swaps. Swaps do not represent additional debt of the state, but are primarily used as tools for financial management to reduce interest expense and hedge against interest-rate, tax, basis and other risks described below. Swaps can also increase financial flexibility and are used to achieve objectives consistent with the issuer's overall program goals and financial policies.

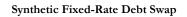
# Swaps

An interest rate swap is created when a debt issuer and a financial institution, each referred to as a counterparty, enter into a contract to exchange interest payments. The types of swaps most often utilized by Texas issuers are pay-fixed, receive-variable and pay-variable, receive-variable interest rate swaps. As of August 31, 2009, pay-fixed, receive-variable swaps comprised approximately 71.8% of the state's \$4.43 billion in total notional amount of swaps outstanding. During fiscal 2009 two pay-fixed, receive-variable swap contracts, associated with the Veterans Land Board (VLB) Veterans' Housing Assistance Program, Fund II Series 2004A and 2005B Bonds were terminated due to Lehman Brothers' collapse. These two bonds are now classified as regular variable-rate debt.

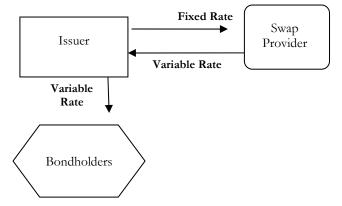
# Pay-fixed, receive-variable swap (synthetic fixed-rate swap)

By accepting certain risks with pay-fixed, receive-variable swaps, issuers may be able to lower their borrowing costs compared to issuing traditional, fixed-rate bonds. Under this arrangement which creates *synthetic fixedrate debt*, the issuer agrees to make fixed-rate payments to the swap counterparty and the swap counterparty agrees to pay the issuer variable, index-based rate payments that are expected to be comparable to the rates payable on the variable-rate debt associated with the swap agreement.

To structure such a transaction, issuers must analyze the impact of issuing either natural or synthetic fixed-rate debt. If the spread between the two is sufficient to compensate the issuer for accepting certain risks associated with synthetic fixed-rate debt, the issuer will execute the swap and issue the associated variable-rate debt. The issuer remains obligated to make debt-service payments to the variable-rate bond holders, even if the variable-rate payment received from the swap counterparty does not cover the variable-rate payment due on the associated bonds (see discussion on Basis



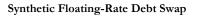
Risk).

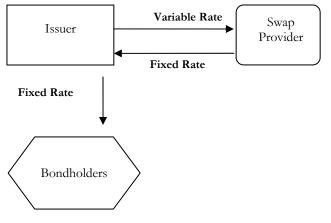


The variable rates received under most of Texas' pay-fixed, receive-variable interest rate swaps are based on various *taxable* London Interbank Offered Rates (LIBOR). A *tax-exempt* index often used in the swap market is the Securities Industry and Financial Markets Association Swap Index (SIFMA) formerly known as the BMA Swap Index produced by Municipal Market Data. The variable-rate payment received may also be tied to the issuer's cost of funds.

# Pay-variable, receive-fixed swap (synthetic floating-rate swap)

Conversely, synthetic floating-rate debt is created when the issuer sells fixed-rate debt and enters into a fixed-to-floating rate swap. The issuer agrees to pay variable-rate payments to the counterparty and in exchange receives a fixed-rate payment from the swap counterparty. As with synthetic fixed-rate debt, the rate to be paid is tied to an underlying reference index such as the *taxable* LIBOR or the *tax-exempt* SIFMA Index. As of August 31, 2009, synthetic floating-rate debt swaps comprised 0.5% of the state's total notional amount of swaps outstanding. This swap program is illustrated below.





Pay-variable, receive-variable swap (basis swap)

The pay-variable, receive-variable swaps (called *basis* swaps) are LIBOR-to-SIFMA basis swaps that effectively convert the variable rate on the associated taxable variable-rate bond issues from a *taxable* LIBOR-based rate to a *tax-exempt* SIFMA-based rate. As of August 31, 2009, basis swaps comprised approximately 27.7% of the state's total notional amount of swaps outstanding.

# **Risk Analysis**

State issuers considering entering into an interest-rate swap agreement must assess the risks associated with the transaction. Some issuers include contractual limitations or options that assist in reducing those risks. For example, the VLB has the option to terminate its swap agreements at any time at its option. Generally, the risks associated with interest rate swaps fall into the following categories:

*Termination* Risk – the risk that an interest rate swap could be terminated prior to its scheduled termination date as a result of any of several events relating to either the issuer or its counterparty. The issuer or the counterparty may terminate a swap if the other party fails to perform under the terms of the swap agreement. If a swap has a negative fair value, the issuer would owe the respective counterparty а termination payment equal to the swap's fair value at the time of termination (see discussion on Fair Value).

*Credit* Risk – the risk that either the counterparty or the issuer will not fulfill its obligations specified by the terms of the swap agreement. State issuers mitigate this risk by entering into transactions with highly-rated counterparties. The issuers also mitigate concentrations of credit risk by diversifying their swap portfolios among different counterparties. Credit risk also includes the risk of the occurrence of an event that would modify the credit rating of an issuer or its counterparty.

*Basis Risk* – the risk of a shortfall between the interest payment received and the interest payment paid on the related debt issue. An issuer mitigates this risk by: 1) matching the swap's notional amount and amortization schedule to the associated bond issue's principal amount and amortization schedule and 2) selecting a variable-rate leg for the swap that is reasonably expected to match the interest rate on the associated variable-rate bonds over the life of the bond issue.

Rollover Risk – the risk associated with the counterparty's option to terminate the swap. If the swap is terminated by the counterparty, the associated variable-rate bonds would no longer have a synthetic fixed rate and would be subject to interest rate risk to the extent

the variable-rate bonds were not hedged with another swap or with variable-rate assets on the issuer's balance sheet.

Tax Risk – the risk associated with potential changes in the taxation of the issuer's taxexempt, variable-rate bonds as a result of changes in marginal income tax rates and other changes in the federal and state tax systems.

*Fair Value* – the value of a swap estimated by using market-standard practice that includes a calculation of future net settlement payments required by the swap based on market expectations implied by the current yield curve for interest rate transactions. For a swap with embedded options, additional calculations are made to determine the value of the options.

Due to the general reduction in interest rates over the last several years, the net fair value of the state's outstanding swaps was negative at August 31, 2009, indicating that the issuers would be liable for the fair values of the swaps in the unlikely event of termination. However, it is important to note that issuers have achieved significant savings in interest costs over the last several years by use of interest rate swaps. (See *Table C1* for the terms, counterparty credit ratings and fair values for the state's swaps outstanding at August 31, 2009.)

When the fair value of a swap is positive, the counterparty is liable to the issuer for that fair value in the event of termination of the swap. In this instance the issuer is exposed to counterparty credit risk; however, issuer swap agreements contain varying collateral agreements and insurance policies with counterparties to mitigate credit risk.

# **Additional Derivative Products**

In addition to interest rate swaps, additional derivative products used by Texas issuers include the following:

*Options on swaps* – sale or purchase of options to commence or cancel interest rate swaps. Several of the VLB swaps contain embedded options called barrier options that provide for the VLB to be "knocked out" of the swaps by the respective counterparties for varying periods of time upon the breach of certain predetermined barriers. In each of these cases, the respective counterparties paid the VLB an up-front premium for the option.

*Interest rate caps* – financial contracts called caps, collars or floors limit or bound exposure to interest rate volatility.

Rate locks – rate locks are often based on interest rate swaps and may be used to hedge against a rise in interest rates for an upcoming fixed-rate bond issue.

# Management Policy

State issuers with swap transactions outstanding or those issuers contemplating entering into swap agreements have adopted derivative or swap-management policies outlining the objectives, management, oversight, monitoring, selection and restrictions for their derivative or swap agreements.

With the passage of Senate Bill 1332 during the 80<sup>th</sup> Legislature, the Bond Review Board's (BRB) statutes were modified to add a definition of interest rate management (derivative) agreements and to require the BRB to develop a related policy. At its meeting on August 29, 2008 the Board awarded Swap Financial Group, LLC the contract for swap advisor under RFP No. 352-8-001, to assist the BRB with the development of a state interest rate management policy and its analysis of interest rate management agreements. This policy can be found on the agency's website.

Table C1 - TEXAS INTEREST RATE SWAPS         As of August 31, 2009 (Unaudited)         (amounts in thousands)								
PAY-FIXED, RECEIVE VARIABLE (Synthetic Fixed Rate)	Original Notional	8/31/2009 Notional	Effective	Swap Termination	Fixed-Rate	Variable-Rate	Counterparty Credit	8/31/2009 Fair
Bond Issue	Amount	Amount	Date	Date	Paid	Received	Ratings	Value
TDHCA SF Variable Rate Ref MRB Ser 2004B	\$53,000	\$53,000	09/01/2004	09/01/2034	3.84%	63% of LIBOR + .30%	, ,	-4,646
TDHCA SF Variable Rate MRB Ser 2004D	35,000	35,000	01/01/2005	03/01/2035	3.64%	*	N/A **	-2,735
TDHCA SF Variable Rate Ref MRB Ser 2005A	100,000	90,825	08/01/2005	09/01/2036	4.01%	*	Aa1/AA-	-5,030
TDHCA SF Variable Rate Ref MRB Ser 2006H	36,000	36,000	11/15/2006	09/01/2025	3.86%	63% of LIBOR + .30%		-3,093
TDHCA SF Variable Rate Ref MRB Ser 2007A	143,005	136,815	06/05/2007	09/01/2038	4.01%	*	Aa1/AA-	-7,345
TDHCA MF Variable Rate MRB Ser 2008 (West Oaks Senior Apts.)	13,125	13,125	07/01/2008	07/01/2026	3.78%	SIFMA	Aa2/AA-/AA-	***
TDHCA MF Variable Rate MRB Ser 2008 (Costa Ibiza Apts.)	13,900	13,900	08/07/2008	08/01/2026	4.01%	SIFMA	Aaa/AA+	***
TDHCA MF Variable Rate MRB Ser 2008 (Addison Park Apts. Ref)	14,000	14,000	10/20/2008	10/31/2005	3.44%	SIFMA	Aaa/AA-/AA	***
TDHCA MF Variable Rate MRB Ser 2008 (Alta Cullen Apts. Ref)	14,000	14,000	11/26/2008	12/01/2021	3.50%	SIFMA	Aaa/AA-/AA	***
UT RFS Refunding Bonds, Series 2001A	48,318	15,740	05/17/2001	08/15/2013	4.63%	67% of 1M LIBOR	Aa1/AA-/AA-	-1,270
UT RFS Refunding Bonds, Series 2007B	172,730	168,403	12/20/2007	08/01/2034	3.81%	SIFMA	Aa1/AA-/AA-	-12,107
UT RFS Refunding Bonds, Series 2007B	172,730	168,403	12/20/2007	08/01/2034	3.81%	SIFMA	Aa2/A+/A+	-12,106
UT RFS Bonds, Series 2008B	155,000	152,670	03/18/2008	08/01/2036	3.90%	SIFMA	Aa1/AA-/AA-	-12,511
UT RFS Bonds, Series 2008B	155,000	152,670	03/18/2008	08/01/2036	3.90%	SIFMA	A2/A/A	-12,511
UT RFS Bonds, Series 2008B	375,485	368,720	03/18/2008	08/01/2039	3.61%	SIFMA	Aa1/AA-/AA-	-19,058
UT PUF Bonds, Series 2008A	200,453	200,453	11/03/2008	08/01/2038	3.70%	SIFMA	A2/A/A	-11,437
UT PUF Bonds, Series 2008A	200,453	200,453	11/03/2008	07/01/2038	3.66%	SIFMA	Aaa/AA-/AA	-10,247
Vet Hsg Ref Bds Ser 1995	88,490	53,105	11/29/1995	12/01/2016	5.52%	Actual Bond Rate	A3/A-	-8,323
Vet Land Ref Bds Ser 1999A	40,025	27,075	06/01/1999	12/01/2018	5.11%	68% of 6M LIBOR	A3/A-	-4,276
Vet Land Tax Ref Bds Ser 1999B	36,720	7,215	12/01/1999	12/01/2009	5.13%	100% of 6M LIBOR	Aaa/AAA	-153
Vet Land Tax Ref Bds Ser 2000	39,960	39,960	12/01/2000	12/01/2020	6.11%	100% of 6M LIBOR	Aaa/AAA	-8,214
Vet Hsg Fund II Bds Ser 2001A-2	20,000	20,000	03/22/2001	12/01/2029	4.30%	68% of 1M LIBOR	Aa1/AA-	-4,183
Vet Hsg Fund II Bds Ser 2001C-2	25,000	25,000	12/18/2001	12/01/2033	4.37%	68% of 1M LIBOR	Aaa/AAA	-6,184
Vet Land Bds Ser 2002	20,000	17,815	02/21/2002	12/01/2032	4.14%	68% of 1M LIBOR	A2/A	-3,169
Vet Hsg Fund II Bds Ser 2002A-2	38,300	24,160	07/10/2002	06/01/2033	3.87%	68% of 1M LIBOR	Aa3/A+	-4,243
Vet Land Tax Ref Bds Ser 2002	27,685	27,685	12/01/2002	12/01/2021	4.94%	100% of 6M LIBOR	A2/A	-4,277
Vet Hsg Fund I Tax Ref Bds Ser 2002B	22,605	19,780	12/01/2002	06/01/2023	4.91%	100% of 6M LIBOR	Aaa/AAA	-3,125
Vet Hsg Fund II Bds Ser 2003A	50,000	38,555	03/04/2003	06/01/2034	3.30%	68% of 1M LIBOR	Aa3/A+	-3,192
Vet Hsg Fund II Bds Ser 2003B	50,000	39,805	10/22/2003	06/01/2034	3.40%	64.5% of 1M LIBOR	Aaa/AAA	-3,679
Vet Land Tax Ref Bds Ser 2003	29,285	24,545	12/01/2003	12/01/2023	5.12%	100% of 1M LIBOR	Aa3/A+	-4,130
Vet Hsg Fund I Tax Ref Bds Ser 2003	47,865	47,865	12/01/2003	06/01/2021	5.19%	100% of 6M LIBOR	Aaa/AAA	-7,878
Vet Hsg Fund II Tax Ref Bds Ser 2004	19,550	16,535	06/01/2004	12/01/2024	5.45%	100% of 6M LIBOR	Aa3/A+	-3,620
Vet Hsg Fund II Bds Ser 2004B	50,000	42,870	09/15/2004	12/01/2034	3.68%	68% of 1M LIBOR	Aa3/A+	-5,077
Vet Land Tax Ref Bds Ser 2004	24,755	22,755	12/01/2004	12/01/2024	5.46%	100% of 6M LIBOR	A2/A	-4,506
Vet Hsg Fund II Tax Ref Bds Ser 2004C,D,E	43,870	37,815	12/01/2004	06/01/2020	5.35%	100% of 1M LIBOR	Aa3/A+	-6,509
Vet Hsg Fund II Bds Ser 2005A	50,000	42,505	02/24/2005	06/01/2035	3.28%	68% of 1M LIBOR	Aaa/AAA	-3,492
Vet Land Tax Ref Bds Ser 2005	22,795	21,300	12/01/2005	12/01/2026	6.52%	100% of 6M LIBOR	Aa3/A+	-6,478
Vet Hsg Fund I/II Tax Ref Bds Ser 2005C,D	24,885	23,680	12/01/2005	06/01/2026	5.15%	100% of 1M LIBOR	Aa3/A+	-5,376
Vet Hsg Fund I Tax Ref Bds Ser 2005C	19,860	17,035	12/01/2005	12/01/2023	4.93%	100% of 1M LIBOR	Aa3/A+	-2,941
Vet Hsg Fund I Tax Ref Bds Ser 2005C	8,525	1,070	12/01/2005	12/01/2009	4.33%	100% of 1M LIBOR	Aa3/A+	-22,741
Vet Hsg Fund II Bds Ser 2006A	50,000	44,445	06/01/2006	12/01/2036	3.52%	68% of 1M LIBOR	Aaa/AAA	-4,890
Vet Land Tax Ref Bds Ser 2006A	31,030	28,930	06/01/2006	12/01/2027	6.54%	100% of 6M LIBOR	Aa3/A+	-8,675
Vet Hsg Fund II Tax Ref Bds Ser 2006C	22,325	20,850	06/01/2006	12/01/2027	5.79%	100% of 6M LIBOR	Aa3/A+	-4,931
Vet Hsg Fund II Tax Ref Bds Ser 2006B	22,323 38,570	20,830 38,570	06/01/2006	12/01/2027	5.83%	100% of 1M LIBOR	Aa3/A+	-10,885
Vet Land Tax Ref Bds Ser 2006B	24,035	22,450	06/01/2006	12/01/2026	4.61%	100% of 6M LIBOR	Aaa/AAA	-3,212
					4.01% 3.69%			
Vet Hsg Fund II Bds Ser 2006D	50,000	46,325	09/20/2006	12/01/2036		68% of 1M LIBOR	Aa2/A+	-5,546
Vet Land Tax Ref Bds Ser 2006C Vet Hsg Fund II Tax Ref Bds Ser 2006E	41,050 39,560	37,525 39,560	12/01/2006 12/01/2006	12/01/2027 12/01/2026	6.51% 5.46%	100% of 1M LIBOR 100% of 1M LIBOR	Aa3/A+ Aa3/A+	-11,650 -10,657

54,160 50,000 50,000 50,000 50,000	(amo 46,600 46,760 48,270 48,790	ust 31, 2009 (Un punts in thousand 12/01/2007 02/22/2007 06/26/2007 03/26/2008	ls) 06/01/2029 06/01/2037 06/01/2038	4.66% 3.65% 3.71%	100% of 1M LIBOR 68% of 1M LIBOR 68% of 1M LIBOR	Aa3/A+ Aaa/AAA	-8,757 -5,614
50,000 50,000 50,000 50,000	46,600 46,760 48,270 48,790	12/01/2007 02/22/2007 06/26/2007	06/01/2029 06/01/2037 06/01/2038	3.65%	68% of 1M LIBOR	Aaa/AAA	
50,000 50,000 50,000 50,000	46,760 48,270 48,790	02/22/2007 06/26/2007	06/01/2037 06/01/2038	3.65%	68% of 1M LIBOR	Aaa/AAA	
50,000 50,000 50,000	48,270 48,790	06/26/2007	06/01/2038				-5,614
50,000 50,000	48,790	, ,	, ,	3.71%	68% of 1M LIBOR		
50,000	,	03/26/2008				Aa3/A+	-6,162
,			06/01/2037	3.19%	68% of 1M LIBOR	Aaa/AAA	-3,932
	49,365	09/11/2008	06/01/2038	3.23%	68% of 1M LIBOR	Aaa/AAA	-4,002
16,950	16,950	12/01/2009	12/01/2021	6.22%	100% of 6M LIBOR	Aa3/A+	-3,399
65,845	65,845	12/01/2009	06/01/2031	5.45%	100% of 6M LIBOR	Aa3/A+	-14,575
66,720	66,720	06/01/2010	12/01/2031	5.40%	100% of 1M LIBOR	Aa3/A+	-15,932
16,480	16,480	12/01/2010	12/01/2030	5.21%	100% of 1M LIBOR	Aa3/A+	-3,121
21,795	21,795	08/01/2012	08/01/2035	3.76%	68% of 1M LIBOR	Aaa/AAA	-2,381
\$3,440,894	\$3,178,537						-\$345,464
Original	8/31/2009		Swap			Counternarty	8/31/2009
0		Effective		Variable-Rate	Fixed-Rate		Fair
							Value
						8	-\$2,995
	<del>\</del>	0/1/2000	12/ 1/ 2020	100.0070 OF OH LIDOK	1.0170	1145/11	ψ2,775
Original	8/31/2009		Swap			Counterparty	8/31/2009
Notional	Notional	Effective	Termination	Variable-Rate	Variable-Rate	Credit	Fair
Amount	Amount	Date	Date	Paid	Received	Ratings	Value
\$25,000	\$25,000	09/27/2002	12/01/2010	132.60% of SIFMA	100.00% of 3M LIBOR	Aa3/A+	-36
90,000	90,000	08/05/2002	09/01/2011	134.40% of SIFMA	100.00% of 1M LIBOR	Aaa/AAA	-541
60,000	60,000	08/05/2002	09/01/2011	134.40% of SIFMA	100.00% of 1M LIBOR	Aa3/A+	-352
40,000	36,580	08/05/2002	12/01/2032	131.25% of SIFMA	100.00% of 1M LIBOR	A2/A	-1,170
31,630	31,630	03/10/2009	12/01/2023	100.00% of SIFMA	94.35% of 3M LIBOR	Aaa/AAA	1,892
90,270	90,270	08/01/2009	08/01/2030	SIFMA	102.5% of 3M LIBOR	Aaa/AA-/AA-	12,393
92,045	92,045	08/01/2009	08/01/2030	SIFMA	96% of 3M LIBOR	Aaa/AA-/AA-	7,612
	,	08/01/2009	08/01/2035	SIFMA	103% of 3M LIBOR	Aaa/AA-/AA-	15,466
117,190	11/,190						,
117,190 284,065	117,190 284,065	01/01/2009	07/01/2035	SIFMA	82.04% of 1M LIBOR	Aa2/AA-/A+	-658
284,065	284,065	01/01/2009				, ,	
284,065 200,000	284,065 200,000	01/01/2009 09/01/2007	09/01/2027	SIFMA	69.42% of 10 yr LIBOR	Aa3/AA-/AA-	3,376
284,065 200,000 100,000	284,065 200,000 100,000	01/01/2009 09/01/2007 09/01/2007	09/01/2027 09/01/2027	SIFMA SIFMA	69.42% of 10 yr LIBOR 69.42% of 10 yr LIBOR	Aa3/AA-/AA- Aa1/AAA	3,376 1,688
284,065 200,000	284,065 200,000	01/01/2009 09/01/2007	09/01/2027	SIFMA	69.42% of 10 yr LIBOR	Aa3/AA-/AA-	3,376
284,065 200,000 100,000 100,000	284,065 200,000 100,000 100,000	01/01/2009 09/01/2007 09/01/2007	09/01/2027 09/01/2027	SIFMA SIFMA	69.42% of 10 yr LIBOR 69.42% of 10 yr LIBOR	Aa3/AA-/AA- Aa1/AAA	3,376 1,688 1,688
_	66,720 16,480 21,795 \$3,440,894 Original Notional Amount \$24,035 Original Notional Amount \$25,000 90,000 60,000 40,000 31,630 90,270	66,720         66,720           16,480         16,480           21,795         21,795           \$3,440,894         \$3,178,537           Original         8/31/2009           Notional         Notional           Amount         Amount           \$24,035         \$22,450           Original         8/31/2009           Notional         Notional           Amount         Amount           \$24,035         \$22,450           Original         8/31/2009           Notional         Notional           \$25,000         \$25,000           90,000         90,000           60,000         60,000           40,000         36,580           31,630         31,630           90,270         90,270	66,720         66,720         06/01/2010           16,480         16,480         12/01/2010           21,795         21,795         08/01/2012           \$3,440,894         \$3,178,537           Original 8/31/2009           Notional         Notional         Effective           Amount         Amount         Date           \$24,035         \$22,450         6/1/2006           Original         8/31/2009         Notional           Notional         Notional         Effective           Amount         Amount         Date           \$24,035         \$22,450         6/1/2006           Original         8/31/2009         Notional           Notional         Notional         Effective           Amount         Amount         Date           \$25,000         \$25,000         09/27/2002           90,000         90,000         08/05/2002           60,000         60,000         08/05/2002           40,000         36,580         08/05/2002           31,630         31,630         03/10/2009           90,270         90,270         08/01/2009			66,720         66,720         00/01/2010         12/01/2031         5.40%         100% of 1M LIBOR           16,480         16,480         12/01/2010         12/01/2030         5.21%         100% of 1M LIBOR           21,795         21,795         08/01/2012         08/01/2035         3.76%         68% of 1M LIBOR           \$3,440,894         \$3,178,537         Swap         Variable-Rate         Fixed-Rate           Original         8/31/2009         Swap         Variable-Rate         Fixed-Rate           Amount         Amount         Date         Paid         Received           \$24,035         \$22,450         6/1/2006         12/1/2026         100.00% of 6M LIBOR         4.61%           Original         8/31/2009         Swap         Variable-Rate         Variable-Rate         Variable-Rate           Original         8/31/2009         Swap         Swap         Variable-Rate         Variable-Rate           Original         8/31/2009         Swap         Swap         Variable-Rate         Variable-Rate           Motional         Effective         Termination         Variable-Rate         Variable-Rate         Variable-Rate           Mount         Date         Date         Date         Paid         Received	66,720         66,720         00/01/2010         12/01/2031         5.40%         100% of 1M LIBOR         Aa3/A+           16,480         16,480         12/01/2010         12/01/2030         5.21%         100% of 1M LIBOR         Aa3/A+           21,795         21,795         08/01/2012         08/01/2035         3.76%         68% of 1M LIBOR         Aa3/A+           \$3,440,894         \$3,178,537         Swap         Counterparty           Notional         Notional         Effective         Termination         Variable-Rate         Fixed-Rate         Counterparty           \$24,035         \$22,450         6/1/2006         12/1/2026         100.00% of 6M LIBOR         4.61%         Aa3/A+           Original         8/31/2009         Swap         Counterparty         Counterparty           Notional         B/31/2009         Swap         Counterparty           Notional         8/31/2009         Swap         Counterparty           Notional         8/31/2009         Swap         Counterparty           Notional         B/31/2009         Swap         Counterparty           Notional         8/31/2009         Swap         Counterparty           Notional         B/31/2002         9/27/2002         12/01/201

\* Lessor of (a) or (b) where (a) equals the greater of (i) 1M LIBOR X 65% or (ii) 1M LIBOR X 56% + .45% and b) equals 1M LIBOR.

\*\* Guaranteed by Goldman Sachs Group rate A1/A.

\*\*\* TDHCA is not a party to the Multifamily swap agreements and therefore is not required to report market value on financial statements.

During FY 2009 the Vet Hsg Fund II Ser 2004A & 2005B Swap contracts with Lehman Brothers were terminated. These two bonds are now classified as regular variable-rate debt.

Sources: Texas Veterans' Land Board, The University of Texas System, the Texas Department of Housing and Community Affairs (TDHCA) and Texas Transportation Commission.

#### Table C2 ESTIMATED DEBT-SERVICE REQUIREMENTS OF VARIABLE-RATE DEBT OUTSTANDING AND NET INTEREST RATE SWAP PAYMENTS [EXCLUDES PAY-VARIABLE, RECEIVE-VARIABLE (BASIS) SWAPS] As of August 31, 2009

(amounts in thousands)

#### UNAUDITED

Fiscal Year	Variable-Rate Bonds		Interest Rate	
Ending 8/31/09	Principal	Interest	Swaps, Net	Total
2010	0	1,106	12,482	13,588
2011	1,535	1,106	12,479	15,120
2012	4,435	1,098	12,389	17,922
2013	5,220	1,082	12,211	18,513
2014-2018	5,475	1,066	12,014	18,555
2019-2023	49,665	4,934	55,589	110,188
2024-2028	65,565	4,019	45,279	114,863
2029-2033	80,710	2,865	32,281	115,856
2034-2038	87,360	1,523	17,186	106,069
2039-2042	51,675	294	3,365	55,334
Total Debt Service				
nd Net Interest Rate Swap Payments	\$351,640	\$19,093	\$215,275	\$586,008

#### The University of Texas System

Fiscal Year	Variable-Rate Bonds		Interest Rate	
Ending 8/31/09	Principal	Interest (1)	Swaps, Net (2)	Total
2010	22,035	2,303	47,985	72,323
2011	22,990	2,267	47,202	72,459
2012	33,550	2,230	46,384	82,164
2013	34,925	2,176	45,235	82,336
2014-2018	153,870	10,056	209,363	373,289
2019-2023	176,710	8,848	184,800	370,357
2024-2028	277,530	7,064	147,227	431,821
2029-2033	311,765	4,756	97,949	414,470
2034-2039	394,360	2,656	53,195	450,211
Total Debt Service				
and Net Interest Rate Swap Payments	\$1,427,735	\$42,356	\$879,340	\$2,349,431

(1) As required by GASB Statement No. 38, annual debt-service requirements are computed using the System's interest rates in effect on August 31, 2009 on its Series 2008A Bonds, Series 2001A Bonds, Series 2007B Bonds, and Series 2008B Bonds.

(2) Reflects net payments on pay-fixed, receive-variable interest rate swaps based on interest rates in effect at August 31, 2009, applied on the respective notional amounts of the swaps through their respective termination dates.

Source: The University of Texas System

Veterans' Land Board					
Fiscal Year	Variable-Rate Bonds		Interest Rate		
Ending 8/31/09	Principal	Interest	Swaps, Net	Total	
2010	56,310	7,437	48,005	111,752	
2011	47,670	7,158	45,969	100,797	
2012	48,225	6,894	44,139	99,258	
2013	52,480	6,591	42,244	101,315	
2014	54,585	6,252	40,134	100,971	
2015-2019	344,565	24,970	161,865	531,400	
2020-2024	290,105	13,155	95,134	398,395	
2025-2029	209,210	5,417	42,939	257,566	
2030-2034	113,200	1,936	14,537	129,673	
2035-2039	33,480	285	1,508	35,273	
Total Debt Service					
and Net Interest Rate Swap Payments	\$1,249,830	\$80,095	\$536,474	\$1,866,400	
Source: Veterans' Land Board					

#### Table C3 ESTIMATED DEBT-SERVICE REQUIREMENTS OF FIXED-RATE AND VARIABLE-RATE DEBT OUTSTANDING AND NET INTEREST RATE SWAP PAYMENTS [PAY-VARIABLE, RECEIVE-VARIABLE (BASIS) SWAPS ONLY] As of August 31, 2009

(amounts in thousands)

#### UNAUDITED

Texas Transportation Commission					
Fiscal Year	Fixed-Rate Bonds		Interest Rate		
Ending 8/31/09	Principal	Interest	Swaps, Net (1)	Total	
2010	1,325	49,780	-5,116	45,989	
2011	2,275	49,727	-5,116	46,886	
2012	3,215	49,636	-5,116	47,735	
2013-2017	31,195	245,489	-25,580	251,104	
2018-2022	102,985	232,640	-25,580	310,045	
2023-2027	223,925	195,722	-25,580	394,067	
2028-2032	381,200	127,826	-426	508,600	
2033-2037	293,585	26,330	0	319,915	
Total Debt Service					
and Net Interest Rate Swap Payments	\$1,039,705	\$977,150	-\$92,514	\$1,924,341	

(1) Swap payments projected using the historical average annual spread differential, which is assumed to be 1.279%, between SIFMA and 69.42% of 10-Year USD-ISDA-Swap Rate (10 Year LIBOR) from 1985 through Aug 31, 2009.

Source: Texas Department of Transportation

#### Veterans' Land Board Fiscal Year Variable-Rate Bonds Interest Rate Ending 8/31/09 Principal Interest Swaps, Net Total 2010 745 6,610 7,882 527 2011 790 6,596 506 7,892 285 2012 845 6,582 7,712 2013 890 6,566 84 7,540 2014 950 6,550 81 7,581 2015-2019 5,700 366 38,531 32,465 47,335 2020-2024 15,215 31,838 282 2025-2029 26,135 30,824 168 57,127 2030-2034 159,610 3,097 34 162,740 **Total Debt Service** and Net Interest Rate Swap Payments \$210,880 \$131,128 \$2,333 \$344,340 Source: Veterans' Land Board

#### COLLEGE STUDENT LOAN BONDS

**Statutory/Constitutional Authority:** Article III, Sections 50b and 50b-1, 50b-2, 50b-3, 50b-4, 50b-5 and 50b-6 of the Texas Constitution, adopted in 1965, 1969, 1989, 1991, 1995, 1999 and 2007, respectively, authorize the issuance of general obligation bonds by the Texas Higher Education Coordinating Board. In 1991, legislation was enacted giving the Coordinating Board authority to issue revenue bonds. The Board is required to obtain the approval of the Attorney General's Office and the Bond Review Board prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used to make loans to eligible students attending public or private colleges and universities in Texas.

**Security:** The first monies coming into the Comptroller of Public Accounts - Treasury Operations, not otherwise dedicated by the Constitution, are pledged to pay debt service on the general obligation bonds. Revenue bonds will be repaid solely from program revenues. Less than 5% of loans made are guaranteed by the Texas Guaranteed Student Loan Corporation, the U.S. Department of Education and the U.S. Department of Health and Human Services.

**Dedicated/Project Revenue:** Principal and interest payments on the loans are pledged to pay debt service on the bonds issued by the Coordinating Board. No draw on general revenue is anticipated.

#### Contact:

Dan Weaver Assistant Commissioner for Business and Support Services Texas Higher Education Coordinating Board (512) 427-6165 <u>dan.weaver@thecb.state.tx.us</u>

## COLLEGE AND UNIVERSITY REVENUE BONDS

**Statutory Authority:** Section 55.13 of the Texas Education Code authorizes the governing boards of institutions of higher education to issue revenue bonds to provide funds to acquire, construct, improve, enlarge and equip property, buildings, structures or facilities.

In 1997, the 75<sup>th</sup> Legislature passed HB 1077, designating the Texas Public Finance Authority as the exclusive issuer for Midwestern State University, Stephen F. Austin State University and Texas Southern University.

Legislative approval is not required for specific projects or for each bond issue, but certain capital projects must be approved by the Texas Higher Education Coordinating Board in accordance with Chapter 61, Texas Education Code. The governing boards are required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and are required to register their bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds are used to acquire, purchase, construct, improve, enlarge and/or equip property, buildings, structures, activities, services, operations or other facilities.

**Security:** The revenue bonds issued by the institutions' governing boards are secured by the income of the institutions and are not an obligation of the state of Texas. Neither the state's full faith and credit nor its taxing power is pledged toward payment of the bonds.

**Dedicated/Project Revenue:** Debt service is payable from the institution's pledged revenues. Pledged revenues include the pledged tuition and any or all of the revenues, funds and balances lawfully available to the governing boards and derived from or attributable to any member of the Revenue Financing System.

#### Contact:

Individual colleges and universities.

#### FARM AND RANCH LOAN BONDS

Statutory/Constitutional Authority: Article III, Section 49-f, of the Texas Constitution, adopted in 1985, authorizes the issuance of general obligation bonds by the Veterans Land Board. The program was transferred in 1993 from the Veterans Land Board to the Texas Agricultural Finance Authority with the passage of HB 1684 by the 73<sup>rd</sup> Legislature. In 1995, a constitutional amendment was approved that expanded the use of existing bond authority and allows no more than \$200 million of the authority to be used for the purposes defined in Article III, Section 49-i, of the Texas Constitution and for other rural economic development programs. In 1997, HB 2499, 75th Legislature increased the maximum loan amount available through the program to \$250,000. In 2001, SB 716, 77<sup>th</sup> Legislature authorized the Authority to provide a guarantee to a local lender for an eligible applicant.

**Purpose:** Proceeds from the sale of the general obligation bonds may be used to make loans of up to \$250,000 to each eligible Texan for the purchase of farms and ranches.

**Security:** The bonds are general obligations of the state of Texas. The first monies coming into the Comptroller of Public Accounts - Treasury Operations, not otherwise dedicated by the Constitution, are pledged to pay debt service on the bonds.

**Dedicated/Project Revenue:** Principal and interest payments on the farm and ranch loans are pledged to pay debt service on the bonds issued by the Texas Agricultural Finance Authority. The program is designed to be selfsupporting; therefore, no draw on general revenue is anticipated.

#### **Contact:**

Rick Rhodes Assistant Commissioner Rural Economic Development Division Texas Department of Agriculture (512) 463-7577 rick.rhodes@agr.state.tx.us

# HIGHER EDUCATION CONSTITUTIONAL BONDS

Statutory/Constitutional Authority: Article VII, Section 17, of the Texas Constitution, adopted in 1985, authorizes the issuance of constitutional appropriation bonds (generally referred to as Higher Education Assistance Fund or HEF bonds) by institutions of higher education not eligible to issue bonds payable from and secured by the income of the Permanent University Fund (PUF). Legislative approval of bond issues is not required; however, approval of the Bond Review Board and the Attorney General is required and the bonds must be registered with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used by qualified institutions for library materials, land acquisition, new construction, major repairs and renovations or equipment.

**Security:** The first \$175 million coming into the Comptroller of Public Accounts -Treasury Operations, not otherwise dedicated by the Constitution, goes to qualified institutions of higher education to fund certain land acquisition, construction and repair projects. In 2005, the 79<sup>th</sup> Legislature increased the total allocation to qualified institutions to \$262.5 million beginning in fiscal year 2008. Fifty (50) percent of this amount may be pledged to pay debt service on any bonds or notes issued. While not explicitly a general obligation or full-faith and credit bond, the stated pledge has the same effect. **Dedicated/Project Revenue:** Debt service is payable solely from state General Revenue Fund appropriations to institutions of higher education.

#### Contact:

Individual colleges and universities.

#### PERMANENT UNIVERSITY FUND BONDS

Statutory/Constitutional Authority: Article VII, Section 18, of the Texas Constitution, initially adopted in 1947, as amended in November 1984, authorizes the Boards of Regents of The University of Texas and The Texas A&M University Systems to issue revenue bonds payable from and secured by the income of the Permanent University Fund (PUF). The constitutional amendment approved by voters on November 2, 1999, allows for distributions from the PUF to be based on the "total return" on all PUF investment assets, including current income as well as capital gains. Neither legislative approval nor Bond Review Board approval is required. Approval of the Attorney General is required, however, and the bonds must be registered with the Comptroller of Public Accounts.

**Purpose:** Proceeds are used for acquiring land either with or without permanent improvements, constructing and equipping buildings or other permanent improvements, major repair and rehabilitation of buildings and other permanent improvements, acquiring capital equipment and library books and library materials and refunding PUF bonds or PUF notes.

**Security:** Bonds are equally and ratably secured by and payable from a first lien on and pledge of the interest of the UT System or the A&M System in the Available University Fund. The total amount of PUF bonds is subject to the constitutional limitation in that the aggregate amount of bonds payable from the Available University Fund cannot, at the time of issuance, exceed 30% of the cost value of investments and other assets of the PUF, exclusive of real estate.

The PUF bonds do not constitute general obligations of the UT Board or A&M Board, the Systems, the state of Texas or any political subdivision of the state of Texas. Neither Board has taxing power, and neither the credit nor the taxing power of the state of Texas or any political subdivision thereof is pledged as security for the bonds.

**Dedicated/Project Revenue:** Bonds are repaid from the Available University Fund which consists of distributions from the "total return" on all investment assets of the PUF including the net income attributable to the surface of PUF land, in amounts determined by the Board.

#### Contacts:

Terry Hull Assistant Vice Chancellor for Finance The University of Texas System (512) 499-4494 <u>thull@utsystem.edu</u>

Greg Anderson Associate Vice Chancellor and Treasurer The Texas A&M University System (979) 458-6330 anderson@tamu.edu

## TEXAS AGRICULTURAL FINANCE AUTHORITY BONDS

**Statutory/Constitutional Authority:** The Texas Agricultural Finance Authority (the "Authority") was created in 1987 (Texas Agriculture Code, Chapter 58) and given the authority to issue revenue bonds. In 1989, a constitutional amendment authorizing the issuance of general obligation bonds under Article III, Section 49-i, of the Texas Constitution was approved. In 1995, a constitutional amendment authorized the

issuance of general obligation bonds under Article III, Section 49-f, of the Texas Constitution in an amount not to exceed \$200 million. Legislative approval is not required for each bond issue; however, the Authority is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and is required to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used to acquire or make loans to eligible agricultural businesses, to make or acquire loans from lenders, to insure loans, to guarantee loans, and to administer or participate in programs to provide financial assistance to eligible agricultural businesses and to provide financial assistance to other rural economic development projects.

Security: Revenue bonds are obligations of the Authority and are payable from revenues, income and property of the Authority and its programs. The Authority's revenue bonds are not an obligation of the state of Texas, and neither the state's full faith and credit nor its taxing power is pledged toward payment of the bonds. The Authority is also authorized to issue general obligation debt which is pavable from revenues and income of the Authority. In the event that such income is insufficient to repay the debt, the first monies coming into the Comptroller of Public Accounts -Operations, otherwise Treasury not appropriated by the Constitution, are pledged to repay the bonds.

**Dedicated/Project Revenue:** Debt service on the Authority's bonds is payable from mortgages or other interests in financed property; repayments of financial assistance; investment earnings; any fees and charges; and appropriations, grants, subsidies or contributions. The program is designed to be self-supporting; therefore, no draw on general revenue is anticipated.

#### Contact:

Rick Rhodes Assistant Commissioner Rural Economic Development Division Texas Department of Agriculture (512) 463-7577 rick.rhodes@agr.state.tx.us

# TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

Statutory Authority: The Texas Low-Level Radioactive Waste Disposal Authority (the "Authority") was created in 1981 (Texas Health and Safety Code, Chapter 402), and authorized to issue revenue bonds in 1987 to finance certain costs related to the creation of a radioactive waste disposal site. The Authority was required to obtain the approval of the Attorney General's Office and the Bond Review Board prior to issuance and to register its bonds with the Comptroller of Public Accounts. In 1997, HB 1077, 75th Legislature authorized the Texas Public Finance Authority to issue the bonds on behalf of the Texas Low-Level Radioactive Waste Disposal Authority.

The 76<sup>th</sup> Legislature abolished the Authority effective September 1, 1999, and transferred all of its duties, responsibilities and resources to the Texas Natural Resource Conservation Commission ("the Commission") that has since been renamed the Texas Commission on Environmental Quality.

Although the statutory authority remains, it is unlikely that any such bonds will be issued.

#### Contact:

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 dwight.burns@tpfa.state.tx.us

#### TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS BONDS

**Statutory Authority:** The Texas Department of Housing and Community Affairs (the "Department") was created pursuant to Chapter 762, 1991 Tex. Sess. Law Serv. 2672, the Act, codified as Chapter 2306, Texas Government Code. The Department is the successor agency to the Texas Housing Agency (THA) and the Texas Department of Community Affairs, both of which were abolished by the Act with their functions and obligations transferred to the Department.

Pursuant to the Act, the Department may issue bonds, notes or other obligations to finance or refinance residential housing and to refund bonds previously issued by the THA, the Department or certain other quasigovernmental issuers. The Act specifically provides that the revenue bonds of the THA become revenue bonds of the Department. Legislative approval of bond issues is not required; however, the Department is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used to provide assistance to individuals and families of low, very low and moderate income and persons with special needs to obtain decent, safe and sanitary housing.

**Security:** Any bonds issued are obligations of the Department and are payable solely from the revenues and funds pledged for the payment thereof. The Department's bonds are not an obligation of the state of Texas, and neither the state's full faith and credit nor its taxing power is pledged toward payment of the Department's bonds.

**Dedicated/Project Revenue:** Revenue received by the Department from the repayment of loans and investment of bond proceeds is pledged to the payment of principal and interest on bonds issued.

#### **Contacts:**

Matt Pogor Director of Bond Finance Texas Department of Housing and Community Affairs (512) 475-3987 <u>matt.pogor@tdhca.state.tx.us</u>

Robbye Meyer Director of Multifamily Finance Texas Department of Housing and Community Affairs (512) 475-2213 robbye.meyer@tdhca.state.tx.us

# TEXAS DEPARTMENT OF TRANSPORTATION BONDS

**Statutory Authority:** The Texas Turnpike Authority ("Authority") was created as a division of the Texas Department of Transportation ("Department") by SB 370, 75<sup>th</sup> Legislature (Texas Transportation Code, Chapter 361). SB 370 also established the North Texas Tollway Authority, consisting of Collin, Dallas, Denton and Tarrant counties as a successor agency to the previous Texas Turnpike Authority. The North Texas Tollway Authority does not require Bond Review Board approval to issue bonds.

The Authority is authorized to study, design, construct, operate or enlarge turnpike roads. The Department is also authorized to create a State Infrastructure Bank (SIB) to be funded by federal funds, state matching funds and the proceeds of revenue bonds. The SIB will be used to fund transportation infrastructure development projects such as interchanges, off-system bridges, collector roads, toll roads, utility adjustments, right-of-way acquisitions and other eligible projects.

The Department is authorized to issue revenue bonds payable from the income and

receipt of the revenues of the SIB including principal and interest on obligations acquired and held by the SIB. Legislative approval is not required for specific projects or for each bond issue. The Department is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to bond issuance and to register its bonds with the Comptroller of Public Accounts. The Authority is authorized to issue turnpike revenue bonds pursuant to Sec. 361.171 of the Texas Transportation Code and turnpike revenue refunding bonds pursuant to Sec. 361.175.

The Texas Mobility Fund was created under SB 4, 77<sup>th</sup> Legislature, and the constitutional amendment voters approved in November 2001 identified as Proposition 15. In particular, Article III, Section 49-k of the Texas Constitution created the Texas Mobility Fund within the state treasury. This allows the Department to issue bonds secured by future revenue.

The State Highway Fund was created under Transportation Code, Chapter 222, Subchapter A. The maximum principal amount of bonds and other public securities to be issued may not exceed \$6 billion, with no more than \$1.5 billion issued per year.

In 2007, a constitutional amendment was adopted authorizing the Texas Transportation Commission to issue general obligation bonds of the state of Texas in an aggregate amount not to exceed \$5 billion and enter into related credit agreements (Texas Constitution, Article III, Section 49-p).

**Purpose:** Proceeds from the sale of bonds to fund the SIB can be used to encourage public and private investment in transportation facilities, to develop financing techniques to expand the availability of funding transportation projects and to maximize private and local participation in financing projects. SIB assistance may include direct loans, credit enhancements, use of a capital reserve for bond financing, subsidized interest rates, ensuring the issuance of a letter of credit, financing a purchase or lease agreement, providing security for bonds or providing various methods of leveraging money approved by the United States Secretary of Transportation. Proceeds from the sale of turnpike revenue bonds by the Authority may be used to pay for all or part of the cost of a turnpike project provided that they are only used to pay costs of the project for which they are issued. The Texas Mobility Fund will provide funding for the acquisition, construction, maintenance, reconstruction and expansion of state highways, and the participation by the state in the costs of constructing publicly owned toll roads. State Highway Fund bond proceeds are used to finance state highway improvement projects that are eligible for funding with constitutionally dedicated revenues.

Security: Bonds issued are obligations of the Department and are payable from income from the SIB and other project revenues. Bonds issued by the Authority are payable from project revenues and other identified revenue sources. Bonds issued by the Authority are not obligations of the state or a pledge of the full faith and credit of the state. The Texas Mobility Fund obligations are secured by and payable from a pledge of revenues dedicated to and on deposit in the Fund. Bonds secured by the Texas Mobility Fund may also carry the state's full faith and credit, pledging the state's taxing power toward payment of the bonds if the dedicated revenues are insufficient. State Highway Fund bonds are payable from a prior lien on pledge revenues consisting primarily of certain fees, and reimbursements deposited to the credit of the fund.

**Dedicated/Project Revenue:** Debt for bonds is paid from income from the State Infrastructure Bank and other project revenues with the exception of debt paid for bonds secured by the Texas Mobility Fund and State Highway Fund. Likewise, bonds issued by the Authority are payable from project revenues and other identified revenue sources.

#### **Contacts:**

Brian Ragland, CPA Director — Finance Division Texas Department of Transportation (512) 486-5555 <u>bragland@dot.state.tx.us</u>

#### For turnpike-related matters:

Mark Tomlinson Director — Turnpike Authority Division Texas Department of Transportation (512) 936-0903 <u>mtomlinson@dot.state.tx.us</u>

#### TEXAS ECONOMIC DEVELOPMENT AND TOURISM BONDS

Statutory/Constitutional Authority: As the successor Office to the Texas Department of Economic Development, the Economic Development and Tourism Office within the Office of the Governor (the "Office") was created by SB 275, 78th Legislature and authorizes the Office to issue bonds. In 1989, a constitutional amendment authorizing the issuance of general obligation bonds was approved. Although legislative approval of bond issues is not required, the Office is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used to provide financial assistance to export businesses, to promote domestic business development and to provide loans to finance the commercialization of new and improved products and processes.

**Security:** Revenue bonds are obligations of the Office and are payable from funds of the

Office. The revenue bonds are not obligations of the state of Texas and neither the state's full faith and credit nor its taxing power is pledged toward payment of the bonds. The Office is also authorized to issue general obligation debt which is payable from revenues received by the Office. HB 1, 75<sup>th</sup> Legislature, Rider 6, specifically prohibits the use of general revenue for debt service on the general obligation bonds issued by the Office; therefore, any general obligation bonds issued by the Office are required to be selfsupporting.

**Dedicated/Project Revenue:** Revenue of the Office, primarily from the repayment of loans and the disposition of debt instruments is pledged to the payment of principal and interest on bonds issued.

#### Contact:

Michael Chrobak Director of the Economic Development Bank Office of the Governor (512) 936-0101 <u>mchrobak@governor.state.tx.us</u>

#### TEXAS MILITARY FACILITIES COMMISSION BONDS

**Statutory Authority:** The Texas Military Facilities Commission (the "Commission") was created in 1997 by SB 352, 75<sup>th</sup> Legislature, as the successor agency to the National Guard Armory Board which was created as a state agency in 1935 (Texas Government Code, Chapter 435) and authorized to issue long-term debt. Legislative approval of bond issues is not required; however, the Commission is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

In 1991, SB 3, 72<sup>nd</sup> Legislature, authorized the Texas Public Finance Authority (the "Authority") to issue bonds on behalf of the

Texas Military Facilities Commission (Texas Government Code, Sec. 435.041).

SB 1724, Acts of the 80<sup>th</sup> Legislature (2007) abolished the Commission and transferred all its duties, responsibilities, property and assets to the Adjutant General's Department. To preserve the pledged revenue stream and meet the state's obligations under the bonds, the Commission's title to facilities, the rental and other income of which is pledged to the bonds, was transferred to the Texas Public Finance Authority effective September 1, 2007. The Authority will continue leasing the facilities to the Adjutant General's Department which is obligated to continue making rental payments, until the bonds are fully paid. After the bond obligations are fully discharged, the Authority will transfer title to the facilities to the Adjutant General.

**Purpose:** Proceeds from the sale of bonds are used to acquire land, to construct, remodel, repair or equip buildings for the Texas National Guard.

**Security:** Any bonds issued are obligations of the Authority and are payable from "rents, issues, and profits" of the facilities leased to the Adjutant General's Department. The bonds are not general obligations of the state of Texas and neither the state's full faith and credit nor its taxing power is pledged toward payment of the bonds.

**Dedicated/Project Revenue:** The rent payments used to retire the bonds are paid by the Adjutant General's Department primarily with general revenue funds appropriated by the legislature. Independent project revenue, in the form of other income from properties owned by the Adjutant General's Department is also used to pay a small portion of debt service.

#### Contacts:

Clarie Duffy Deputy Executive Director Adjutant General's Department (512) 782-5688 <u>claire.duffy@tx.ngb.army.mil</u>

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 <u>dwight.burns@tpfa.state.tx.us</u>

# TEXAS PARKS AND WILDLIFE DEPARTMENT BONDS

Statutory/Constitutional Authority: Article III, Section 49-e, of the Texas Constitution, adopted in 1967, authorized the Texas Parks and Wildlife Department (the "Department") to issue general obligation bonds to acquire and develop state parks. In 1991, SB 3, 72<sup>nd</sup> Legislature, authorized the Texas Public Finance Authority (the "Authority") to issue bonds on behalf of the Department. In 1997, HB 3189, 75th Legislature, codified in the Texas Parks and Wildlife Code, Section 13.0045, authorized the Authority to issue revenue bonds or other revenue obligations not to exceed \$60 million in the aggregate on behalf of the Department for construction and renovation projects for parks and wildlife facilities.

**Purpose:** Proceeds from the sale of general obligation bonds are used to purchase and develop state park lands. Proceeds from the sale of revenue bonds are used to finance the repair, renovation, improvement and equipping of parks and wildlife facilities.

**Security:** General obligation debt issued on behalf of the Department is payable from revenues and income of the Department. In the event that such income is insufficient to repay the debt, the first monies coming into the Comptroller of Public Accounts – Treasury Operations, not otherwise dedicated by the Constitution, are pledged to pay debt service on the bonds. Revenue obligations issued on behalf of the Department are to be repaid from rent payments made by the Department to the Authority. The Department may receive legislative appropriations of general revenue for its required rental payments.

**Dedicated/Project Revenue:** Debt service on general obligation park development bonds is payable from entrance fees to state parks. Additionally, sporting goods sales tax revenue may also be used to pay debt service on general obligation park development bonds.

The Department's lease obligations to the Authority for revenue bonds are repaid from the Department's general revenue appropriation for lease payments.

#### **Contacts:**

Rich McMonagle Director of Infrastructure Texas Parks and Wildlife Department (512) 389-4741 rich.mcmonagle@tpwd.state.tx.us

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 dwight.burns@tpfa.state.tx.us

#### TEXAS PUBLIC FINANCE AUTHORITY BONDS

**Statutory/Constitutional Authority:** The Texas Public Finance Authority (the "Authority") is authorized to issue both revenue and general obligation bonds.

The Authority was initially created by the legislature in 1983, by Texas Revised Civil Statutes Ann., Article 601d (now Chapter 1232, Texas Government Code) and was authorized to issue revenue bonds to finance state office buildings.

Article III, Section 49-h, of the Texas Constitution, adopted in 1987, authorized the Authority to issue general obligation bonds for correctional and mental health facilities.

In 1989, the Authority was authorized to establish a Master Lease Purchase Program. This program was created to finance the purchase of equipment on behalf of various state agencies at tax-exempt interest rates.

In 1991, the Authority was given the responsibility of issuing revenue bonds for the Texas Workers' Compensation Fund under Subchapter G, Chapter 5, of the Texas Insurance Code.

The 73<sup>rd</sup> Legislature authorized the Authority, effective January 1, 1992, to issue bonds on behalf of the Texas Military Facilities Commission, Texas National Research Laboratory Commission, Texas Parks and Wildlife Department and the Texas State Technical College. In 1993, the Authority was authorized to issue bonds or other obligations to finance alternative fuels equipment and infrastructure projects for state agencies, institutions of higher education and political subdivisions.

The 74<sup>th</sup> Legislature authorized the Authority to issue building revenue bonds on behalf of the Texas Department of State Health Services (formerly the Texas Department of Health) for financing a Public Health Laboratory in Travis County and to issue general obligation bonds on behalf of the Texas Juvenile Probation Commission.

The 75<sup>th</sup> Legislature authorized the Authority to issue bonds on behalf of the Texas Low-Level Radioactive Waste Disposal Authority (see Texas Commission on Environmental Quality), Midwestern State University, Texas Southern University and Stephen F. Austin State University. Other legislation passed by the 75<sup>th</sup> Legislature authorized the Authority to issue revenue bonds on behalf of the Texas Health and Human Services Commission and the Texas Parks and Wildlife Department. The legislature also authorized the Authority to issue bonds to finance the Texas State History Museum on behalf of the State Preservation Board.

The 76<sup>th</sup> Legislature authorized revenue obligations to finance automated information systems for the Texas Department of Human Services' electronic benefits transfer (EBT) and integrated eligibility (TIERS) programs.

In 2001, constitutional amendments were adopted authorizing the issuance of: (1) up to \$850 million of general obligation bonds to construction. finance renovation and equipment acquisitions for thirteen state agencies (Texas Constitution, Article III, Section 50-f); and (2) up to \$175 million of general obligation bonds to finance assistance to border counties for roadways in colonias (Texas Constitution, Article III, Section 49-1). Additionally, the 77<sup>th</sup> Legislature authorized the Authority to issue bonds to finance nursing home liability insurance and to establish a corporation to issue bonds for charter schools. Bonds issued for charter schools do not constitute state debt.

In 2003, the 78th Legislature authorized the Authority to issue revenue bonds on behalf of the Texas Workforce Commission to fund the unemployment compensation program. (See Texas Labor Code, Chapter 203, et seq.) The  $78^{\text{th}}$  Legislature also authorized: (1) the Authority's issuance of general obligation bonds to finance assistance to local governments for economic development projects to enhance the military value of military facilities. Texas voters approved SJR55 on September 13, 2003 and amended the Texas Constitution, Article III, Section 49-n and Texas Government Code, Chapter 436; and (2) the Authority's issuance of up to \$75 million of revenue bonds to fund the FAIR Plan which provides residential property insurance of last resort.

The 79<sup>th</sup> Legislature authorized the Authority to issue revenue bonds to finance building improvements for the Texas Department of Transportation and to refinance certain of the Texas Building and Procurement Commission's lease-purchase agreements (now the Texas Facilities Commission).

The 80<sup>th</sup> Legislature authorized the Authority to issue \$3 billion of general obligation debt to finance cancer research (Texas Constitution, Article III, Section 67) and \$1 billion to finance capital projects for certain state agencies (Texas Constitution, Article III Section 50-g).

The Authority is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of general obligation bonds issued under Article III, Section 49-h are used to finance the cost of constructing, acquiring and/or renovating prison facilities, youth correction facilities and mental health/mental retardation facilities. Proceeds of obligations issued under Article III, Section 50-f are used for state agency renovation, construction and equipment acquisition projects. Proceeds of obligations issued under Article III, Section 49-1 are used to provide assistance to border counties for colonia roadway projects. Proceeds from the sale of general obligation bonds issued under Article III, Section 67 are used to finance grants for cancer research and the operation of the Cancer Prevention and Research Institute of Texas. Proceeds from the sale of building revenue bonds are used to purchase, construct, renovate and maintain state buildings. Proceeds of bonds issued under Article III, Section 49-m are used to fund the Texas Military Value Revolving Loan Fund to make loans to certain defense communities for improved military value or economic

development projects. Proceeds from the sale of bonds for the Workers' Compensation Fund were used to fund the Workers' Compensation Insurance Fund. Proceeds from the issuance of commercial paper under the Master Lease Purchase Program are used to finance equipment purchases of state agencies. For a description of the use of funds for bonds issued on behalf of the Texas Military Facilities Commission, the Texas Parks and Wildlife Department and the Texas state colleges and universities that are clients of the Authority, see the applicable sections in this appendix. Proceeds of bonds issued on behalf of the Texas National Research Laboratory Commission were used to finance costs of the Superconducting Super Collider; however, the project was canceled in 1995. The revenue bonds issued for the project were defeased in 1995 and the general obligation bonds were economically defeased in November 1999.

Security: Issued building revenue bonds are obligations of the Authority and are payable from "rents, issues, and profits" resulting from leasing projects to the state. These sources of revenue come primarily from legislative appropriations. The general obligation bonds pledge the first monies not otherwise appropriated by the Constitution that come into the state treasury each fiscal year to pay debt service on the bonds. Revenue debt issued for the Unemployment Compensation Insurance Fund was secured by a special obligation assessment imposed on Texas employers by the Texas Workforce Commission. Revenue bonds issued for the Master Lease Purchase Program are secured by lease payments from state agencies which come from state appropriations.

**Dedicated/Project Revenue:** Debt service on all general obligation bonds, except the park development bonds, is payable solely from the state's General Revenue Fund. Debt service on the general obligation bonds for park development is paid first from department revenues as described in the applicable section of this appendix. Debt service on the revenue bonds is payable from lease payments which are primarily general revenue funds appropriated to the respective agencies and institutions by the legislature. The legislature, however, has the option to appropriate lease payments to be used for debt service on the bonds from any other source of funds that is lawfully available. For example, debt service on the bonds issued on behalf of the Texas Department of State Health Services is appropriated from lab fees collected by the Department. Bonds issued on behalf of the Workers' Compensation Fund which are fully economically defeased and were paid in full in December 2006, were payable solely from maintenance tax surcharges authorized in Article 5.76 of the Texas Insurance Code. Issued university revenue bonds are repaid from pledged revenue such as tuition and fees. The university bonds are self-supporting and the state's credit is not pledged.

# Contact:

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 dwight.burns@tpfa.state.tx.us

# TEXAS PUBLIC FINANCE AUTHORITY/TEXAS WINDSTORM INSURANCE ASSOCIATION BONDS

**Statutory/Constitutional Authority:** The Texas Public Finance Authority (the "Authority") is authorized to issue revenue obligations for the Texas Windstorm Insurance Association (the "Association") pursuant to Subchapters B-1 and M, Chapter 2210, of the Texas Insurance Code (the "Act").

The Authority and the Association are required to obtain the approval of the State Insurance Commissioner, the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of revenue bonds issued may be used to pay incurred claims and operating expenses of the Association; to pay for the purchase of reinsurance for the Association; to provide a reserve fund; and to pay capitalized interest and principal on the public securities for the period determined necessary by the Association.

**Security:** The bonds are special obligations of the Authority and the Association equally and ratably secured solely by and payable solely from a pledge of and lien on the Pledged Revenues. Pledged Revenues consist of revenues received by the Association from the assessment of the surcharges pursuant to the Authorizing Law, amounts on deposit in the Obligation Revenue Fund and accounts created therein and in the Program Fund and accounts created therein, including all derived investment income.

**Dedicated/Project Revenue:** Debt service on bonds issued by the Association is payable from any one or a combination of the following: premiums and other revenue of the Association, assessments on Association members, and premium surcharges on property insurance policies in the catastrophe area.

#### Contact:

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 dwight.burns@tpfa.state.tx.us

#### TEXAS PUBLIC FINANCE AUTHORITY CHARTER SCHOOL FINANCE CORPORATION

**Statutory/Constitutional Authority:** The Texas Public Finance Authority Charter School Finance Corporation ("Corporation" or "Issuer") is a public, non-profit corporation created by the Texas Public Finance Authority (the "Authority" or "Sponsoring Entity") and exists as an instrumentality of the state pursuant to Section 53.351 of the Texas Education Code, as amended (the "Act"). The Corporation is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Pursuant to the Act, the Issuer is authorized to issue revenue bonds and to lend the proceeds thereof to any authorized charter schools for the purpose of aiding such schools in financing or refinancing "educational facilities" (as such term is defined in the Act) and facilities which are incidental, subordinate or related thereto or appropriate in connection therewith.

**Security:** The bonds are special and limited obligations of the Issuer, payable solely from revenues to be derived under the loan agreement, the Issuer Master Notes, and in certain circumstances, out of amounts secured through the exercise of remedies provided in the Indenture, the loan agreement, the deed of trust and the Issuer Master Notes. The bonds are not obligations of the state of Texas or any entity other than the Issuer. The Issuer has no taxing power.

**Dedicated /Project Revenue:** The Issuer issues the bonds and loans the proceeds to the Borrower (an eligible open-enrollment charter school) to finance education facilities of the Borrower. The Borrower's obligations under the Loan Agreement are expected to be paid primarily from the state general revenue allocation the Borrower receives as a charter school, pursuant to Chapter 12 of the Texas Education Code.

#### Contact:

Dwight Burns Executive Director Texas Public Finance Authority (512) 463-5544 dwight.burns@tpfa.state.tx.us

## TEXAS SMALL BUSINESS INDUSTRIAL DEVELOPMENT CORPORATION BONDS

**Statutory Authority:** The Texas Small Business Industrial Development Corporation (TSBIDC) was created as a private non-profit corporation in 1983 (Title 83, Article 5190.6, Sections 4-37, Tex. Rev. Civ. Stat. Ann. as codified in the Local Government Code, Chapter 503) pursuant to the Development Corporation Act of 1979 and was authorized to issue revenue bonds. The authority of TSBIDC to issue bonds was repealed by the legislature, effective September 1, 1987.

**Purpose:** Proceeds from the sale of the TSBIDC bonds are used to provide financing to state and local governments and to businesses and non-profit corporations for the purchase of land, facilities and equipment for economic development.

**Security:** The bonds are obligations of the Corporation. The Corporation's bonds are not an obligation of the state of Texas or any political subdivision of the state, and neither the state's full faith and credit nor its taxing power is pledged toward payment of Corporation bonds.

**Dedicated/Project Revenue:** Debt service on bonds issued by the TSBIDC is payable from the repayment of loans made from bond proceeds and investment earnings on bond proceeds.

#### Contact:

Michael Chrobak Director of the Economic Development Bank Office of the Governor (512) 936-0101 <u>mchrobak@governor.state.tx.us</u>

# TEXAS STATE AFFORDABLE HOUSING CORPORATION

Statutory Authority: Chapter 2306, Subchapter Y of the Texas Government Code, authorizes the Texas State Affordable Housing Corporation (the "Corporation") to issue bonds. In accordance with the Texas Government Code, as amended, the Corporation is authorized to issue statewide 501(c)(3)bonds, qualified residential rental project bonds, and qualified mortgage revenue bonds under Section 2306.555. The 77th Legislature established the Professional Educator Home Loan Program under Section 2306.562. The 78<sup>th</sup> Legislature authorized the Fire Fighter, Law Enforcement or Security Officer, and Emergency Medical Services Personnel Home Loan Program under Section 2306.5621.

The Corporation is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** The Corporation's primary public purpose is to facilitate the provision of housing and the making of affordable loans to individuals and families of low, very low and extremely low income for eligible participants under its programs. The Corporation is required to perform such activities and services that will promote and facilitate the public health, safety and welfare through the provision of adequate, safe and sanitary housing for individuals and families of low, very low and extremely low income.

**Security:** Any bonds issued are payable solely from the revenues and funds pledged for the payment thereof. The Corporation's bonds are not obligations of the state of Texas, and neither the state's full faith and credit nor its taxing power is pledged toward the payment of the Corporation's bonds.

**Dedicated/Project Revenue:** Revenue received by the Corporation from the

repayment of loans and investment of bond proceeds is pledged to the payment of principal and interest on the bonds issued.

# Contact:

David Long President Texas State Affordable Housing Corporation (512) 477-3555 <u>dlong@tsahc.org</u>

#### TEXAS WATER DEVELOPMENT BONDS

**Statutory/Constitutional Authority:** The Texas Water Development Board (the "Board") is authorized to issue both revenue and general obligation bonds.

General Obligation: The Board issues selfsupporting general obligation bonds for the Development Fund Program. The Board issues not self-supporting general obligation bonds for the State Participation (SP), Water Infrastructure Fund (WIF), Economically Distressed Areas Program (EDAP) and the Agricultural Water Conservation Loan Program.

**General Obligation Authority:** Article III, Sections 49-c, 49-d, 49-d-1, 49-d-2, 49-d-4, 49-d-6, 49-d-7, 49-d-8, 49-d-9, 49-d-10 and 50-d of the Texas Constitution, initially adopted in 1957 contain the authorization for the issuance of general obligation bonds by the Board.

The 71<sup>st</sup> Legislature (1989) passed comprehensive legislation that established the EDAP. Article III, Section 49-d-7(b), provides for subsidized loans and grants from the proceeds of bonds authorized by this section. The 80<sup>th</sup> Legislature authorized an additional \$250 million in general obligation bonds for the EDAP detailed in Article III, Section 49-d-10.

General Obligation Approval: Legislative appropriations and voter approval are

required for the issuance of not selfsupporting general obligation debt. Further legislative action on specific bond issues is not required for self-supporting debt; however, the Board is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**General Obligation Purpose:** Proceeds from the sale of the general obligation bonds are used to make loans (and grants under the EDAP) to political subdivisions of Texas for the performance of various projects related to water conservation, transportation, storage and treatment.

**General Obligation Security:** The general obligation bonds are secured by program revenues and the first monies coming into the Comptroller of Public Accounts - Treasury Operations not otherwise dedicated by the Constitution. The Water Development Bond Programs are designed to be self-supporting. No general revenue draw has been made on these programs since 1980.

The Economically Distressed Areas Program, State Participation Program, Water Infrastructure Fund, and the Agricultural Water Conservation Loan Program are anticipated to have general revenue draws.

**Revenue Debt Authority:** The Texas Water Resources Fund, administered by the Board was created in 1987 by the 70<sup>th</sup> Legislature (Texas Water Code, Section 17.853), to issue revenue bonds that facilitate the conservation of water resources.

**Revenue Debt Approval:** Further legislative approval of specific bond issues is not required; however, the Board is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts. **Revenue Debt Purpose:** Proceeds from the sale of revenue bonds are used to provide funds to the State Water Pollution Control Revolving Fund or any other state revolving fund, and to provide financial assistance to local government jurisdictions through the acquisition of their obligations.

**Revenue Debt Security:** Any revenue bonds issued are obligations of the Board and are payable solely from the income of the program including the repayment of loans to political subdivisions. Principal and interest payments on the loans to political subdivisions for projects are pledged to pay debt service on the revenue debt issued by the Board.

#### Contact:

Piper Montemayor Debt & Portfolio Management Director Texas Water Development Board (512) 475-2117 piper.montemayor@twdb.state.tx.us

## TEXAS WATER RESOURCES FINANCE AUTHORITY BONDS

**Statutory Authority:** The Texas Water Resources Finance Authority (the "Authority") was created in 1987 (Texas Water Code, Chapter 20) and given the authority to issue revenue bonds. The Authority is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to issuance and to register its bonds with the Comptroller of Public Accounts.

**Purpose:** Proceeds from the sale of bonds are used to finance the acquisition of the bonds of local government jurisdictions including local jurisdiction bonds that are owned by the Texas Water Development Board.

**Security:** Issued bonds are obligations of the Authority and are payable from funds of the Authority. The Authority's bonds are not an obligation of the state of Texas, and neither the state's full faith and credit nor its taxing

power is pledged toward payment of Authority bonds.

**Dedicated/Project Revenue**: Revenue from the payment of principal and interest on local jurisdiction bonds acquired is pledged to the payment of principal and interest on bonds issued.

## Contact:

Piper Montemayor Debt & Portfolio Management Director Texas Water Development Board (512) 475-2117 piper.montemayor@twdb.state.tx.us

#### VETERANS' LAND AND HOUSING ASSISTANCE BONDS

Statutory/Constitutional Authority: Article III, Section 49-b, of the Texas Constitution, initially adopted in 1946, authorized the issuance of general obligation bonds to finance the Veterans Land Program. Article III, Section 49-b-1, of the Texas Constitution, adopted in 1983, authorized additional land bonds and created the Veterans' Housing Assistance Program and established the Veterans' Housing Assistance Fund within the program. Article III, Section 49-b-2, of the adopted in 1993, Texas Constitution. authorized additional land bonds and the issuance of general obligation bonds to finance the Veterans' Housing Assistance Program, Fund II. Article III, Section 49-b, amended in 2001 and 2003, also authorizes the Veterans Land Board to use assets from the Veterans' Land Fund, the Veterans' Housing Assistance Fund or the Veterans' Housing Assistance Fund II in connection with veterans' cemeteries and veterans' longterm care facilities. Chapter 164 of the Texas Natural Resources Code authorized the Veterans Land Board to issue revenue bonds for its programs including the financing of veterans' long-term care facilities.

**Purpose:** Proceeds from the sale of the general obligation bonds are loaned to eligible

Texas veterans for the purchase of land, housing and home improvements. Proceeds from the sale of revenue bonds are used to make land loans to veterans, to make home mortgage loans to veterans or to provide for veterans' skilled nursing-care homes. Additionally, funds are used to provide cemeteries for veterans.

**Security:** The general obligation bonds pledge the first monies coming into the Comptroller of Public Accounts - Treasury Operations not otherwise dedicated by the Constitution in addition to program revenues. The revenue bonds issued under Chapter 164 are special obligations of the Board and are payable only from and secured by the revenue and assets pledged to secure payment of the bonds under the Texas Constitution and Chapter 164. The revenue bonds do not create or constitute a pledge, gift, or loan of the full faith, credit or taxing authority of the state.

**Dedicated/Project Revenue:** Debt service on the general obligation bonds is payable from principal and interest payments on the underlying loans to veterans. Debt service for the revenue bonds is paid from all available revenue from the projects financed which is pledged as security for the bonds. The programs are designed to be self-supporting and have never had to rely on the General Revenue Fund.

#### Contact:

Rusty Martin Deputy Commissioner of Funds Management Texas Veterans Land Board (512) 463-5120 <u>rusty.martin@glo.state.tx.us</u>

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TEXAS BOND REVIEW BOARD 300 West 15<sup>th</sup> Street – Suite 409 P.O. Box 13292 Austin, TX 78711-3292

> 512-463-1741 or 800-732-6637 http://www.brb.state.tx.us